

**CITY OF BAYFIELD  
WATERFRONT PLAN  
JUNE 2003**



City of Bayfield, Wisconsin

# Waterfront Plan June 2003

An addendum to the  
City of Bayfield Comprehensive Plan  
2001-2021

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Bayfield, Wisconsin

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Acknowledgements

City of Bayfield Community Responses  
Roslyn Nelson, Watermark Minnesota, Inc.  
Wisconsin Department of Natural Resources

Photo/Art Credit

Waterfront Committee Photos  
Roslyn Nelson, Watermark Minnesota, Inc.

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# City of Bayfield Waterfront Plan

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# City of Bayfield Waterfront Plan

## ⊕ History

Bayfield history, it's the spice that makes up this eclectic lakeshore community. From corner to corner you can find distinct trademarks from the early days.



- ⊕ Ojibwa legends have placed this group here prior to European discovery
- ⊕ 1660 – Two French explorer-fur traders found their way to Madeline Island and for the next 150 years the French continued to exploit the region followed by the British and Americans
- ⊕ 1763 – the British established their trading post at LaPointe (Madeline Island)
- ⊕ 1836's American Fur Company's shipment of salted fish in barrels to eastern markets.
- ⊕ 1850's - the Sioux Locks opened up and optimistic individuals, like Henry Rice
- ⊕ 1870's Boutin family began to fish and pack their fish
- ⊕ 1880's Booth Fisheries opened employing 500 men
- ⊕ 1880's-1890's Brownstone Quarrying
- ⊕ 1883's Railroad Coming
- ⊕ 1910 population peaked at 2,692 – horticulture also began
- ⊕ 1925 The Bayfield Lakeside Pavilion was built and used as a dance hall
- ⊕ 1920 Commercial Fishing declined due to 50 years of large harvesting
- ⊕ 1924 Timber resource was exhausted and Lumber mills shut down
- ⊕ 1950 Commercial Fishing further declined with the introduction of the lamprey eel

Today, one can still enjoy the presence of our past. A walk along the waterfront will lend itself to views of both active and dry docked commercial fishing vessels; fish markets; the renovated Bayfield Lakeside Pavilion which is now a community center; the newly restored Booth Fishery building that is now the Madeline Island Ferry Transfer Station. The Bayfield City Dock and Marina and the Memorial and East End parks are also community favorites that have been enjoyed by all for the past fifty plus years.

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## ⊕ Preface

In 2001, the City of Bayfield Common Council adopted the 2001-2021 Comprehensive Plan. This plan was prepared by a volunteer committee and a great deal of community input. It represents the hopes and desires of all those who choose to call Bayfield their home. There are 240 action items listed in the Comprehensive Plan. One very important area of concern identified in the Comprehensive Plan is the lack of a clear plan for our waterfront and the rules and regulations to implement such a plan.

In accordance, the City began planning in October of 2002 to develop a waterfront plan. The objective of this project is to maintain the community's maritime historical character, while allowing for creative development plans. Below are our findings.

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## ⊕ Zoning District and Regulations

Generally speaking, the survey results indicated people wanted "things to remain as they are." The reason for stating this is because 84 percent of the respondents indicated it was very important to maintain the view of the Lake Superior as viewed from the waterfront. The responses were mixed regarding the need for more boat slips; however, 49 percent of the people felt more transient dockage was needed. Seventy percent of the people felt it was very important to maintain the commercial fishing industry and 63 percent reported maintaining the commercial fishing industry esthetics as very important. Sixty-three percent of the people felt the 35 foot maximum building

height was acceptable. However, 75 percent felt additional regulations were needed regarding building size and mass along the waterfront should be maintained. Lastly, the people surveyed (61%) felt the City should acquire more land along the waterfront and 94 percent felt the public green space along the waterfront should be maintained.

As a result of these findings, a new Waterfront District has been defined (See Table 1). In addition, new zoning regulations have been developed in an effort to guide development in the new Waterfront District (See Table 2).

Table 1 – Waterfront District



## Table 2 Waterfront District

To establish a zoning district specifically applicable to marine commercial and recreational uses located on the City's waterfront; to provide for the review of proposed uses and new construction; to carry out the policies of the Comprehensive Plan (2001-2021); to enhance and improve the overall quality, appearance and function of the waterfront district; to promote the harmonious relationship between harbor uses and adjacent neighborhoods, to ensure the protection of coastal resources and views, and to provide public access and maintenance of public uses.

### Conditional Uses

The following uses are subject to approval of a conditional use permit and a design permit:

1. Commercial fish receiving facilities;
2. Construction or alteration of landscape and parking areas;
3. Construction or alteration of harbor facilities, including boat docks, restrooms, trash enclosures, walkways, lighting, observation decks;
4. Dry boat storage and launching facilities;
5. Hoist machinery;
6. Hotels and motels;
7. Marine or visitor retail services, commercial uses and eating and drinking establishments;
8. New construction or remodeling of existing structures;
9. Sport fishing facilities;
10. Public or quasi-public buildings or recreational, educational, cultural or public utility service nature;
11. Beach and water access ways, public or private;
12. Parking areas or lots;
13. Picnic grounds and barbecue facilities, public or private, including any other structure, shelter, or building, parks;
14. New public fishing facilities, docks and breakwalls
15. Fish market with or without cooked food to go;
16. Navigation aids and devices involving the erection of a structure;
17. Public restroom facilities;
18. Farmer's market(those operating on a more permanent basis)

Any other uses or service establishments that are determined by the Plan Commission to be of the same general nature as the foregoing uses; those that will not impair the present or potential uses of adjacent properties and are consistent with the policies of the Comprehensive Plan.

### General Regulations

The following requirements shall apply in the Waterfront District for all uses proposed except as otherwise provided in this title:

1. Maximum building heights: thirty-five feet
2. Building Setbacks
  - a. Side yard: Principal Building –\* a minimum of 10 ft.;
  - b. Side yard: Accessory building –a minimum of 10 ft.;
  - c. Front yard: - \* 10 feet
  - d. Rear yard – 10 feet
  - e. Minimum lot width – 40 feet
  - f. Minimum lot length – 120 feet

\* In blocks in the waterfront district which are already developed, setbacks and minimum lot widths for new or renovated buildings may correspond with the existing setbacks, provided the Plan Commission determines such action will be in keeping with the purposes of this Chapter.

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## ⊕ **Other Regulating Entities & Shoreline Regulations**

The City of Bayfield has worked with Duane Lahti, Water Team Leader – Lake Superior Basin and John Spangberg, Water Management Specialist both of the Wisconsin Department of Natural Resources to obtain information about various waterfront issues. Because of the technical aspects our waterfront presents, the D.N.R. indicated most projects would need to be approved on a case by case basis. They indicated it is important to have early coordination with them and any other regulatory agencies, such as the Army Corps of Engineers, to ensure the project is consistent with the applicable laws and standards prior to getting into the permitting process. John Spangberg is our Water Management Specialist at the Ashland Service Center and he can be reached at 715-685-2923.

With that being said, our focus was to gather information to help educate ourselves, waterfront property owners and the general public as to some of the technical issues that may need to be addressed. Below is a listing of the definitions of a variety of technical waterfront terms along with additional comments in some areas explaining our position/opinions.

### **Public Trust Doctrine:**

*The title to the beds of all lakes and ponds, and of rivers navigable in fact as well, up to the line of ordinary high-water mark, within the boundaries of the state, become vested in it at the instant of its admission in to the Union, in trust to hold the same so as to preserve to the people forever the enjoyment of the waters of such lakes, ponds and rivers, to the same extent that the public are entitled to enjoy tidal waters at the common law.*

### **Ordinary High Water Mark:**

The ordinary high-water mark is the point on the bank or shore where the water, by its presence, wave action or flow, leaves a distinct mark on the shore or bank that is indicated by erosion, destruction of vegetation, changes from aquatic to terrestrial vegetation, or other characteristics. *The ordinary high-water mark, not the waters edge, establishes the geographical boundary of the public trust.*

### **Filled Land:**

*Man-made or filled land is the placement of earth, sawdust, slab wood, etc. into the water to create structures such as the docks or to extend the “shoreline” water ward.*

All filled land retains Public Trust status. That means only uses which are consistent with appropriate uses of the waterway are allowed. This includes harbor facilities related to commercial or public recreational navigation or its incidents, or open space and park purposes. These limitations on use are mandated by the Wisconsin Constitution and have been upheld by the Attorney General and the Wisconsin Supreme Court on numerous occasions.

### **Accreted Land:**

*Accreted land is the gradual buildup of land over time by natural causes such as wave or current patterns without the influence of man. A riparian landowner has a right to land gained by gradual*



natural accretion, but uses of the property may be limited. This would have to be reviewed on a case-by-case basis. According to Duane Lahti, the D.N.R. is not aware of any property in Bayfield that would be naturally accreted. Further testing, may be used to petition a different finding.

### **Bulkhead Line:**

*A bulkhead line is a shoreline legislatively established by a municipality under Section 30.11, WI Statutes, and approved by D.N.R.* If the bulkhead line does not conform to the existing shoreline, than a submerged lands lease under Section 24.39, WI Statutes is also required. The Wisconsin Statutes, specifically Section 30.11, outlines the procedure for making application for a bulkhead line. Only a municipality may establish a bulkhead line and it must be found to be in the public interest.

In general, bulkhead lines are not very common and the process for obtaining one is lengthy and somewhat costly. A bulkhead line does not relieve the property owner from any restrictions under the Public Trust Doctrine any more than the other statutory provisions of our navigatable waters protection laws in Chapter 30, Stats. They all require a project to meet the public interest and rights test with regard to navigatable waters.

Another water regulatory issue we were pursuing was the establishment of a bulkhead line around the entire southern shoreline. Because of the difficulties to bulkhead the entire southern waterfront, the Waterfront Committee encourages the City of Bayfield Common Council to work with property owners to establish a bulkhead line on a property by property basis, assuming all costs involved to be born by the property owner.

### **Maintenance:**

Property owners of existing structures are able to maintain their buildings. Although City permits may be needed, current D.N.R. shoreline regulations allow a property owner to “maintain” their buildings. This means they are able to paint, re-side, re-roof and repair and replace windows and doors. Structural repairs may be questionable and may need further review by the City of Bayfield, Department of Natural Resources and Army Corp of Engineers.

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## ⊕ **Beaches / Ice Rink**

### **Broad Street Beach**

The bathing beaches in Bayfield are an important attribute which should be further refined and maintained. Forty-nine percent of the people felt that the Broad Street beach should not be relocated and that it met their needs. Fifty-one percent of the subjects felt that more amenities, such as benches and picnic tables are needed on the beach. Regarding launching vessels at the swimming beach, 96 percent of the respondents felt that motorized personal watercraft should not be allowed to launch there and 54 percent felt the same way for non-motorized kayaks, canoes or similar vessels. Generally speaking people felt the beach should be used only as a swimming beach.



These responses were supported with further input received during our Community Input Session. Obtaining more land to expand the beach, improving signage and providing more amenities as those described above and play equipment. Adding designated parking, a restroom and a changing area were also suggested.

In response to these suggestions, the Waterfront Committee recommends the following be done. A suggested time frame has also been given.

	Action Item	By Whom	Date
1	Install Sign: Swimming Beach Only, no personal watercraft, kayaks, canoes, etc. allowed-Thank You	Public Works	Summer 2003
2	Provide Additional Trash Receptacles closer to beach	Public Works	Summer 2003
3	Inquire about land acquisition on both East (Bodin's) and West (Reiten Boatyard) of Broad Street Beach	Parks & Rec. Planning	Summer 2003
4	Post Signage – No playing on dock, Beach Ends	Parks & Rec.	Summer 2003
5	Investigate creating parking near the entrance of the Beach	Public Works Parks & Rec	Fall 2003 / Spring 2004
6	Create garden areas	Parks & Rec.	Spring 2004
7	Develop Plans and Construct Restroom and Changing Area	Harbor Public Works Parks & Rec.	Fall 2004/ Spring 2005
	Action Items Continued	By Whom	Date
8	Create walkway to beach	Parks & Rec.	Fall 2005
9	Provide moderate play equipment (Ground Level)	Parks & Rec.	Fall 2005
10	Remove debris on beach	Parks & Rec.	Ongoing
11	Remove Rocks on beach and in water	Public Works Parks & Rec.	Ongoing
13	Install sand as needed	Parks & Rec.	Ongoing
14	Consider ongoing water quality testing	Public Works Parks & Rec.	Ongoing
15	Consider new uses for Old Ice Rink Shelter	Parks & Rec.	Pending
16	Implement plan for Old Ice Rink Shelter	Parks & Rec.	Pending

### Washington Avenue Beach

Concerns were expressed about the amount of traffic in this area and adding more pressure in this area by promoting specific types of usage. Another school of thought was to actually define usage in order to control traffic in and out of this dead end area.

Regardless, the Committee has expressed the following in terms of this beach:

1. Continue to allow mixed usage at the present time.
2. Investigate the possibility of obtaining more land for parking.
3. Consider access to city owned land on both sides of the sluiceway – Maybe erect bridge over sluice way, north of public restrooms on Washington Avenue.
4. Develop land north of sluice way into usable park land.
5. Consider placement of temporary docks westward of land north of sluice way for demonstration purposes, classes

6. Install signage that indicates allowed uses at the beach: swimming (at your own risk – no lifeguard), kayak staging and launching area, small motorized motor craft allowed. Please be respectful to all users.
7. Create define walking area (west of sand, in berm area if possible).
8. Clean debris from sand and add sand as needed.
9. Investigate ongoing water quality testing.
10. Don't renew or sign and new contracts with private businesses for use of beach property.
11. Continue to allow and support use of east of Washington Avenue for Ice Road Access.

### **Ice Rink**

Astonishingly, according to our survey results 80% of respondents indicated they do not use the ice rink. Of those that do use the ice rink, they reported minimal usage. These findings suggest the cost associated with the rink does not correspond to usage. On the other hand, the survey results may reflect the unseasonable winter weather patterns we have experienced over the past few years. Therefore the Waterfront Committee recommends the Parks and Recreation Committee continue to investigate the necessity of continued operation of the Ice Rink.

## **⊕ Marinas & other Boat Docking/Launching Facilities**

### **New Marinas:**

The development of additional marinas in our community seemed to generate mixed opinions. The Waterfront Committee feels there is a need for additional boat slips, based on information received throughout the planning process. Concerns, such as views, public access, green space and dry dock issues, are all areas of public concern. These concerns would effectively be dealt with by applying the new Waterfront District Zoning Regulations. Therefore it is the recommendation of this committee to consider applications for additional marinas in our community.

### **Existing Public Facilities (City Dock, City Marina, and L.E. Dockage):**

Maintenance of existing facilities is needed. Generally, the public likes and feels these public facilities are assets the City needs to keep in proper structural condition. The consensus of the Waterfront Committee is to encourage the Harbor Commission to plan for the proper maintenance and up-keep of the City Dock, City Marina, L.E. Dockage, and Fishing Pier.



*Apostle Islands Marina*



*Boat Launch*



*Fishing Pier*

In additional, the Waterfront Committee wanted to express the need to keep them open to the general public for public access. An increase in signage, especially at the City Marina, stating “Boat owner only...”, and the large amount of dry docked boats, was a concern to the public.

Future leases and agreements may allow for reconsideration on these items.

Increasing the amount of footage for transient docking was also expressed by the general public. In fact 49 percent of respondents indicated there is a need for additional transient dockage. Both the Harbor Commission and Plan Commission may want to consider adopting a new policy requiring a certain percentage of new slips be available for transient docking.

### **Breakwalls:**

The City of Bayfield sits prominently upon the shore's of the largest great lake, Superior. Variable weather causes a need for break walls to be strategically placed along our coast.

The City Dock Breakwall and Marina Breakwall, re-built in 1977 respectively, have provided a great buffer along our eastern shoreline. The Waterfront Committee recommends the Harbor Commission continue to provide the necessary maintenance to ensure the longevity of both of these structures. Additional breakwalls may be needed, especially along our southern waterfront since this is the area most susceptible to improvements and change. The City of Bayfield Harbor Commission will be encouraged to review all applications sent to us via the Wisconsin Department of Natural Resources, since they are the regulating agency, for optimum placement and territory coverage. In addition, the Waterfront Committee recommends the City investigate the need for a break wall westward of the existing Fishing Pier. A new breakwall, depending on size and placement may provide docking abilities for larger vessels. This would be a benefit to our community.

### **Boat Launch:**

After analyzing the data, we have found most people are satisfied with the Boat Launching facilities. A few suggestions were made, and we agree the Harbor Commission, the overseeing entity, should make plans to implement the following:

1. Have the ability to dredge the launch area as needed
2. Continue to monitor the slabs for slope and ensure their placement is optimal
3. Install no-wake signs in water with buoys
4. Provide garbage/recycling containers for users
5. Investigate and improve boat trailer parking – possible use of D.N.R. land, and/or current wastewater treatment facility once the new facility is built
6. Consider providing restroom facilities – land acquisition may be needed for this

### **Other Issues and Concerns:**

In addition to the specific items above, a variety of other issues should be noted and addressed by the Harbor Commission:

1. Support of the Charter Fishing and Sailing Industry
2. Consideration of pollution controls and guidelines to ensure high water quality
3. Promotion of Safe Boating practices
4. Continue providing life saving devices on all public piers, etc.
5. Lend support to maritime business
6. Evaluate means to provide maximum parking in all waterfront areas
7. Continue providing and maintaining trash/recycling containers
8. Keep on monitoring any and all use of property within the lakebed owned by the City (see Chapter 16 in plan addendum for description of the lakebed).

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## ⊕ Parks

The parks located in the Waterfront District provide important public access to Lake Superior. Parks identified in this area include the East End Park, Jakes Park, and Memorial Park. The survey results indicate 94 percent of the respondents indicated the City should maintain the *public green space* along the lakeshore and 55 percent indicated the same for *private green space*.



Therefore all existing parks, as noted above, should be kept and maintained as public land. In addition, the City should take steps to ensure Memorial Park, owned by the Bayfield Civic League, continues to remain a park forever. It is

understood this is the general mission of the Civic League at this time. The East End Park 2003 Playground Renovation Project is a welcomed addition and the committee recognizes the public input garnered during the design phase. A copy of the plan has been placed in the addendum for reference.

### **New Parks:**

New parks would be welcomed on the waterfront. In accordance with the recommendation of this plan, it appears a new park may be created north of the sluice way pending access issues are overcome. Other additional parks on the waterfront don't seem likely, but would certainly be encouraged. Additionally, the City should pursue acquiring more land along the waterfront, noted 61 percent of the respondents indicating their support to do so for increased green space.

### **Fountains:**

In the past, the City was known as the "Fountain City". The committee does support the idea of adding fountains to our parks. Once survey respondent suggested a "penny pitching" fountain may produce some revenue for special city projects. This idea was generally liked by all waterfront committee members.

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## ⊕ Public Access

The majority of the people surveyed, were generally satisfied regarding this topic. When asked, whether or not they felt there is adequate public access for the following they responded:

Marina	74% Yes	8% No	16% Not Sure	2% No Response
Boat Launch	67% Yes	15% No	17% Not Sure	1 % No Response
Public Viewing Area	67% Yes	19% No	11 % Not Sure	3% No Response
Parks	71% Yes	19% No	8% Not Sure	2% No Response
Ice Road Access	70% Yes	5% No	23% Not Sure	2% No Response
Winter Sports	55% Yes	13% No	29% Not Sure	3% No Response
Swimming Beach	52% Yes	30% No	16% Not Sure	2% No Response
Walking Trail	44% Yes	39% No	16% Not Sure	1% No Response
Water Transportation	68% Yes	14% No	16% Not Sure	2% No Response



One area of concern expressed was the poor signage to these amenities. It is not clear to many of the visitors where certain public access points of interest are located. Our current signs indicating these locations are the “lighthouse signs”. These signs are not only ineffective they are in poor shape and are in need of replacement. Because of this a new sign plan needs to be developed directing people to all of the above listed public access areas.

### **Waterfront Interpretive Walking Trail:**

There is overwhelming community support & consensus that a “waterfront” interpretive walking trail would benefit residents and visitors. When asked about the construction of a walking trail from the Brownstone Trail to Dalrymple Campground, 68% of respondents indicated their enthusiasm. The trail would have historical interpretive signage at many points of interest. Historical info, maps, and photos of shipwrecks, old docks & piers, ships, boats, buildings will all tell a story about Bayfield’s past. The content can be obtained by working with the Bayfield Historical Association, the Bayfield Maritime Museum, and the Wisconsin State Historical Society.

These signs should be placed upon bases of original Bayfield brownstone, to be supplied by the City of Bayfield from our stockpile obtained from WIDOT in 2001. The Wisconsin Historical Society has started a Maritime Trails Signage program comprised of signs of with historic information that are 36” by 48”. The first sign should be available for placement in 2003, courtesy of the Underwater Archeology Division of the Wisconsin Historical Society. There should be 50% grant funding through the Wisconsin Coastal Management Program to complete our trail signage, (our match or at least a good portion can be the brownstone bases).

Envision a trail that begins at Dalrymple Park & Campground and follows the Lake Superior shoreline to the sluiceway (there are 5 or 6 pieces of private property along the lake so until easements can be obtained, the trail may need to go along HWY 13 until just North of the sluiceway). (The bulk of the complete trail would be on existing city right of way.) Then a walking bridge allows a path over the sluiceway. Past the walking bridge are the historic Cooperage, Washington Ave Beach and the MIFL passenger terminal. (See Table 1 – Pg. 4)

Walk up Front Street to the Bayfield Lakeside Pavilion and onto the City Dock. Walk through Bayfield Memorial Park next to the Gazebo “the old Passenger waiting terminal “that used to be alongside the Pavilion. Enjoy a view of the Apostle Islands Marina and arrive at East Dock Park, Fishing Pier & Playground.

Walk on the lakeside of the old DNR Law Enforcement Building across from the Bayfield Coast Guard Station. Head west on Wilson Ave and view the commercial fishing boats at Bay Fisheries and Bodin's Fishery. Stop at the Broad Street Beach and take a look at the old fish boat on display.

Imagine what Halvor Reiten’s boatyard was like years ago. Walk along the bulkhead where the DNR has their research boats towards the Erickson Marina & Boatyard. View the old fish tugs and smile when you see the “Billy M” and the “Outer Island”.

The trail now connects to the Brownstone Trail along Seagull Bay where it leaves the City of Bayfield and continues through the Town of Bayfield toward Port Superior. Thought should be given to encouraging the Town of Bayfield and the Bayfield Regional Conservancy to consider signage all the way to Port Superior.

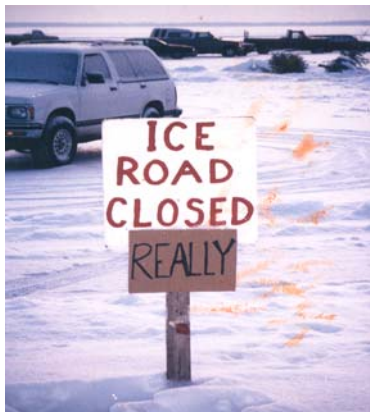
Process:

1. Bring interested groups together for planning. **3 months**

1. Determine feasibility of a trail along Lake Superior from Dalrymple Campground to the sluiceway compared to being along Hwy 13. Examine need for easements or outright land purchase. **3 months**
2. Get public input. **2 months**
3. Info gathering for signage. **3 months**
4. Design brownstone base concept. **1 month**
5. Develop budget. **1 month**
6. Explore grant funding. **1 month**
7. Assemble grant applications. **1 month**
8. Wait for grants to be approved. **6 months**
9. Build and place bases and install signs. **2 months**
10. Have a party to celebrate!!

### **Ice Road:**

The ice road from Madeline Island to Bayfield provides access by windsled and often times car to LaPointe residents. They are able to come to Bayfield to obtain mail, other needed goods and for high school aged students to attend the Bayfield Public School. The Ice Road also provides access to the ice for a variety of winter activities; dining on Madeline Island, Ice Fishing, and snowmobiling. The committee strongly endorses cooperative efforts to maintain the east end of Washington Avenue for the ice road approach and/or work to provide another area for this if ice conditions do not allow for use of this approach.



*Ice Road Conditions Sign and Windsled*

### ⊕ City Infrastructure

Many of the noteworthy items have been listed above, such as continuation and maintenance of the parks and harbor facilities, upkeep of the City's public restrooms, beach modifications and improved walk ways along the waterfront streets.

In addition to the above comments about public infrastructure, the Committee is recommending the following improvements:

1. Wilson Avenue to be completely renovated – new water/sewer lines, new roadway surface and the addition of Curb and Gutter.
2. The Harbor maintains No-Driving on City Dock Driving Policy.
3. Improved parking is investigated in the entire waterfront district.

4. Investigate why City parking lot on Manypenny Avenue and Second Street is not being utilized – should use be amended larger vehicle parking?
5. Assist with maintenance of blacktop walking area through Memorial Park.
6. Consider relocation of City Hall, noting it sits upon prime waterfront property
7. Consider acquisition of the Department of Natural Resource building as it would provide much needed additional parking and public restrooms facilities, and the general public would still have easy access to City Hall services.

## **Appendix**

City of Bayfield Waterfront Survey Results

City of Bayfield Waterfront Survey Comments Report

Executive Summary for the City of Bayfield Waterfront Survey

Community Input Session

Laws of Wisconsin Chapter 16

2003 East End Park Playground Renovation Project

Conditional Use Policy Guidelines

# City of Bayfield Waterfront Survey Results



## CITY OF BAYFIELD WATER FRONT SURVEY SUMMARY

This Survey Summary Completed 4-24-03

All percentages based on 282 surveys.

### DEVELOPMENT:

1. How important is it for you to maintain the view of Lake Superior while driving or walking along the waterfront?

84% very important

10% somewhat important

2% neutral

1% somewhat not important

1% not important

1% not sure

1% no response

2. Are more boat slips needed in the City of Bayfield?

31% yes 36% no 32% not sure 1% no response

2a. If yes, should the existing marinas be expanded?

22% yes 26% no 23% not sure 29% no response

2b. If yes to question #2, is there a need for new marinas?

17% yes 28% no 26% not sure 29% no response

3. Is more transient dockage needed in the City of Bayfield? (For the purpose of this question, transient dockage is defined as dock space that would be available to the general public for hourly or nightly use)

49% yes 15% no 35% not sure 1% no response

4. How important is it to maintain the ????????

a. commercial fishing industry feel

70% very important

21% some what important

4% neutral

1% somewhat not important

1% not important

2% not sure

1% no response

b. commercial fishing industry esthetics: such as Bodin's Fish House

63% very important

25% some what important

7% neutral

2% somewhat not important

1% not important

1% not sure

1% no response

5. Currently the City has a maximum building height of 35 feet. Should the height requirement of buildings next to the shoreline be increased, decreased, or kept the same?

- a. 2% the height should be increased: If so to what height? See comments report
- b. 28% the height should be decreased: If so to what height? See comments report
- c. 68% the 35 maximum height is fine  
2% no response

6. Do you feel there should be additional regulations regarding the size and mass of buildings along the shoreline? (Currently there are no minimum or maximum size requirements).

75% yes 13% no 10% not sure 2% no response

7. Should the City maintain the green space along the waterfront? Please answer for each,

7a. public 94% yes 3% no 3% not sure

7b. private 55% yes 23% no 16% not sure 6% no response

8. Should the City seek opportunities to acquire more land along the waterfront?

61% yes 16% no 21% not sure 2% no response

#### **INFRASTRUCTURE:**

9. Should the City build a waterfront-walking trail from the Brownstone trail (railroad tracks) to Dalrymple Campground?

68% yes 14% no 14% not sure 4% no response

10. With respect to the current public restrooms, how would you rate the following?

a. Accessibility 8% excellent 27% good 28% fair 19% poor 16% not sure  
2% no response

b. Location 6% excellent 29% good 31% fair 18% poor 14% not sure  
2% no response

c. Quantity 4% excellent 17% good 28% fair 35% poor 14% not sure  
2% no response

11. If you believe we need additional public restroom, where should the new restrooms be placed?

32% boat launch

36% swimming beach

49% city dock/pavilion

16% other, See comments report

## **PUBLIC ACCESS:**

12. Do you feel there is adequate public access for the following? Please circle your response.

a. Marina	74% yes	8% no	16% not sure	2% no response
b. Boat launch	67% yes	15% no	17% not sure	1% no response
c. Public viewing areas	67% yes	19% no	11% not sure	3% no response
d. Parks	71% yes	19% no	8% not sure	2% no response
e. Ice road access	70% yes	5% no	23% not sure	2% no response
f. Winter sports	55% yes	13% no	29% not sure	3% no response
g. Swimming beach	52% yes	30% no	16% not sure	2% no response
h. Walking trail	44% yes	39% no	16% not sure	1% no response
i. Water transportation	68% yes	14% no	16% not sure	2% no response

13. Do you feel there is adequate signage identifying the items mentioned in question 12 above? 38% yes 42% no 16% not sure 4% no response

## **BEACH:**

14. The current designated swimming beach is located at the end of Broad Street. Should the beach be relocated? 14% yes 49% no 33% not sure 4% no response

a. If yes, where should it be located? See comments report

15. Does the Broad Street beach meet your needs?  
49% yes 27% no 19% not sure 5% no response

a. If no, why? See comments report

16. Should more amenities (such as benches, picnic tables, etc.) be added to the beach?  
51 % yes 18% no 25% not sure 6% no response

a. If yes, what type are needed? See comments report

17. Should small non-motorized kayaks, canoes, or similar vessels be allowed to launch from the swimming beach?  
37% yes 54% no 9% not sure

18. Should motorized personal water craft be allowed to launch from the swimming beach?  
1% yes 96% no 3% not sure

19. Do you or your family members use the ice rink?  
16% yes 80% no 2% not sure 2% no response

a. If yes, how often do you or your family members use it? See comments report

20. When at the ice rink or beach do you find adequate parking? Please answer for each.

- a. ice rink    34% yes    12% no    54% no response
- b. beach      40% yes    27% no    33% no response

**BOAT LAUNCH:**

21. Do you own a boat or boats that you use on Lake Superior?  
54% yes    46% no

22. If yes to question 21, what kind of boat do you have? Please check all that apply and provide the length.

36% motor powered	length	See comments report
13% wind/sail powered	length	"
11% kayak	length	"
9% canoe	length	"
3% rowboat	length	"

23. If yes to question 21, do you:

a. keep the boat at a slip in the City of Bayfield?  
17% yes    27% no    56% no response

b. keep the boat at a slip outside of the City of Bayfield  
10% yes    23% no    67% no response

c. other, See Comments report

24. Do you use the Bayfield boat ramp to launch a boat?  
33% yes    27% no    40% no response

24a. If yes, how often do you use it per season? One time means both launching and taking it out.

19% 1 to 5 times    10% 6 to 20 times    3% 21 + times    68% no response

25. Does the current boat launch meet your needs?  
33% yes  
7% no  
27% not applicable, do not use  
33% no response

26. Do you use the vehicle and/or trailer parking area at the launch. Please answer for each.

- a. vehicle parking area    25% yes    40% no    35% no response
- b. trailer parking area    23% yes    41% no    36% no response

27. Please rate the long term and short term parking at this location. Your choices are Excellent, Good, Fair, Poor, Not Sure, and Not Applicable

a. long term parking      2% E   11% G   9% F   10% P   27% NS   41% no response  
b. short term parking      3% E   14% G   10% F   11% P   22% NS   40% no response

28. The City currently owns various areas of the waterfront on Lake Superior. Should the City pass an ordinance that prohibits the following from using or docking in those areas?

a. Personal water crafts (jet skis, etc.)?   59% yes   16% no   14% not sure   11% no response

b. Cigarette boats or similar crafts?   55% yes   18% no   16% not sure   11% no response

**DEMOGRAPHICS:** The following questions will be used only statistical purposes. You do not have to answer any question you are not comfortable with.

29. Are you?   53% male   33% female   14% no response

30. What is your age range?

<1% 18 to 25	28% 56 to 65	6% no response
5% 26 to 35	15% 66 to 75	
10% 36 to 45	3% 76 to 85	
31% 46 to 55	2% 86 and older	

31. Do you own or rent the place where you live in Bayfield?

88% own   6% rent   6% no response

32. Are you a seasonal or year-round resident of Bayfield?

35% seasonal   59% year round   6% no response

33. How many years have you lived in Bayfield?   See comments report

34. If you have any thoughts or suggestions regarding the waterfront, please provide comments on the lines below. See comments report

**THAT ENDS THE SURVEY.  
THANK YOU FOR YOUR TIME.**



**CITY OF BAYFIELD WATER FRONT SURVEY  
COMMENTS REPORT**

## CITY OF BAYFIELD WATER FRONT SURVEY COMMENTS REPORT

This report completed April 24, 2003

5. Currently the City has a maximum building height of 35 feet. Should the height requirement of buildings next to the shoreline be increased, decreased, or kept the same?

a the height should be increased: If so to what height?

- 40 ft
- 52 ft
- enough to allow nice designs
- unlimited

b the height should be decreased: If so to what height?

- 1-story (5 times)
- 1-story & gable roof
- 2-story (2 times)
- 12ft
- 15ft
- 18ft
- 20 ft (8 times)
- 22 ft
- 24 ft (4 times)
- 25 ft (24 times)
- 27 ft
- 30 ft (7 times)
- 32 ft
- 24-28 ft
- 25-30 ft
- no higher than the highest current structure
- less than 35 ft within 50 ft of shoreline & allow taller the farther away from shoreline

11. If you believe we need additional public restrooms, where should the new restrooms be placed?

- Downtown (12 times)
- Somewhere among the shops (8 times)
- Main street (3 times)
- New chamber (8 times)
- By boat launch
- Walking trails
- In town
- Playground areas
- City park
- Near chamber/central downtown location
- Aren't any near Andy's
- Near post office end of town
- Post office and middle of town area
- Middle of town
- Near municipal parking on Washington Avenue (3 times)
- Center of town
- Swimming beach
- Beach, north of ferry landing
- Beach needs a changing room and restroom
- Adjacent to waterfront

14. The current designated swimming beach is located at the end of Broad Street. Should the beach be relocated? If so where?

- Should have two beaches & open one by the ferry.
- North of ferry (2 times)
- Current and Trek and Trail
- Highway 13 & Broad Street
- There is no other area in town
- End of Washington (6 times)
- Further down
- Ferry landing (4 times)
- Back where it was (7 times)
- Old coal dock
- Washington Avenue & north along shore
- Washington Avenue
- Additional beach at the end of Washington
- The shoreline along entrance of Ice Road. It's much larger. (2 times)
- Some place less rocky
- Should be eliminated
- Closer to downtown
- North or south edge of town away from docks & piers
- Further east, near marina playground that is being renovated

15. Does the Broad Street beach meet your needs? If no, why not?

- Too small and need restroom
- No lifeguard
- Need another beach
- Not kept clean, no lifeguard, no bathroom
- Too small (16 times)
- Beach isn't big enough, rocks should be cleaned up (3 times)
- No parking or restroom and too small (3 times)
- Bigger -Better looking approach
- Lack of amenities, aesthetics are also somewhat lacking
- Needs picnic tables & some shade umbrellas
- Too small & no trespassing signs-kayakers
- Bathrooms (7 times)
- Too restricted
- Beach is too rocky (3 times)
- Dangerous, small, no bathrooms
- Too small, too crowded, rocky, deep
- It is not properly maintained (2 times)
- Too small & crowded (2 times)
- Too close to marina
- During busy tourist season very hard to find parking. Gravel lot behind Bodins would be an idea
- Beach is very crowded, rocky shoreline, not very sandy
- Should be more attractive (2 times)
- More parking needed
- Too small, should be expanded to the east
- Needs to be dredged & cleaned up
- Too rocky (2 times)

- Not accessible & too small
- Needs to be cleaned up (2 times)
- Too far from downtown
- Have two Broad & Washington Avenue
- I'd rather spend five minutes driving to Bayview than swim in the Harbor

16. Should more amenities (such as benches, picnic tables, etc.) be added to the beach? If yes, what types are needed?

- benches and picnic tables (21 times)
- durable, weatherproof benches and picnic tables
- trash & recycling containers (2 times)
- benches (8 times)
- nothing fancy, just basic & sturdy .bathrooms & benches (3 times)
- picnic tables (14 times)
- benches & sign telling you to pick up after your day
- benches & garbage cans (2 times)
- bathrooms (5 times)
- tastefully with regards to space
- one picnic table
- grills & more picnic tables
- benches, etc. for adults watching kids
- several to fit area
- picnic tables, grills, & benches
- water fountain, grills
- tables (2 times)
- slab base, overhead roof, no walls
- benches, picnic tables & restrooms (2 times)
- changing & bath house .changing area .bench & table

19. Do you or your family members use the ice rink? If yes, how often do you or your family use it?

- twice per winter
- 2-3 times (2 times)
- Rarely (3 times)
- 2 or 3 times a month
- several times per winter
- Couple times a year (3 times)
- once a year (2 times)
- only a little
- weekly (3 times)
- not often
- very frequently (2 times)
- occasionally
- did in the past
- several times (2 times)
- 5 time per season
- 10 times a year

22. If you own a boat or boats that you use on Lake Superior, what is the length of the boat by type?

length of motor powered boat

- 13ft
- 14 ft (4 times)
- 16 ft (14 times)
- 17 ft (5 times)
- 18 ft (10 times)
- 19 ft (4 times)
- 20 ft (8 times)
- 21 ft (9 times)
- 22 ft (4 times)
- 23 ft
- 24 ft (3 times)
- 25 ft (3 times)
- 26 ft (4 times)
- 27 ft (4 times)
- 28 ft (4 times)
- 29 ft
- 30 ft (3 times)
- 32 ft
- 33 ft
- 35 ft
- 38 ft
- 45 ft
- 50 ft

length of wind/sail powered boat

- 13ft
- 14ft
- 18 ft (4 times)
- 19ft
- 20 ft
- 21 ft
- 22 ft (2 times)
- 24 ft
- 25 ft (2 times)
- 27 ft
- 28 ft
- 30 ft (3 times)
- 32 ft (3 times)
- 33 ft
- 34 ft (4 times)
- 35 ft
- 36 ft
- 38 ft
- 40 ft
- 43 ft

length of kayak

- 17 ft (7 times)
- 16 ft (4 times)
- 15ft
- 18 ft (5 times)
- 19ft
- 20 ft (4 times)

length of canoe

- 14 ft (2 times)
- 15ft
- 16 ft (4 times)
- 17 ft (6 times)
- 18 ft (2 times)
- 22 ft

length of rowboat

- 17ft1
- 16ft
- 15ft
- 14ft
- 13ft
- 12ft

23. Other, where do you keep your boat that you use on Lake Superior?

- At home (20 times)
- Trailer (17 times)
- car top
- at home most of the time
- Schooner Bay
- In our garage (4 times)
- other home in Cable, WI
- in storage building in City
- In yard (2 times)
- Private Dock
- Port Superior
- Out of state
- private marina
- private shed

25. Does the current boat ramp meet your needs? If no, why?

- gets pretty crowded (2 times)
- Too many people for two ramps (2 times)
- More parking would be nice
- not enough parking
- poor access, no restrooms, over crowded
- no parking & very crowded
- not enough water space after launching
- Adding one more ramp would help with people having to wait so long for a ramp.
- parking -rigs (area too small)
- parking & maneuverability
- Could use another two ramps -city could buy next-door boat house

- It feels "private" -Trek & Trail act like it's theirs. Inadequate parking too
- parking & people take too long to load or unload boats because some are fixing their boat while on ramp.
- Proximity to islands & long term parking
- not suitable for launching small non-motorized craft
- too steep & trailers hang up on concrete
- ramps, especially left, in bad condition & boats are parked too close to right ramp get rid of flag pole on the middle of dock, its in the way

33. How many years have you lived in Bayfield?

- Owned building for 5 years
- don't live there year round
- only own lot (2 times)
- Business owner in Bayfield for 32 years
- 26 years seasonally
- 30 years seasonally
- Rented property for 10 years
- 10 year land owner
- 3 months
- Own vacant lot, 6 months
- Less than a year (3 times)
- 1 year (10 times)
- 1 and a half years
- 2 years (18 times)
- 2 and a half years
- 3 years (8 times)
- 4 years (11 times)
- 5 years (9 times)
- 6 years (9 times)
- 6 and a half years
- 7 years (9 times)
- 8 years (7 times)
- 9 years (2 times)
- 10 years (11 times)
- 11 years (6 times)
- 12 years (6 times)
- 13 years ( 3 times)
- 14 years (6 times)
- 15 years (10 times)
- 16 years (6 times)
- 17 years (2 times)
- 18 years (3 times)
- 19 years (3 times)
- 20 years (16 times)
- 21 years (2 times)
- 23 years (2 times)
- 24 years (3 times)
- 25 years (8 times)
- 26 years (2 times)
- 27 years (3 times)
- 28 years (3 times)

- 29 years
- 30 years (6 times)
- 35 years (3 times)
- 36 years
- 40 years (3 times)
- 42 years
- 44 years
- 45 years
- 46 years
- 47 years (3 times)
- 48 years
- 50 years (2 times)
- 53 years
- 55 years (2 times)
- 57 years
- 60 years (2 times)
- 61 years
- 62 years (2 times)
- 65 years (4 times)
- 67 years
- 69 years (2 times)
- 70 years
- 71 years
- 72 years
- 78 years
- life (8 times)

If you have any other thoughts or suggestions regarding the waterfront, please provide comments below.

- Keep the jet skis out of the beach and sail boat areas.
- It's a fine line - having rules & regulations without restricting activities.
- Important to provide some beach area for launching kayaks & canoes
- Advertise for tourism more
- Provide more tourist information and fix the things that already here before adding more.
- Would like to see cruise ships call at Bayfield, town is missing a great opportunity
- Would like to see the construction of a dinghy dock for daytime use and a boat rack for the new Community Sailing Association's small boat fleet.
- Don't stop growth in Bayfield anything that can be done to help local taxes stabilize is a benefit.
- Don't want property taxed raised.
- Please keep the small town feeling alive, that's why we bought the property.
- Restrooms need some help and the marina should be operated by the City.
- It would be in the City's best interest to require all possible shoreline for public access.
- No further development
- City should not give away water front land. Maintain/protect views (i.e. playgrounds do not have walls) more signs would be nice in various locations.
- Be very wary of new development.
- Good survey as long as something is done.
- Waterfront should be public with good views & walkways with minimal motorized traffic.
- Better signs put in place so that people don't block the boat ramp area.
- Many of these questions apply to non-residents. Ask the tourists for their ideas.
- Too much boat traffic & dangerous at times.



- Noise pollution distracts from the waterfront at times.
- Wilson Avenue is a disgrace, fix it. Need more parking and quit trying to draw in more tourists it is already full during the summer.
- Keep development & noise away from waterfront.
- The Broad Street beach is too small.
- To allow for lake views between buildings set backs should be established.
- A marina could be added somewhere before the Port Superior marina.
- The property where the public works building is located on some very nice shoreline and should be sold, and the money earned could be used to relocate.
- It would be nice to use the campground as a day park for picnics & wouldn't mind to see the walking trails expanded.
- Need more commercial development that will provide jobs.
- Keep the little lake front left undeveloped & public swimming beach should be moved to Washington Avenue.
- We enjoy the waterfront, keep it maintained and try to start a cross-country ski or hiking trail.
- Extend city lines to encourage development.
- Bayfield would benefit from a year round marine repair facility.
- Put library upgrade ahead of land accessing.
- Should maintain docks like the one I saw in Norway.
- Better parking for launching & more should be done to preserve the fishing industry. Times are changing but don't forget what help build this great community.
- Need more parking.
- Memorial park should not be changed or "green" space between it & condos.
- Be tuned into the importance of the lakefront as it's related to the quality of life for all residents and visitors.
- Waterfront is still home to a lot of junk! It is a treasure, we need to take care of it.
- Do not expand present marina toward city dock that would greatly disturb the present quality & the lake view from green areas.
- We must use it wisely, it is all we have left!
- Any rules should be enforced. The lakefront is beautiful visitors should not be denied from this.
- Please: do not enlarge marina, keep view in front of Memorial Park, add another picnic area-lake view, and keep long term parking away from the lake.
- The #1 thing when considering change is to keep the small town feel that makes Bayfield such a great town.
- We only own land in Bayfield but plan on building.
- I left Bayfield but I am glad that I came back to own a little piece of this great town.
- Keep up the good work and don't forget it is the best place in the Midwest.
- Public use of the park by the city dock/marina should be sized to allow broader public use.
- Make the city dock a lively place & a center of commerce, sculptures & fish mongers.
- I support improving the waterfronts as an amenity, especially for non-motorized use. Consider working with NPS-Apostle Islands to improve the waterfront.
- Dave Strzok should have his own parking like any other business. His boat patrons tie up too many parking spots for 6 hours at a time.
- The waterfront should be viewed as a public asset for use by everyone, not as a development zone for use by the privileged few.
- Sell the marina - the City needs to stop competing with the private enterprises and stop using my tax dollars to compete. Lower property tax!!

- Need a sidewalk down the hill adjacent to Super Saver parking lot.
- Would like it to stay quiet, peaceful, & beautiful as it was in 1980.
- Waterfront from coast guard station to city limits south of Blackhawk marina need to be cleaned.
- Waterfront should be kept as open as possible as once open areas lost, they are virtually never retained.
- Recapture the old swimming beach by ferry lines.
- Waterfront is one of Bayfield's most valuable assets. We should not sellout to bigger is better.
- Thanks I hope Bayfield continues to be a quiet and beautiful place.
- Your efforts are appreciated. Keep up the good work.
- Can people still fish from docks along the waterfront? Is the Yacht club peninsula off limits for fishing with rod & reel.
- A lot of garbage around town that probably will end up in the water some day, there should be some volunteers to pick up.
- The City is commended for taking on this project & surveying owners.
- City should buy 3rd Street boat ramp and it should be larger.
- The City should acquire waterfront property now held in conservancy by private ownership.
- Houses with views are too big obstructing other's views. Too many boats! We seem to have lost control. Please do something!!
- Flowers are great!
- Public beach at end of Broad and public launch are too small.
- Good luck trying to keep everyone happy!
- Do not change waterfront.
- Keep waterfront open for public enjoyment. Keep commercial fishing evidence visible for historical importance.
- Cruise boat service should provide remote parking for customers. Need small boat launching area. Reduce light pollution in town to preserve the waterfront experience after dark.
- Facilitate the 20 year plan!
- I would support measures to maintain/retain the beauty of and accessibility to the waterfront by pedestrians.
- Do not allow over night or day time parking by RVs In the lots.
- Efforts to preserve the beauty of the town should continue to provide pleasure to all.
- Keep in natural & protected from traffic & other noise pollution.
- All kayaks should be required to fly an elevated orange flag!!!
- Kayakers & canoers should have to pay to launch like everyone else. Move some of the lighting at the school down to the waterfront.
- No more development on the waterfront than there already is.
- The waterfront is Bayfield's most valuable asset requiring careful planning to assure public access & the preservation of the historical character.
- The waterfront should be cleaned up. it's too valuable to be used as a junk yard.
- Let's keep its natural beauty, that's what people come to see.
- Public waterfront should be clearly marked.
- One step at a time! Move slowly!
- We can all enjoy the waterfront better with good access & less building.
- City should recover and restore green space.
- Protect it so everyone can use it. Bayfield is special. Please keep it that way.

- Too much traffic on Many Penney Avenue, there should be a new access road to the marina, lumber company, Ace Hardware, and Bodins.
- Regulate new construction along waterfront and put a buoy up defining the swimming area.
- Waterfront development is very important but the parking issue must be addressed.
- Would like to see well-groomed swimming beach with benches & flowers.
- Need more dog litter stations and garbage cans.
- Tennis courts by the high school need to be resurfaced and repainted.
- More places for people to sit and relax are needed.
- The old swimming beach was a better location. A walking trail from Dalrymple to Brownstone Trail would be a wonderful improvement.
- The waterfront is the city's most valuable draw & asset. Preserve it, please!
- Our children need our beach back, there is no place for activities or them.
- Water access to locals, especially the beaches really need improvement.
- The City needs to manage the City's property not private property.
- Trails connecting to one another would be nice.
- The shoreline should be accessible to the public even if it means crossing private property.
- We strongly oppose additional building development along the waterfront because the view of Lake Superior & the Apostle Islands is one of Bayfield's greatest assets.

### **END OF SURVEY COMMENTS REPORT**

**EXECUTIVE SUMMARY FOR THE CITY OF  
BAYFIELD WATERFRONT SURVEY**

**EXECUTIVE SUMMARY FOR THE CITY OF BAYFIELD WATERFRONT SURVEY**  
**This executive summary completed April 24, 2003.**

This summary will be reported by the following categories, Development, infrastructure, Public Access, Beach, and Boat Launch.

**DEVELOPMENT:** Generally speaking, the survey results indicated that people wanted “things to remain as they are” so to speak. The reason for stating this is because 84 percent of the respondents indicated it was very important to maintain the view of Lake Superior as viewed from the waterfront. The responses were mixed regarding the need for more boat slips, however, 49 percent of the people felt more transient dockage was needed. Seventy percent of the people felt it was very important to maintain the commercial fishing industry and 63 percent reported maintaining the commercial fishing industry esthetics as very important. Sixty-three percent of the people felt that 35 foot maximum building height was all right. However, 75 percent felt additional regulations were needed regarding building size and mass along the shoreline. Lastly, the people surveyed (61%) felt the city should acquire more land along the waterfront and 94 percent felt the public green space along the waterfront should be maintained.

**INFRASTRUCTURE:** Sixty-eight percent of the people felt the city should build a waterfront walking trail on the old railroad tracks. People were generally not satisfied regarding the public restrooms. The survey results indicated more restrooms were needed and their current locations need to be made more public friendly. The additional restrooms are needed at the city dock/pavilion (49%), the swimming beach (36%), and at the boat launch (32%).

**PUBLIC ACCESS:** The majority of the people surveyed (over 50%) were generally satisfied regarding this topic. However, the larger number of no response percentages indicate more education about the topics, with the exception of parks, is needed. Less than half (44%) of the people were pleased regarding access to the walking trail.

**BEACH:** Forty-nine percent of the people felt that the Broad Street beach should not be relocated. Forty-nine percent reported that the Broad Street beach met their needs. Fifty-one percent of the subjects felt that more amenities, such as benches and picnic tables are needed at the beach. Regarding launching vessels at the swimming beach, 96 percent of the respondents felt that motorized personal watercraft should not be

allowed to launch there and 54 percent felt the same way for non-motorized kayaks, canoes, or similar vessels. Generally speaking people felt the beach should be used only as a swimming beach.

**BOAT LAUNCH:** In regards to this topic, 54 percent own a boat and 36 percent of the boats are motor powered. There is a feeling that the City should pass an ordinance prohibiting certain types of boats from using or docking in certain waterfront areas owned by the City. Fifty-nine percent of the respondents felt that personal watercrafts should not be using the areas and fifty-five percent felt the same way about cigarette boats or similar crafts. The comments report regarding this topic indicated that people felt there is a need for a bigger ramp that would provide more parking during the busy season.

The survey comments report regarding question 34, comments, supported the survey summary. Collectively, the comments indicated that the people didn't want the type of development that would negatively affect the esthetic qualities which Bayfield enjoys regarding Lake Superior and the waterfront. The comments further support the fact that Bayfield needs to take the steps for development that will enhance Bayfield while preserving the positive attributes the City and its citizens now have and enjoy.

END OF EXECUTIVE SUMMARY

# Community Input Session

May 10, 2003  
Waterfront Planning Visioning Workshop  
9 a.m.—Noon

The following stations were Beaches, Marinas, Parks, Public Access, Youth and Zoning/Development to gather input on the Waterfront Plan:

Beaches



Marinas



Parks



Public Access



Zoning & Development



# CITY OF BAYFIELD WATERFRONT COMMUNITY VISIONING WORKSHOP, MAY 10, 2003

## Please Sign In

Name	Address	Phone	Email
Kathy Schurdevin	233 N. Second St	779 9652/5311	kusk5@juvo.com
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Bar Samsch	PO Box 84 Bayfield	779-5477	
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Mary Depner	Box 377 Bayfield	779-3303	
Belia Haggerty	R1 Box 316A		
Rita Haggerty	225 N 4th	779-3293	tree top@chegnet.net



# CITY OF BAYFIELD WATERFRONT COMMUNITY VISIONING WORKSHOP, MAY 10, 2003

Please Sign In

Name	Address	Phone	Email
Quincy Bodin	Rt. 1, Box 7A Bayfield	715/779-3341	
Bud Bodin	Rt 1 Box 7A Bayfield	715/779/3341	
Brad Casenewass	5441 CARLSON RD SHOREVIEW MN		
Neil Schultz	135 NO 6TH ST BAYFIELD 5596		
MIKE ARVIDSON	85320 LONGWOOD DR	715-779-7006	
KRISTIN LONNEN	Bayfield	779-3985	
Gary Connell	Bayfield	779-3985	
Bob Hatfield	Bayfield	779-5840	
Phil Petersen	Bayfield	779-5016	
MIC KEUNGNESS	"	779-0152	
Garnet Bewley	Rt 1 Box 256	3478	
Bruce Pear	805 Mac Arthur Ashland	6823272	
Tom Bloom	Bayfield Maine		
Barbara B. Meredith	Bayfield	779-5885	
Loretta Thomas-Jake	Bayfield (PO Box 582)	779-9696	
C. Brown	P.O. 461 BAYFIELD	779-5397	
Ju. Cahels	P.O. Box 1462 "	779-3168	
Bill Anderson	Bx 218 "	779-9501	
Sharon Roney	P.O. Box 1007	779-5757	

# Community Input Responses

## May 10, 2003

### Beaches

- Terrible- very little beach, no bathrooms, no place to change, rocks – lawsuit waiting to happen – boaters come to shore, kayakers galore taking over all beaches! This is a disgrace! Also, no garbage receptacle.  
Addendum: One day there were five seaplanes on Broad Street beach!
- Signage is horrible – a well-identified family beach with picnic area and sand needs to be clear to anyone walking in town or driving to find a beach in Bayfield. No dogs though.
- The City should try to purchase more beach from Bodin's.
- The City should try to make Broad Street Beach LARGER
- The beach area is a mess! I feel the City should buy extended property from Bodin's to make beach larger. Put a circular bench around tree. Plant flowers around tree (I'll even care for them) Drag rocks out of water. Sift through the sand to remove debris. Bayfield deserves a beautiful beach. A decent changing room. Parking to get closer to beach also.
  - Leave picnic tables
  - Leave garbage can
  - Get rid of large chain in sand
- Do not let any type watercraft pull up on the beaches.
- The little sailboats for North Coast Community Sailings School need beach space for the kids to sail from without conflicts with swimmers.
- Expand the swimming beach by a purchase of adjacent beach from Bodin's. Do it now – it ain't gonna get cheaper and will soon be unavailable.
- The beaches in Bayfield could be much more attractive and inviting. The look more like abandoned property than public beaches.
- Private business is using public beach for their own purpose and excluding local tax paying citizens of Bayfield the use of public land.
- Bayfield must provide a large, clean, safe beach with parking and a restroom. Looking at, walking by or boating on the water in not enough. People must have the ability to get in the water. It's clean and beautiful, and swimming is an option!
- DO NOT have kayaks taking over our beaches and making people feel that you are intruding if you try to walk on the beach. Need to be reminded of Public Access or is that Beach restricted too??
- Expand green area or create a park area for Washington Beach. Put public beach at end of Washington Avenue. Water testing @ both beaches. Any under water hazard! Check them out! Lifeguard at both beaches.
- Concerns:
  - Parking concerns are bad at both potential locations
  - Boating traffic is heavier at the current beach and would be better kayak and small boat use access.

- Culverts in, at, or near potential beaches are dangerous
- Swimming is week need when better areas exist in the country shoreline. Work w/ rural leaders to enhance those avenues.
- The City eliminated its best swimming beach with a marina discrediting swimming years ago – time to acknowledge there is no adequate beach.
- That both beaches be maintained and protected. I would be curious about the water quality after a period of increased run off particularly next to the canal at the end of Washington Avenue.
- We need to preserve and improve the two beach areas we have! Please get back Washington Beach!! Bring in sand – have it available. Keep Reiten Boatyard Beach! I don't feel there's a problem with kayakers. We can coexist!! We should not have to drive to Bayview to swim or sun. Please!!
  - I'd like to see the Washington Avenue Beach retained or re-opened – Even if it is a small beach. I think that the Kayak and swimmers could get along. Keep the Broad Street beach also. This could be a two beach town.
  - Make beach at foot of Washington more easily and safely accessible. Limit amount of parking in that area.

## Development - Zoning – Waterfront District

- The fact that there is Planning for this area is the best and most assuring means of success – great to see this – Major concern should be the availability of parking, least environmental impact and added charm to the City. Protection should be a theme – not massive development – Any building following design guidelines.
  - 1) Let's get rid of all utility lines as new construction and/or road construction/repair is undertaken.
  - 2) Phase out all trailer residences in the waterfront district.
  - 3) Improve public access to waterfront walking trail facilities and visual access to the lake by limiting new development and severely limiting height of new structures if developed.
  - What about facilities for community sailing program – small boat dock (Floating perhaps); shed for lifejackets, wetsuits, anchors, buoys; rack for storage of little sailing dinghies? Possible locations: north of Cooperage; and of finger at west edge of Broad, south of A.I.Y.C.
  - All waterfront property should be marinas with access to condo development.
  - More parking places for downtown Galazen Property? Charge \$.50 for all day.
  - Use of shoreline being too restrictive is already a problem. Don't add to the restrictions.
  - That the scale of development allows for visual access to the lake. That the Lake and its views not belong to the "elite".
  - Utilize green-space north of sluiceway.
  - Our waterfront is our treasurer! Commercial and industrial artifacts from the past add to the local color. But no new developments that obstruct the view or pollute the lake or get in the way of public access – please!!
- Zone cars away from Waterfront area. What is the waterfront area – how far away from the lake is considered waterfront?? Front St.? Second?

## Marinas

- The City should work with property owners to establish a \_\_\_\_\_ bulkhead line around the City. The City should work with the D.N.R. to accomplish the bulkhead line.
- 1) Improve City marina facilities – office/restrooms; boat storage
- 2) Fill the need for more boat slips, both permanent and transient, by approving the Rice/Dobson marina addition along the south waterfront.
- 3) Give serious consideration to Bodin’s marina plans, if economically feasible.
- 4) At every step of the way, make improvements to existing facilities, especially restroom facilities, and connect to a well-defined, fully connected waterfront walking trail.
- Can sailors dock and dine and shop in Bayfield. Do we miss opportunities for increased economic benefits if we do not have transient slips? Think so – anything we can do to make cash registers ring makes for increased City dollars.
- Definitely need more room for boats. Let people with ideas help in this regard. Room both north and south of City.
- There is a real need for more marina/docking space in Bayfield. There are areas of lakefront that right now are an eyesore. That could be developed into attractive marina development.
- We need more.
- Concerns:
  - Marinas appear to “own” shoreline behind them i.e. \_\_\_\_\_
  - Lack of City property use as marine based access, some of these smaller properties could give access to small boat use (Kayak, canoe) Leased alley of Reiten Boatyard.
  - Public parking limited at public boat launch.
  - Keep in mind commercial uses: not only fish tugs, but the bigger workboats.
- Do we really need a new marina? Please let’s keep what we have – preserve water purity and quality for those already here. As I’ve traveled in California we see what overcrowding can do to quality of life. We’ve done very well so far. Let’s continue only smart growth.
- No more, please.

## Parks

- There are plenty.
- The public (tax paying) year ‘around people have their access to Bayfield waterfront being SQUEEZED. Open it up – especially East Dock Waterfront – “For Boat Owners and guests Only”
- Improved Recreational Facilities.
  - Finish soccer field(s)
  - Improve Ball Diamond (Add Lights)

- Provide a good place to shoot hoops where if you miss the backboard the ball doesn't go to the bottom of the ravine or roll to the lake.
- Move tennis courts
- Does the City own an appropriate amount of green space vs. parkland and is it utilized/maintained. We used to be known as the "fountain city" - We could use a few fountains to re-focus on that idea. Penny pitching may even help pay for something? How about the Civic League putting in a fountain??
- Bayfield's parks should be a source of pride, first to serve local residents, and second to serve our visitors. We are "home" to many, and say we want to draw even more year round residents. So we should present ourselves as family friendly. The east-end park is a wonderful valuable project.
- I'm very concerned that the East Park is not open to the residents of Bayfield anymore! Signs saying "Please only Boat Owners and Guests" – so I (who pay taxes) are not allowed access?? In winter, you can't even see the lake from the parking lot with all the boat storage!! Needs to change!

## Public Access

- Small Boat dock for teaching sailing where boats can be stored on land temporarily.
- I think we need some really nice, consistent, well-maintained smooth-surfaced walking trail from Dalrymple to the south City Limits along the waterfront, or as near to it as possible. We have a lot of "Strollers" in town in the summer and our sidewalks and hills, while nice for active walkers, can be more strenuous for the casual after-dinner stroller.
- More parking at
- We need buoys marking "no wake areas" "Slow" at boat ramps. Buoys need to be out in the lake marking the areas.
- More parking for boat trailers at the boat launch. Boat launch needs to be deeper.
- Too much focus on kayak access – they clutter the beaches and make it hard for children and older adults to enjoy the beach. There is plenty of access at this time.
- I would like to see a public dock for small boats – sailing dinghies, inflatable w/outboards, etc. – This could be used by the community sailing's sailing school for the kids, and by visiting boaters. Controls to keep it reasonable – nothing tied up overnight; nothing over 14' long.
- More bathrooms in other parts of town, most are near water.
- East End Dock ACCESS to ALL, not just Boat Owners and their Guests!
- East Dock: Break wall, "For Boat owners and guest only" – Why are tax-paying residents prevented from walking on that waterfront. Open up our waterfront to local residents.
- The fishing pier should be promoted more. ---- If the launching ramp stays where it is, at the foot of Third Street, it should have a recycling / garbage facility, and a bathroom. The parking should be expanded in some way. Although it

doesn't seem too over-crowded. The launch facility primarily serves local people who so not have boat slips. Showers are not necessary.

- Bathrooms & Showers for transient boats! Only town on Lake Superior without acceptable facilities (heat and hot water) – charge extra if necessary.
- Appearances are deceiving: Broad Street avenue appears to be owned by condos. ROADS, STREETS, AVE'S Parking to current access is an embarrassment.
  - Lack of City property usage as public access--i.e. Foot of Ave's and alleys
  - Plan access for varied uses & parking at those sites.
  - We do not have enough shoreline for every conceivable use – so focus on most likely. We can't be everything to everyone.
  - Swimming is a weak need – better/fantastic/warmer/shallow/ quite in rural settings i.e. Sand Bay, Sioux River.
  - East End dock off access? Why, really? Correct the problem. It's a City Dock/Break wall & should be open to public use.
- That it be maintained or improved.
- Preserve the beach area we now have. Do not designate special areas for kayaks, etc. Ban small boats and \_\_\_\_\_ watercraft from existing public beaches.
- The fishing pier is fantastic --. The \_\_\_\_\_ raft has character because of it's past. We need better access at Washington Avenue Beach. Smart growth is the way to go. Locals and visitors deserve and need access. More if possible.

**CHAPTER 16.**

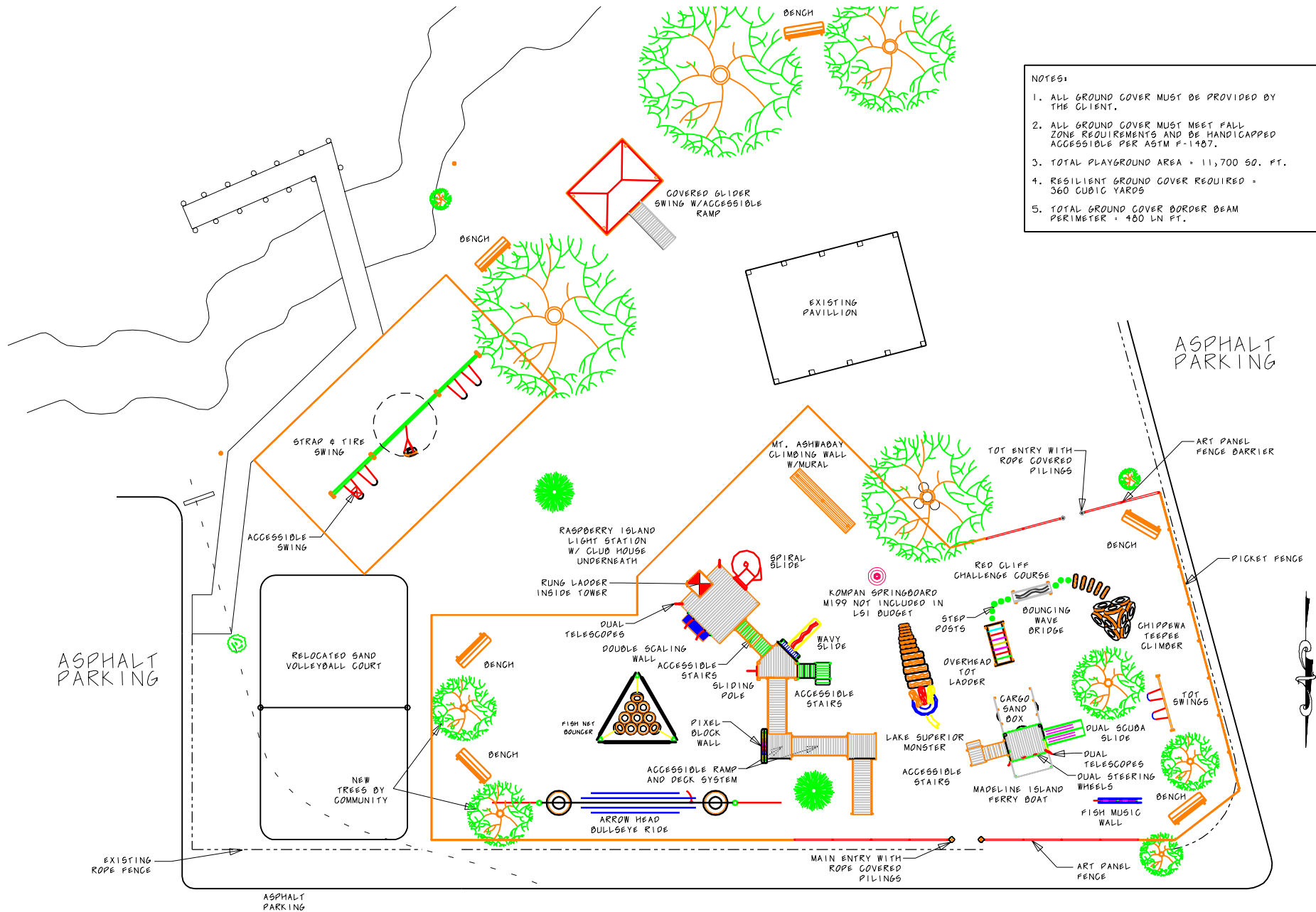
AN ACT relating to the conveyance by the state of Wisconsin to the city of Bayfield of certain submerged lands beneath the waters of Lake Superior at the city of Bayfield, and authorizing the erection of a dock, pier, public walk, and pavilion thereon.

*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

SECTION 1. All right, title, and interest of the state of Wisconsin in and to the lands submerged beneath the waters of Lake Superior, hereinafter described, are hereby granted to the city of Bayfield for the purpose of erecting thereon a dock, pier, public walk, and pavilion and for other navigation purposes. The following is a description of the submerged lands so conveyed: Beginning at a point on the shore of Lake Superior in the city of Bayfield, Wisconsin, which point is 70 feet north of the north line of Rittenhouse Avenue extended; thence east from said point of beginning to a point in the bed of Lake Superior which point is 500 feet due east of the east line of Block 72 of the plat of said city of Bayfield, in section 13, township 54 north, of range 4 west; thence due south to the intersection of the south line of Wilson street extended; thence due west along the south line of Wilson street extended to the shore of Lake Superior; thence northerly along the shore of Lake Superior to the place of beginning.

SECTION 2. This act shall take effect upon passage and publication.

Approved March 23, 1939.



- NOTES:
1. ALL GROUND COVER MUST BE PROVIDED BY THE CLIENT.
  2. ALL GROUND COVER MUST MEET FALL ZONE REQUIREMENTS AND BE HANDICAPPED ACCESSIBLE PER ASTM F-1487.
  3. TOTAL PLAYGROUND AREA = 11,700 SQ. FT.
  4. RESILIENT GROUND COVER REQUIRED = 360 CUBIC YARDS
  5. TOTAL GROUND COVER BORDER BEAM PERIMETER = 480 LN FT.

# EAST DOCK PARK PLAYGROUND

BAYFIELD, WI

DATE: 6/30/03

REV. C

JRP

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CONSTRUCTION DATE:  
 FALL 2003







# Waterfront Conditional Use Policy Guidelines

1. Green Space – does plan allow for public views of the lake to remain
2. Parking - Plan Commission determines number of spaces needed (Ex. 1 Marina Slip - 1 space)
3. Signage – is it compatible with structure, meet sign ordinance regulations
4. Restrooms – for some development, public restrooms may be required for patrons
5. Outdoor Lighting – is it compatible with night sky ordinance, does lighting match use needs?
6. Landscape Plan
7. Erosion Control Plan
8. Other Regulatory Permits – Don't issue final City permit until proof of other regulatory permits.
9. Historic Preservation – Ensure compliance
10. Aesthetics of New/Remodeled facility have the waterfront “feel”
11. Marinas/Docking Facilities – Dry Dock Plan
12. Motels/Hotels - # of rooms