

City of Bayfield, Wisconsin

Comprehensive Plan

2019-2029

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ACKNOWLEDGEMENTS

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Northwest Regional Planning Commission

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Consultant Nan Fey facilitated preparation of this update
to the City of Bayfield's Comprehensive Plan

CITY OF BAYFIELD COMPREHENSIVE PLAN

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Proposed Future Land Use

INTRODUCTION

A comprehensive plan is a community's vision for its future. It serves as a policy statement made by a local government to help guide anticipated growth and meet community goals. A good plan should provide predictability and consistency; promote economic development; make efficient and equitable use of local services, infrastructure and taxpayer dollars; support Bayfield's current quality of life and guide decision-making to support a resilient community in which everyone thrives.

Bayfield has a strong planning history. Starting in the late 1960s, when the potential for a national park became clear, the community recognized the need to plan for its future. The Blueprint for Bayfield, developed by a team of University of Wisconsin experts from the Department of Landscape Architecture in 1969, identified many of the issues and opportunities that have since been addressed in comprehensive, downtown and waterfront plans in 1971, 1981, 2002, and 2009. The City has adopted a sustainability framework (2006), and plan for implementing its principles (2012); it also became a charter member of the state's Green Tier Legacy Community Program in 2010 to further declare its commitment to sustainability.

In 2012, the planning community began to recognize that, "issues facing communities continue to change and evolve, becoming more and more complex. In addition to the traditional issues related to housing, transportation, land use, and economic development, a series of new concerns have emerged. These include, but are not limited to, energy production and consumption, climate change, lifecycle costs of public investments, and community health. As planners try to address these emerging issues, they are discovering that traditional plans are ill equipped to respond. As a result, there has been a shift in the profession toward the creation of sustaining places. Communities are beginning to incorporate principles of sustainability in their comprehensive plans or to augment their comprehensive plans with sustainability plans. Although it is a relatively new movement, planners are not taking this task lightly." American Planning Association (Appendix)

Wisconsin's Smart Growth law requires that comprehensive plans be updated every ten years. The 2001-2021 Comprehensive Plan continues to be valid in many respects, with valuable historical, cultural and geographical background information, and should be consulted as an additional resource along with all previous planning documents. While many of the 2001 goals and objectives remain relevant, planning efforts and public input have identified a number of new issues and perspectives since then, and the City is currently participating in an innovative grant focused on addressing health in all of its policies. The Plan Commission chose an "update" to incorporate ideas from plans that have been adopted in recent years, and to highlight issues like senior housing, health equity and planning for climate change. A simplified planning process was utilized to recognize the validity of the first plan, invite the community's ideas for the future, and create a more user-friendly document that can be implemented by the City's boards and commissions for the next decade. The Update will also identify metrics that can be used to evaluate progress.

The structure of the 2019 update follows the 2001-2021 Comprehensive Plan:

- Chapters have the same names and address the same issues
- Sections in each chapter are consistent
- Core Values list has been refined and condensed
- Overall Vision has been updated, and two New Goals added; their relevance to the substance of each chapter is noted in the Guiding Principles section
- Relevant maps are noted in each chapter; all maps are collected in a section at the end of the document
- Glossary explaining important terms has been added. Appendix includes public participation process and links to online resources

Readers and policymakers should remember that the issues addressed in a particular topical chapter will likely overlap with others in the plan. When seeking guidance on a particular issue, it's important to consult the text of other Chapters in the plan as well as the Maps, Glossary and Appendix.

The Comprehensive Plan will be reviewed, and the Action lists in each Chapter will be revised, on an annual basis through 2029. The Comprehensive Plan as a whole will be updated in 2030.

ISSUES & OPPORTUNITIES



Introduction

Bayfield is the smallest city in Wisconsin, nestled in a fragile and spectacularly beautiful natural environment on the shores of Lake Superior. It occupies one square mile, 75% of which is historic, and is home to 487 year-round residents.

Municipal government consists of a Mayor and four-member Common Council. Employees include the Clerk/Zoning Administrator, City Treasurer, Chief of Police, Directors of Public Works and the Library, and other staff members for a total of twelve full-time employees. Volunteer residents participate on over twenty boards and committees.

Founded in 1856 as a harbor city, Bayfield's population and fortunes depended largely on the harvesting of natural resources in the area – timber, fish, and brownstone. When the National Park Service established the Apostle Islands National Lakeshore in 1970, the city soon began hosting thousands of visitors every year. Becoming a “gateway” for any national park can have a dramatic positive impact, but it also poses significant challenges, especially for small communities.

Throughout this period of profound change, the community has maintained its core values and embraced some new. Definitions of key terms include:

- Quality of Life means individual or household needs are met in terms of livelihood, health, relationships, education and knowledge, social and cultural fulfillment
- Balance means private and individual rights are weighed along with the protection of the natural environment and the public good
- Diversity means including different types and groups of people

- Equity means that everyone has access to what they need to be successful; it is not the same as equality
- Health means mental, physical, and social well-being
- Resilience means the ability to bounce back from adversity and recover from challenges like severe storms, flooding
- Stewardship means careful and responsible management of something entrusted to one's care
- Sustainability means addressing the needs of the present without compromising the ability of future generations to meet their needs

In the decades since the park was established, Bayfield has become a leader in sustainable development, planning for its waterfront and downtown areas, preserving its historic buildings, supporting its agricultural heritage in the surrounding farmland, and telling its story to millions of visitors.

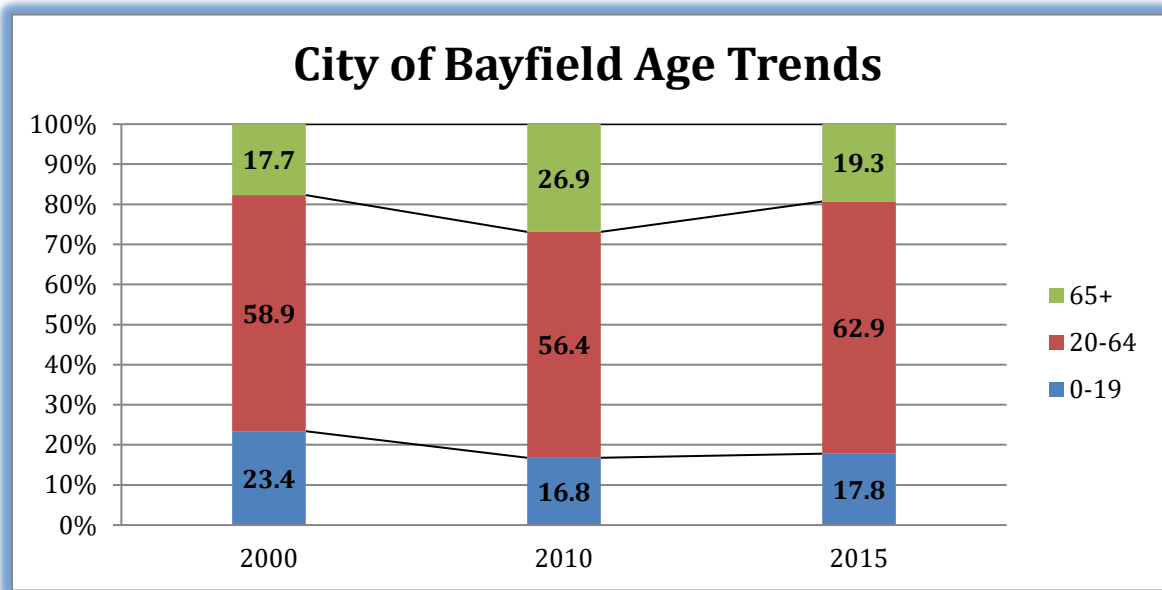
Bayfield was one of the very first Wisconsin municipalities to adopt a Comprehensive Plan in 2002. Since then, Bayfield has adopted a sustainability framework and planning document, recognized the potential consequences of climate change, and supported renewable energy projects. As a founding member of the Green Tier Legacy Communities program, it is currently participating in a multi-year program focused on health and health equity, with a goal of better addressing health through local policy and decision-making.

Concerns/Issues

The public engagement process identified a number of concerns about the future of the community. The Center for Rural Communities at Northland College also conducted a survey of the Chequamegon Bay Area in 2018. Residents are committed to preserving the natural beauty of the area, while remaining a viable community with enough people to support basic services in a village atmosphere. For Bayfield to remain a healthy city, it needs to provide living wage jobs and housing options that are affordable and accessible.

Existing Conditions

Data describing the current situation in and around the City of Bayfield has been collected by a number of official sources that were reviewed during the preparation of this document. General references appear in topical chapters, with more specific links provided in the Appendix at the end of the document. Sources include the Northwest Regional Planning Council's Economic Development Strategy, Northland College's Center for Rural Communities' Chequamegon Bay Area Survey, recent ArtSpace Studies, the US Census, and the American Community Survey.



Source: American Factfinder, US Census (2000 census, 2010 census, 2015 American Community Survey)

Guiding Principles

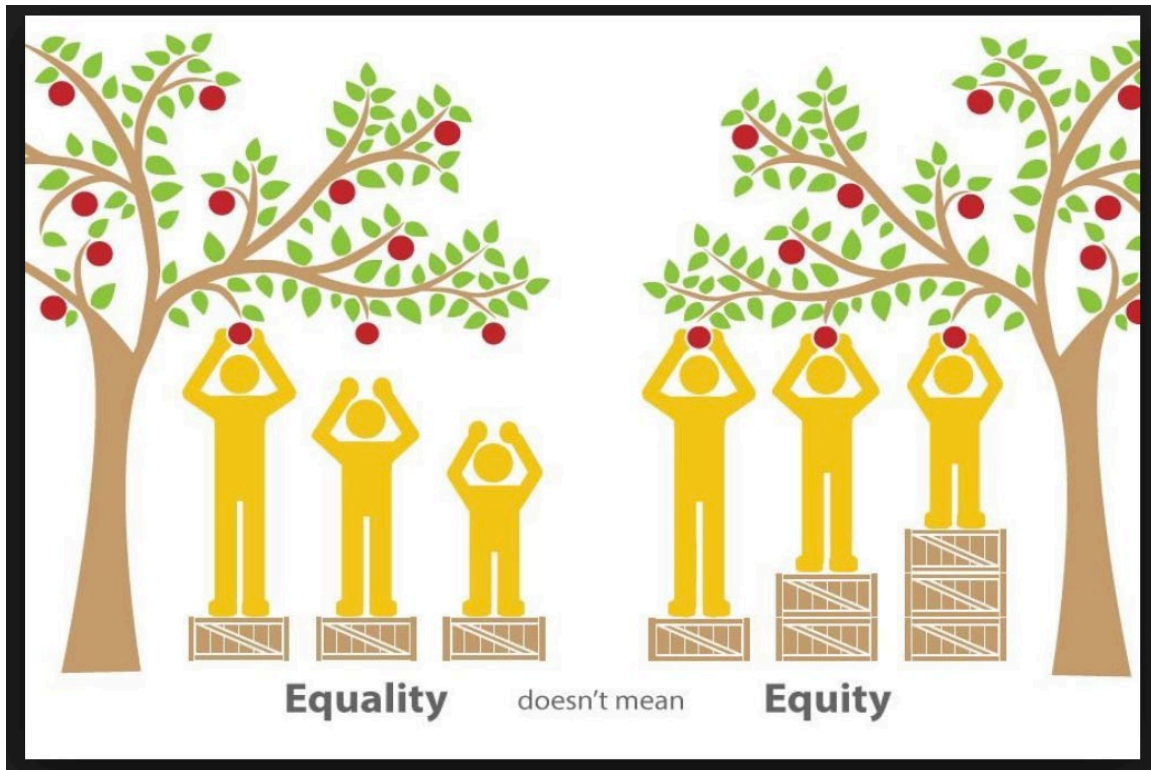
To address community concerns, this comprehensive plan update is guided by the same core values that have been expressed in its past and current planning efforts. For 2019 - 2029, these values are expressed in a vision statement and two new goals.

The overall **Vision** declares that **Bayfield considers health, equity, and sustainability in government decision-making processes, policies, and programs to create a vibrant, engaged, and welcoming community for all residents and visitors.**

Since 2001, we have come to understand that Health is an important guiding principle for communities. Far more than the mere absence of disease, it has risen to the level of an overarching goal for comprehensive planning purposes. Equity and sustainability were identified as core values in 2001 and they have become more important to the community. We've come to understand that equity is not the same as equality. When considering health and economic prosperity, we appreciate that different people need different things in order to thrive.

Sustainability has always implied concern for the future. However, as the severity of weather events increase, communities need to reduce their impact on the environment, and consider how they will respond to those challenges. For this reason, community resilience is an important new value and goal in this plan.

The new **Health Goal** was developed with the recognition that all residents deserve to lead fulfilling lives that support physical, mental, and social wellbeing in a healthy community. It reads: **Bayfield supports the well-being of all with policies and programs that promote healthy food, a clean and accessible environment, and opportunities for active living in our community.**



The new **Education Goal** acknowledges the importance of the school in community life and our residents' desire for life-long learning opportunities. It reads: **Bayfield builds strong relationships with the School District and other educational institutions in the area to work proactively and cooperatively on current issues and long-term community planning.**

These Guiding Principles are very important for boards, committees, and the Common Council to reference whenever they are considering actions, goals, and objectives in this plan. Their relevance will be noted in every substantive chapter.

Goals & Objectives

Following the format of the first Comprehensive Plan and reflecting their continued relevance, each chapter presents a set of Goals and Objectives that will be utilized by City boards and committees to develop Actions as described in the Implementation Chapter.

Relevant Maps

Maps are very important to community planning and should be consulted for guidance whenever policy-makers are utilizing this document. All substantive chapters contain references to particularly relevant maps, but multiple maps may be helpful when making land-based decisions. All maps can be found in a special section at the end of this planning document. Depending on the focus of a particular map, undeveloped parcels may be noted as a park, public facility, or protected open space.

CHAPTER I: AGRICULTURAL, CULTURAL & NATURAL RESOURCES



Introduction

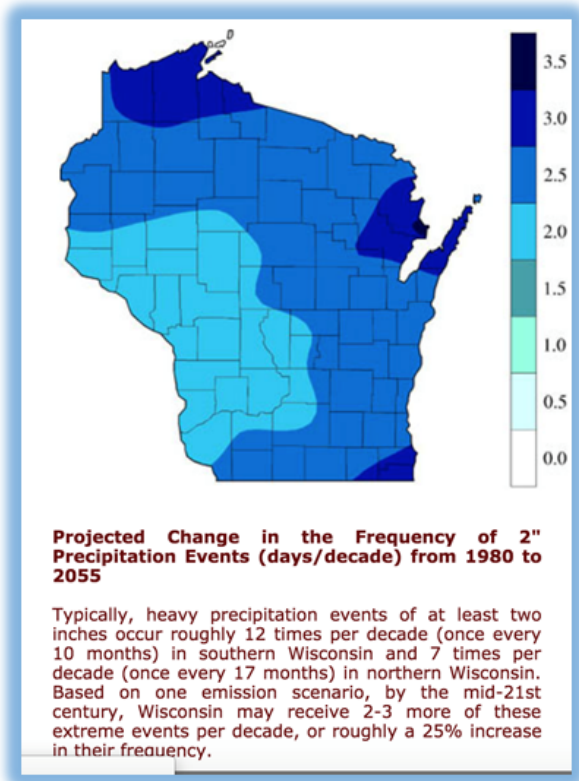
Much of Bayfield's appeal derives from its natural setting, architecture, and history; all of which are addressed in this chapter. Located on fragile slopes of sandy soil rising over 600 feet from the surface of Lake Superior, its ravines and forested hillsides are beautiful. The agricultural areas above the city benefit from a microclimate that provides optimal growing conditions for fruits and vegetables. Native American culture and Lake Superior fisheries also contribute to Bayfield's identity and economic prosperity, as does a lively artistic community. Residents and visitors have access to museums, parks and trails that explore these valuable resources.

Concerns/Issues Expressed by the Public

- Impacts of climate change could be dramatic in this area
- Need greener infrastructure and stormwater management planning
- Protect fragile areas, especially those near ravines and parks
- Need guidelines for development in sensitive areas
- Protect the shores and water quality of Lake Superior
- Strengthen protections in conservancy zoning district
- Preserve farmland, and encourage local food production and consumption
- Discourage extractive industries in agricultural areas
- Encourage more community gardens and art installations
- Create opportunities for inter-generational activities

Existing Conditions Noted in Current Research

- Air and water quality are good (no violations reported)
- Wildlife species are diverse and abundant
- From 1992-2010 Bayfield County lost 3,766 acres of farmland; there are currently over a dozen farms/orchards, and 4 wineries in the area
- CRC survey indicated strong values placed on natural beauty and the environment, local food production, the rural landscape; also concerns about the impact of climate change on the waters of Lake Superior and potential degradation of the natural resources
- In addition to city parks, beaches, and trails, nearby county forests and federal areas – including the Apostle Islands National Lakeshore, Frog Bay (the first National Tribal Park in the United States) and the Chequamegon National Forest – provide recreational opportunities in protected natural areas



Source: Wisconsin's Changing Climate: Impacts & Adaptation 2011. WICCI (Wisconsin Initiative on Climate Change Impacts, Nelson Institute for Environmental Studies, UW-Madison and the Wisconsin Department of Natural Resources)

Guiding Principles

Bayfield's agricultural, cultural, and natural resources all contribute significantly to its community identity, well-being, and resilience. It is important to increase public understanding and awareness about preserving and protecting these resources; continue supporting locally grown food; teaching and learning about the area's rich history and diverse culture; protecting and preserving the natural environment while supporting sustainable development; and promoting equitable economic prosperity.

Goals & Objectives

Goal 1: Bayfield's unique and fragile natural environment is preserved and protected for future generations.

1. Protect ravines and stabilize run-off corridors to prevent hillside erosion and community destruction by stormwater.
2. Develop and maintain buffers, swales, and rain gardens to increase infiltration of rain and melting snow.

3. Restrict development on steep slopes, fragile soils, and heavily wooded areas.
4. Develop a land protection strategy and development guidelines for sensitive areas.
5. Preserve and protect surface, ground and drinking water, as well as the waters and shorelines of Lake Superior.
6. Preserve, protect, and enhance native plants, trees, and wildlife in the city.

Goal 2: Bayfield preserves and protects its historical and cultural character, buildings, and resources.

1. Maintain the City's historic district guidelines and architectural quality.
2. Enforce the City's "dark sky" ordinance to reduce light pollution.
3. Prioritize the region's fishing and agricultural heritage, and its artistic community in economic development planning.
4. Encourage inter-generational and intercultural sharing of the community's rich history.

Goal 3: Bayfield supports the continued agricultural use of lands in the surrounding area to maintain and expand the local economy.

1. Work with Bayfield's neighboring jurisdictions to preserve and protect farmland for locally grown fresh food and value-added products.
2. Discourage non-agricultural uses and extractive industries on lands suitable for agriculture.
3. Explore opportunities for urban agriculture within the city limits.

Goal 4: Bayfield provides quality park facilities and a variety of recreation opportunities and experiences to meet the needs of the community's residents and visitors.

1. Preserve, maintain, and enhance trails, especially along the waterfront.
2. Preserve, maintain, and enhance the city's park system.

Relevant Maps

- Topography
- Fragile Soils, Ravines & Low-Lying Areas
- Parks & Recreation Areas
- Regional Units of Government

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Agricultural, Cultural and Natural Resources Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. Actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. By 2020, implement requirements for new construction to include an exterior lighting plan to protect night sky. Provide educational materials to existing residential/commercial structures about exterior lighting plans to protect night sky and seek funding opportunities to assist with the replacement of public and private lighting fixtures that do not meet our code requirements. **(ARB)**
2. In 2023, review and revise Historic District Guidelines that were last updated 3/23/18 (conduct review every 5 years). **(ARB)**
3. By October 1, 2020, complete the new lease agreement for the Apostle Islands National Lakeshore Headquarters, via the GSA. Include the following: 1) Maintain the historic integrity of the building; 2) Maximize application of sustainable principals and materials; 3) Ensure all operating costs and improvements are covered by lease payments; 4) Ensure grounds are managed for storm water runoff and green infrastructure. **(Courthouse)**
4. Immediately evaluate and respond to high Lake Superior water levels and develop plans; with safety being the most important action to implement. To support this action, conduct community lakeshore vulnerability assessment with the assistance of the Wisconsin Sea Grant program expertise. **(Harbor, PC, PWC)**
5. Review marina needs and consider remodel/rebuild of Marina building by 2022. **(Harbor, PC)**
6. Preserve current habitat for declining bird and mammal species as we begin restoration work on the Library chimney project (2025) (for example, chimney swifts and bats). **(Library)**
7. Undertake "The Bayfield Carnegie Library Pillar and Restoration Project," aligning with historical district guidelines (in collaboration with and advice from Wisconsin Historical Society), to restore and renovate library to promote long-term sustainability of the building. Goals are to complete fundraising drive by February 2020 and to complete structural work by 2025. **(Library, ARB)**
8. Further promote current and ongoing programs of intercultural and intergenerational sharing with the Red Cliff Community. Create and promote further access to the Bayfield Video Archive developed in cooperation with the Bayfield Heritage Association and consider expanding the archive. **(Library)**
9. Based upon the completion of a green infrastructure audit, on an annual basis, assess Parks and Trails for protection of slopes, fragile soils, wooded areas, and changing climate conditions. Address issues as needed. **(P&R)**

10. By the end of 2021, complete implementation of Big Ravine Preserve improvements as described in the Wisconsin Coastal Management grants, including: 1) Trailhead enhancements at the Gil Larsen Trailhead and Meyers – Olsen Rd.; 2) Design and construction of trails network and stairway to connect the bottom of the Ravine with the school as well as east and west sides. **(P&R, PWC, Tree Board)**
11. By the end of 2021, using grant funds matched by City funds, implement repairs and improvements to Halvor Reiten Park: 1) large rip rap along Dock L; 2) install boardwalk on top of land spit out to the dock at the end; 3) implement low-maintenance plantings to enhance aesthetics and resilience; 4) implement green infrastructure, as appropriate. **(P&R, PWC, Tree Board)**
12. By 2022, after the adoption of the full Comprehensive Plan, review and revise the City Recreation Plan, with public participation. Include potential additions or improvements to parks and trails. Include information for green infrastructure audit, as well as actions and guidelines for protection of watershed, and consideration of flood events. Include enhanced accessibility for senior citizens as well as people with mobility limitations. Also include recreation-related economic opportunities. The plan should incorporate an annual work plan process which would: 1) evaluate park conditions/maintenance needs; 2) develop work plan; 3) assign work to volunteers, partners, PWD; 4) allocate budgets. Include an implementation schedule and funding needs as an appendix. **(P&R, PWC, PC, Tree Board, Harbor, Waterfront)**
13. Implement Waterfront Plan: By 2022 renovate and resurface walkway in Memorial Park; including redesign of north approach near gazebo. **(P&R, PWC, Harbor, Waterfront)**
14. In 2020 – 2022: work cooperatively with the Landmark Conservancy and the Town of Bayfield to restore the Brownstone Trail: this would include supporting the pursuit of funding and other resources. **(P&R, PC)**
15. Implement Waterfront Plan: By 2023, establish walkway on the north half of Front Street between Rittenhouse and Washington; adjoining the ferry parking lot. This could possibly be accomplished by moving parking to the west side of Front St. and establishing a sidewalk along the east side. The first step would be to design the re-route by 2022. Second step would be construction by end of 2023. **(P&R, PWC, Harbor, Waterfront)**
16. Continue participation in the Bayfield Area Trails System (BATS) Committee to develop and implement a unified trails system among the City, Town, County, and Red Cliff. This would include identifying and prioritizing linkages between existing trails networks (e.g. Big Ravine to orchards and Fire Tower Hill), providing public information and access, and developing capacity to maintain trails. Place an emphasis on trails along the waterfront, notably a trail from the City to Dalrymple Park. **(P&R, PC)**
17. By 2022 explore the potential to establish a seasonal staff and/or internship position(s) for parks and trails maintenance. Possibly fund this position through grants and/or fees in cooperation with BATS partners. By 2025, have at least one sustainably funded seasonal staff/intern position in place for parks and trails maintenance. **(P&R, PWC)**
18. Implement Waterfront Plan: By 2026, construct overlooks with interpretive signs at Jake's Park and 2nd Street overlooks. **(P&R, PWC, Harbor, Waterfront)**

19. Continue to implement improvements & maintenance of Dalrymple Park: 1) By 2024 complete electrical upgrades/underground installation; 2) by 2029 improve existing road (accumulate carryover funds to cover \$40K cost); 3) monitor shoreline and seek resources to address stabilization where needed. (**P&R, PWC**)
20. In 2020, establish a Green Infrastructure Ad Hoc Task Force and pursue funds to contract a green infrastructure survey/audit. This will provide a better understanding of where we are today, where are we doing a good job, and where are our deficiencies, etc. Includes Ravine/Run off areas and Corridors. (**PC, Harbor, Parking, P&R, PWC**)
21. Starting in 2019, review and revise the City of Bayfield Sign Ordinance – look for discrepancies and gray areas and revise where needed and develop a Wayfinding Sign Plan. (**PC, P&R, PWC, Tourism**)
22. Seek grants and other financial assistance to fund the City’s 2021-2022 Water Main Improvements Project. This project includes reconstruction of approximately 2,340 LF of aging and undersized water mains and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,050,000; which includes \$150,000 of engineering and construction-related services costs. (**PWC**)
23. By 2022, review and manage the City’s Stormwater Management Plan and assist the Plan Commission with developing ordinance/guidelines that assist with the management required. (Ravines, ditches, fragile soil areas - Increased storms, high lake levels, developmental impacts, etc.) Include Green Infrastructure concepts in the guideline development and implementation. (**PWC, PC**)
24. By the end of 2020, complete needed trimming, removal, and stump grinding of trees. Continue, as needed, on an annual basis. (**Tree Board, P&R, PWC**)
25. By the end of 2021, revise and begin to implement the 5- year plan for tree planting (replacement and new) with an emphasis on watershed protection and green infrastructure. Subsequently pursue grant funding for implementation. (**Tree Board, P&R, PWC**)
26. Remove invasive species from private and public sites in 2020-2025. Advertise activities to increase community awareness about invasive species. (**Tree Board, P&R, PWC**)
27. On an annual basis, keep Bayfield a Tree City by meeting the “Tree City, USA” standards.

CHAPTER II: UTILITIES & COMMUNITY FACILITIES



Introduction

Bayfield residents are generally pleased with the quality of the city's infrastructure, facilities, and public services.

The City maintains two wells that pump reliably high-quality drinking water, and staff has recently been honored for implementing innovative strategies to reduce the carbon footprint of its pumping needs. Bayfield is exploring ways of adding solar power to meet its 25% renewable energy by 2025 goal, and the Greater Bayfield Wastewater Treatment Plant is a model of high-quality output. Natural gas is available in the community. Efforts are underway to improve both broadband and wireless service for residents and visitors, and to attract businesses to the area.

The Bayfield Carnegie Library (library) and Recreation Center (operated by Recreation and Fitness Resources) are indispensable centers of community life, along with the Lakeside Pavilion; the historic Courthouse is leased to the National Park Service for its headquarters, and the Marina is leased to a private operator.

Emergency police, fire, and emergency medical services are highly regarded and participate in county-wide mutual aid agreements with neighboring communities.

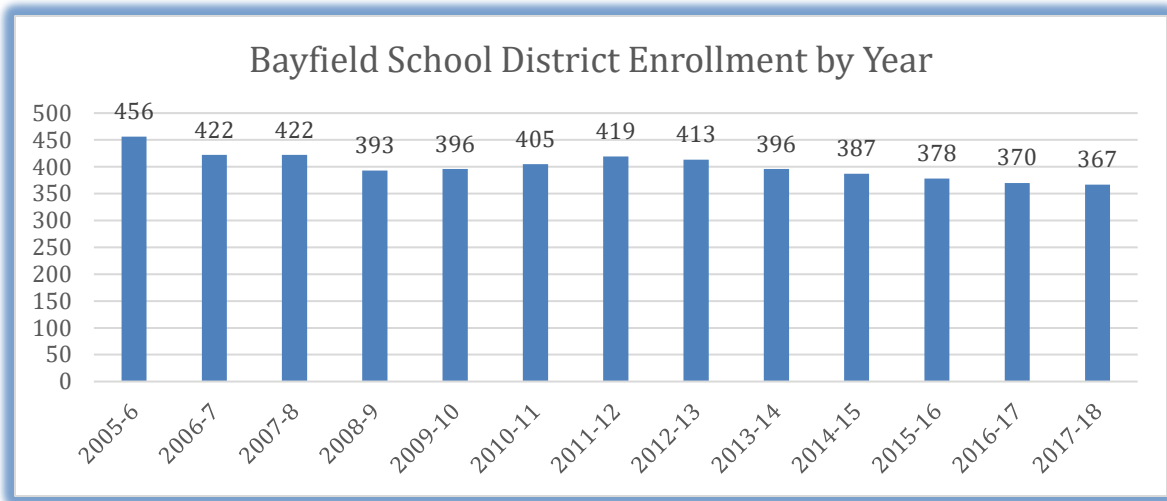
Bayfield operates the Dalrymple Campground on the lakeshore north of town, and numerous parks within the city; parks and trails are addressed in the Agricultural, Cultural and Natural Resources chapter.

Concerns/Issues Expressed by the Public

- Aging population has increasing accessibility challenges
- Fewer residents participate in the school
- Need to expand wireless and broadband coverage and speed
- Impacts of climate change could be dramatic in this area
- Need for green infrastructure and stormwater management
- Need more hazard mitigation, especially flooding
- Underground power/phone lines wherever possible
- Support library projects
- Expand recycling opportunities for visitors
- More solar panels on city properties where appropriate

Existing Conditions Noted in Current Research

- Greater Bayfield Wastewater Treatment Plant, operating since 2006, is a demonstration plant that showcases environmentally friendly technologies to ensure its discharge into Lake Superior meets drinking water standards
- Water Utility maintains two wells and reservoirs; water quality is good
- School District serves the City of Bayfield, Towns of Bayview and Russell, Madeline Island, and the Red Cliff Band of Lake Superior Chippewa; enrollment is 80% Native American, 20% other
- 72% of students in the School District of Bayfield qualified to receive low-cost or free meals in 2018 based on their family's income
- Recycling takes place at the regional BRB facility located in the Town of Russell that serves the City of Bayfield and the Towns of Russell and Bayfield; members can drop off regular trash, recycling, and a variety of other items for disposal or re-use
- Some wireless/broadband networks have recently been expanded in surrounding townships
- 2016 flood events, and the federal disaster funding received in their wake, have focused attention on disaster response and the need to plan for both hazard mitigation and community resilience
- Chequamegon Bay Renewables "group buy" in 2018 and community solar opportunities have increased renewable energy program participation
- The Bayfield Carnegie Library is ranked #4 in the state and has been a vital cultural institution in the community since 1904
- ArtSpace study noted the volatility of Bayfield's seasonal tourist economy and its impact on the sustainability of community space. The study also noted the financial impediments of being a rural area with a low year-round residential density
- CRC survey revealed community concerns about pollution of Lake Superior, impassable roads and power outages as possible impacts of climate change, and indicated a high priority placed on renewable energy and the need to reduce utility rates



Source: Wisconsin Department of Public Instruction

Guiding Principles

Basic services are fundamental to the health and resilience of the Bayfield community and need to be both accessible and affordable to everyone. The school, library, and other public gathering spaces bring people together in a beautiful natural environment enhancing everyone’s quality of life; this is especially important to the community’s aging population. Careful attention to principles of equity and sustainability are needed to ensure that these benefits will continue to be available for residents, visitors, and future generations.

Goal & Objectives

Goal 1: Bayfield invests in modern, affordable, efficient, and reliable public utilities that support the wellbeing of all residents and a balanced year-round economy.

1. Work cooperatively with neighboring communities to provide infrastructure and services that enhance the health, safety, security, and quality of life for area residents and visitors.
2. Plan for increased likelihood of stormwater flooding events.
3. Maintain the abundance, quality, and safety of the city’s drinking water resources.
4. Work with utility providers to ensure that appropriate infrastructure and a wide range of high-quality communication and energy services that utilize renewable sources are installed underground whenever possible.
5. Explore ways to make community services and resources more accessible to seniors.
6. Maintain excellent and accessible public spaces including Parks, Library, School, Recreation Center, Pavilion, and Iron Bridge.
7. Support and maintain high quality emergency services for the greater community including police, ambulance, fire protection, and public works.

Relevant Maps

- Storm Sewer/Infrastructure

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Utilities and Community Facilities Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. By October 1, 2020, complete the new lease agreement for the Apostle Islands National Lakeshore Headquarters, via the GSA. Include the following: 1) Maintain the historic integrity of the building; 2) Maximize application of sustainable principals and materials; 3) Ensure all operating costs and improvements are covered by lease payments; 4) Ensure grounds are managed for storm water runoff and green infrastructure. **(Courthouse)**
2. Immediately evaluate and respond to high Lake Superior water levels and develop plans; with safety being the most important action to implement. To support this action, conduct community lakeshore vulnerability assessment with the assistance of the Wisconsin Sea Grant program expertise. **(Harbor)**
3. Review all harbor assets and develop long range planning guide that covers maintenance, improvements, and enhancements needed and sustainability goals/initiatives by 2021. **(Harbor)**
4. Engage in a study on use of the Bayfield City Dock; is it now being used for the highest and best use and what improvements are needed. Declining long term leases, open spaces, high water, city management, etc. **(Harbor)**
5. Support and maintain high quality emergency services for the greater community including police, ambulance, fire protection and public works. **(Health & Safety, Ambulance, Fire, Public)**
6. Maintain our current accessibility to seniors; collaborate with CORE Resources to expand access to the collection through outreach initiatives. **(Library)**
7. Maintain and enrich the Northern Waters Library Service. Sustain and expand our ongoing relationship with Red Cliff and connections with other neighboring communities as in joint programming (poetry and art, for example, and the Community Read program in conjunction with Northland College). **(Library)**
8. Renovate the library building in collaboration and with the advice of the Wisconsin Historical Society. **(Library)**
9. In 2020 – 2022: work cooperatively with the Landmark Conservancy and the Town of Bayfield to restore the Brownstone Trail: this would include supporting the pursuit of funding and other resources. **(P&R)**
10. In conjunction with the Wisconsin Coastal Management Grant, by July 2020, implement a wayfinding system to facilitate public information and access to parks, trails (trailheads), and the lake. This would serve as the foundation for implementing a more comprehensive wayfinding system identified in the Comp. Plan. This would include a style manual for signs and maps, as well as location of a few select sign locations. Also, include getting parks, trails, trailheads, and lake access on google maps so anyone can find and navigate to these features. Develop the style manual with the involvement of the re-vitalized sign sub-committee of the Plan Commission & the BCVB. **(P&R)**

11. By 2022, after the adoption of the full Comprehensive Plan, review and revise the City Recreation Plan, with public participation. Include potential additions or improvements to parks and trails. Include information for green infrastructure audit, as well as actions and guidelines for protection of watershed, and consideration of flood events. Include enhanced accessibility for senior citizens as well as people with mobility limitations. Also include recreation-related economic opportunities. The plan should incorporate an annual work plan process which would: 1) evaluate park conditions/maintenance needs; 2) develop work plan; 3) assign work to volunteers, partners, PWD; 4) allocate budgets. Include an implementation schedule and funding needs as an appendix. **(P&R)**
12. Continue participation in the Bayfield Area Trails System (BATS) Committee to develop and implement a unified trails system among the City, Town, County, and Red Cliff. This would include identifying and prioritizing linkages between existing trails networks (e.g. Big Ravine to orchards and Fire Tower Hill), providing public information and access, and developing capacity to maintain trails. Place an emphasis on trails along the waterfront, notably a trail from the City to Dalrymple Park. **(P&R)**
13. Seek grants and other financial assistance to fund the City's 2020-2021 Sewer System Improvements Project which includes reconstruction of approximately 3,700 LF of aging and undersized sanitary sewer and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,000,000, which includes \$150,000 of engineering and construction-related services costs. **(PWC)**
14. By April 2020, pass a Health in All Policies ordinance (based on Appleton's ordinance). **(PC)**
15. In 2020, establish a Green Infrastructure Ad Hoc Task Force and pursue funds to contract a green infrastructure survey/audit. This will provide a better understanding of where we are today, where are we doing a good job, and where are our deficiencies, etc. Includes Ravine/Run off areas and Corridors. **(PC, Harbor, Parking, P&R, PWC)**
16. Starting in 2019, review and revise the City of Bayfield Sign Ordinance – look for discrepancies and gray areas and revise where needed and develop a Wayfinding Sign Plan. **(PC, P&R, PWC, Tourism)**
17. By 2021 Conduct an Inflow/Infiltration study on the City's Sewer System and make plans for the needed improvements. Include Green Infrastructure concepts in the assessment and plans. **(PWC)**
18. By 2024, install sidewalks and curb and gutter in the Commercial District (Manypenny, So. Second Street, Third Street, Broad Street), consider Special Assessments for other deteriorating sidewalks/curb and gutter. Include application of Green Infrastructure concepts in project implementation. **(PWC)**

CHAPTER III: TRANSPORTATION



Introduction

Bayfield residents' transportation needs are generally met by a network of local streets and sidewalks, ferry service to Madeline Island, a bus route along Chequamegon Bay from Red Cliff to Bad River, hiking and biking trails, designated off-road vehicle routes, and marinas. Air and rail connections are many miles away. Summer visitors often struggle to find their way around town, and their need for parking puts pressure on Bayfield residents and businesses; in winter, many sidewalks are not adequately cleared of snow.

Concerns/Issues Expressed by the Public

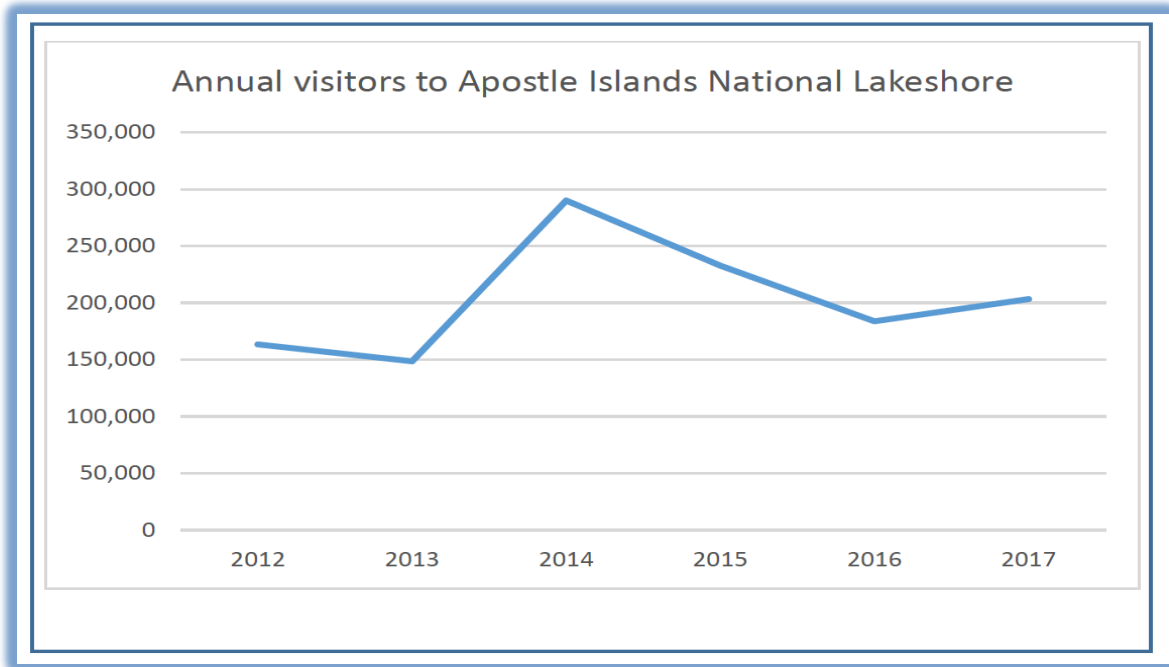
- Parking continues to be a challenge
- Noise, speed, and amount of traffic
- Consider traffic-calming measures (speed bumps, digital warning signs)
- Accessibility needs will increase as population ages
- Pedestrian safety – sidewalks and street crossings
- Snow removal, especially on sidewalks
- Expand walking and bike trails

Existing Conditions Noted in Current Research

- State has no plans for expanding transportation options in the region
- 75% of Bayfield County residents drive to work alone
- Bayfield residents spend approximately 27% of their income on transportation
- Growing interest in alternative modes and fuels
- Ride-sharing is growing in popularity and scope

Guiding Principles

Transportation is a basic necessity that should meet the needs of residents and visitors, while being affordable and accessible to everyone. Infrastructure should be designed to minimize environmental damage and provide safe “active living” options like walking and biking to promote health and wellbeing, decrease obesity, and provide places and opportunities for social interaction.



Source: National Park Service Annual Reports 2012-2017

Goals & Objectives

Goal 1: Bayfield supports a full range of safe and efficient public and private transportation options, motorized and non-motorized, marine, and pedestrian in the City and the Chequamegon Bay region.

1. Develop, implement, and maintain a local way-finding system that is informative and compatible with the aesthetics and character of the community.
2. Work to ensure that pedestrian destinations (e.g. school, library, recreation center, downtown, waterfront, residential areas) are safely connected to encourage foot travel.
3. Ensure that the existing local and regional transportation systems meet the needs of all users, especially youth, seniors, and those with limited incomes.
4. Maintain adequate marine access to and from the city.
5. Provide appropriate routes for winter access by off-road vehicles.

Goal 2: Bayfield utilizes innovative parking strategies consistent with its hometown character to accommodate seasonal demands.

1. Expand and encourage additional off-street parking options to preserve downtown parking spaces for customers of local businesses.

Relevant Maps:

- Transportation
- Roadway Conditions/Classifications
- Regional Units of Government

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Transportation Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. In 2020, assist members of the PC, PWC, PR, and Chamber of Commerce with way-finding system and signs to maintain consistency with ARB guidelines. (**ARB**, PC, PWC, P&R)
2. Review all harbor assets and develop long range planning guide that covers maintenance, improvements, and enhancements needed and sustainability goals/initiatives by 2021. (**Harbor**)
3. Review marina needs and consider remodel/rebuild of Marina building by 2022. (**Harbor**, PC)
4. Engage in a study on use of the Bayfield City Dock; is it now being used for the highest and best use and what improvements are needed. Declining long term leases, open spaces, high water, city management, etc. (**Harbor**, PC, PWC, Tourism)
5. Restore the crumbling steps leading to the portico as part of Library Restoration Project (2025). See CH 1, Goal 2, no. 1. (**Library**, ARB)
6. In conjunction with the Wisconsin Coastal Management Grant, by July 2020, implement a wayfinding system to facilitate public information and access to parks, trails (trailheads), and the lake. This would serve as the foundation for implementing a more comprehensive wayfinding system identified in the Comp. Plan. This would include a style manual for signs and maps, as well as location of a few select sign locations. Also, include getting parks, trails, trailheads, and lake access on google maps so anyone can find and navigate to these features. Develop the style manual with the involvement of the re-vitalized sign sub-committee of the Plan Commission & the BCVB. (**P&R**, PC, PWC, Parking, Tourism, Waterfront)

7. Preserve, maintain, and enhance trails: Continue participation in the Bayfield Area Trails System (BATS) Committee to develop and implement a unified trails system among the City, Town, County, and Red Cliff. This would include identifying and prioritizing linkages between existing trails networks (e.g. Big Ravine to orchards and Fire Tower Hill), providing public information and access, and developing capacity to maintain trails. Place an emphasis on trails along the waterfront, notably a trail from the City to Dalrymple Park. **(P&R, PC)**
8. By 2022, initiate a Parking Study to identify the parking problems and potential solutions. Information may help to revise Parking Ordinance in a more meaningful way. **(PC)**
9. Starting in 2019, review and revise the City of Bayfield Sign Ordinance – look for discrepancies and gray areas and revise where needed and develop a Wayfinding Sign Plan. **(PC, P&R, PWC, Tourism)**
10. By 2022, initiate a Parking Study to identify the parking problems and potential solutions. Information may help to revise Parking Ordinance in a more meaningful way. **(PC, Parking, PWC, Tourism)**

CHAPTER IV: ECONOMIC DEVELOPMENT



Introduction

The history of Bayfield’s economy is a story of booms and busts, as seemingly inexhaustible natural resources were harvested to depletion. Tourism has been a part of Bayfield since 1856, but became the prime economic driver with the establishment of the Apostle Islands National Lakeshore in 1970. Small businesses line the streets: retail shops, lodging, artists, artisans, and restaurants serving locally sourced fish, meat and produce. The two largest employers in the city are the school district and the national park. Some young people who grew up in Bayfield are returning to work here, but overall the local workforce is declining.

Concerns/Issues Expressed by the Public

- Continue to support locally owned businesses
- Need more year-round businesses and jobs
- Need better broadband and wireless to attract new businesses
- Need more activities along the waterfront (e.g. restaurant with docks)
- Attract and support young families, need childcare

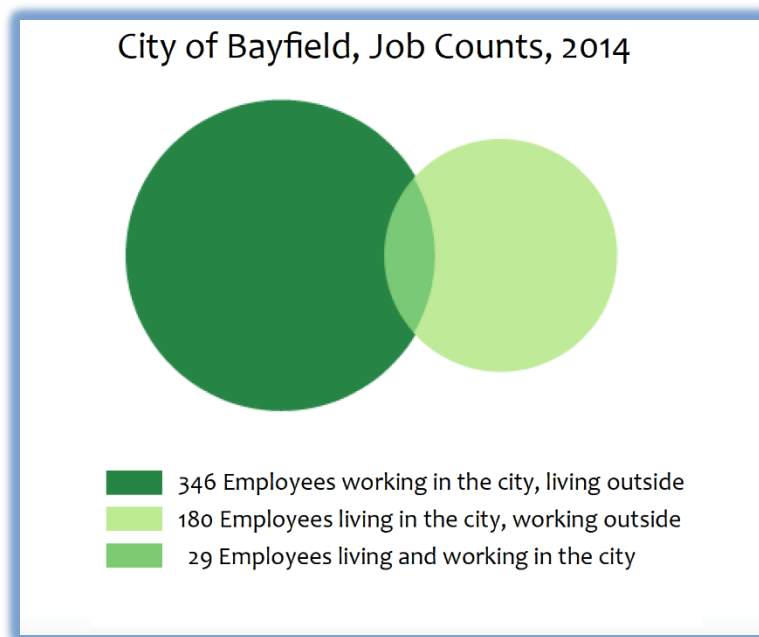
Existing Conditions Noted in Current Research

- Strong tourism economy; \$47.7 million in 2017
- Most members of the Bayfield Chamber & Visitor Bureau represent restaurants, retail, lodging, and adventure businesses
- Chequamegon Bay Area survey identified job development as one of Bayfield’s top priorities and local food production as contributing to quality of life in the area

- ArtSpace study noted the volatility of Bayfield’s seasonal tourist economy and its impact on the sustainability of community space; the study also noted the financial impediments of being a rural area with a low density of year-round residents.
- Economic development potential is directly tied to infrastructure (e.g. communications, transportation)
- State support for municipalities is decreasing
- State has relatively stagnant job growth and ballooning deficits
- Local population is aging and decreasing; county population peaked in 2015
- Working age population (ages 18-64) is expected to rise from 2010-2020, then begin a slow decline from 63% to 55% in Bayfield County
- High cost of living has negative impact on workforce availability
- Area lacks a regional marketing strategy

Guiding Principles

Economic security is a necessary element of both individuals’ and the community’s health and resilience. While all residents deserve access to economic opportunity, our commitment to equity recognizes that some may need more support than others to be successful. The community is strongly committed to preserving its natural environment and historic character. Health impacts and sustainable development principles should be used to evaluate proposals and assess potential impacts, including disproportionate impacts on different populations and locations. Support for education is vital to developing a workforce for family-supporting jobs that serve the year-round community, as well as visitors.



Source: U.S. Census Bureau, Center for Economic Studies

Goal and Objectives

Goal 1: Bayfield supports a resilient and inclusive year-round economy with a range of businesses and opportunities that balance its hometown atmosphere with its tourism appeal.

1. Promote Bayfield as a desirable place for a diverse population to live, work, and play throughout the year.
2. Proactively create, support, and retain locally owned businesses that meet the needs of community residents, as well as visitors.
3. Promote economic development that appreciates and preserves Bayfield's natural environment without detrimental impact.
4. Encourage the Chamber & Visitor Bureau to promote best practices among local businesses to support Bayfield's sustainability goals.
5. Seek regional and area wide opportunities to promote new business opportunities.

Relevant Maps

- Existing Land Use
- Proposed Future Land Use

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Economic Development Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. Engage in a study on use of the Bayfield City Dock; is it now being used for the highest and best use and what improvements are needed. Declining long term leases, open spaces, high water, city management, etc. (**Harbor**, PC, PWC, Tourism)
2. Engage in a study on use of the Bayfield City Dock; is it now being used for the highest and best use and what improvements are needed. Declining long term leases, open spaces, high water, city management, etc. (**Harbor**)
3. By 2022, after the adoption of the full Comprehensive Plan, review and revise the City Recreation Plan, with public participation. Include potential additions or improvements to parks and trails. Include information for green infrastructure audit, as well as actions and guidelines for protection of watershed, and consideration of flood events. Include enhanced accessibility for senior citizens as well as people with mobility limitations. Also include recreation-related economic opportunities. The plan should incorporate an annual work plan process which would: 1) evaluate park conditions/maintenance needs; 2) develop work plan; 3) assign work to volunteers, partners, PWD; 4) allocate budgets. Include an implementation schedule and funding needs as an appendix. (**P&R**, PWC, Tree Board, Harbor, PC, Waterfront)

CHAPTER V: HOUSING



Introduction

Bayfield's architecture is a significant element of its character. Three-quarters of the city is in a designated historic district established to protect structures built from the 1840s – 1920s. The integrity of these buildings is regulated and maintained through guidelines and a review board, (see Agriculture, Cultural and Natural Resources Chapter)

Since 2002, there has been one significant addition of rental housing (six units, one of which is accessible) and several new residences. There has also been a great deal of change in the regulation and marketing of vacation/visitor housing in residential housing. Commercial buildings are permitted to provide residential units on upper floors, but not residences on the ground level without special exception.

With Bayfield's popularity as a tourist destination, local business demand for employees (and housing to serve them) has increased, as have property values and taxes. Many larger single-family homes are being purchased by seasonal or part-time residents, making it difficult for young families to find housing they can afford.

Longtime residents with strong ties in the community would like to remain in Bayfield, but need help to age in place or opportunities for assisted living; such opportunities would also allow for the transfer and availability of existing housing to younger residents and families.

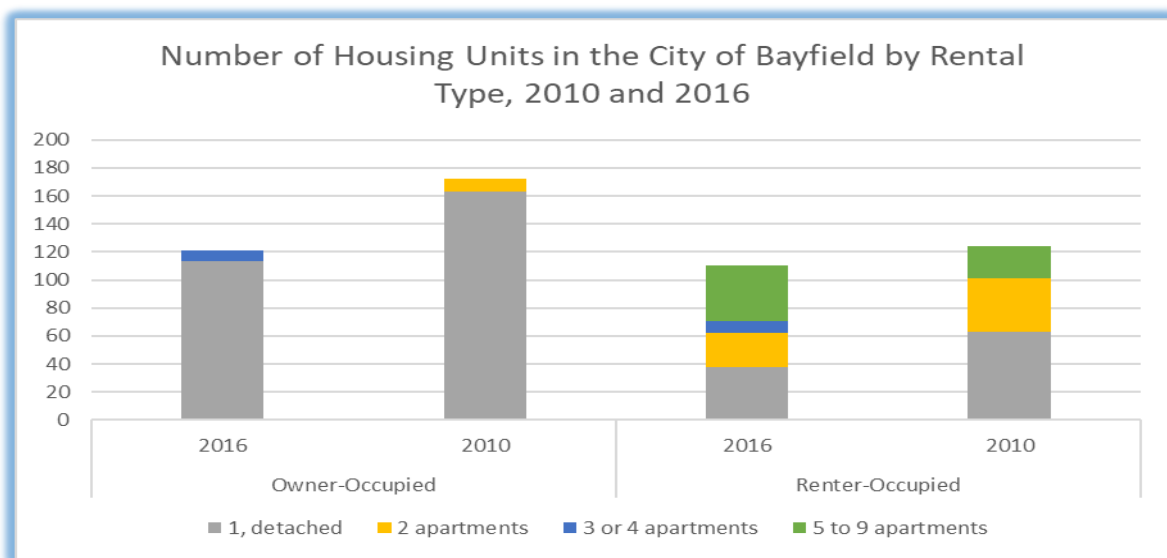
If the community is to remain vibrant, let alone grow, innovative strategies will need to be found for adding the types of housing that will be needed in the coming years.

Concerns/Issues Expressed by the Public

- Young families have grown up and/or left the community
- School-age population is declining
- Need to attract young people and families
- Need affordable housing for teachers and civil servants
- Aging population has few affordable, accessible housing options
- Expand options for people to remain in their homes and age in place
- Increasing class/income divide, consider a 2nd home tax
- Tax burden means little affordable housing
- Need mixed income rental units, 1 and 2 bedroom apartments
- Make sure zoning matches the Comprehensive Plan
- Residential homes are being used commercially for nightly and short-term rentals, potentially changing the nature of the community

Existing Conditions Noted in Current Research

- American Community Survey data shows 484 “housing units” in Bayfield
- 75% of the city is in a historic district with building guidelines
- Bayfield County Housing Authority manages three subsidized housing locations in the city
- Bayfield residents spend approximately 30% of their income on housing
- County population over age 65 is expected to increase rapidly in every five-year interval from 2010-2040, nearly doubling in 30 years
- Housing map notes residential and visitor uses, but not residential units located in commercially zoned buildings
- Funding for home rehabilitation, down payments, and closing costs to help low-middle income families purchase homes is available



Source: American Community Survey (2017)

Guiding Principles

Housing security is a major element of personal and community health and well-being. Bayfield's commitment to equity requires that a variety of housing options be available and accessible for a diversity of residents, including senior and those with low and middle range incomes. To meet Bayfield's sustainability and resilience goals, new housing units should meet building standards that promote the health of residents, encourage energy efficiency, utilize building materials compatible with historic district guidelines, and be located in areas that minimize environmental impact.

Goal & Objectives

Goal 1: Bayfield provides housing opportunities for a range of income levels and accessibility to support the well-being of a diverse year-round population that includes families, seniors, and employees in local businesses.

1. Increase the supply of housing that is affordable to low, moderate, and middle-income households.
2. Facilitate the development of accessible and assisted-living housing with easy access of parks, services, and community amenities.
3. Develop innovative strategies for housing seasonal and year-round employees of local businesses.
4. Address visitors' housing needs in ways that do not diminish the quality of life for residents.
5. Ensure that zoning regulations support a range of housing choices.
6. Consider community land trust and land-banking strategies.

Relevant Maps

- Housing
- Existing Land Use
- Proposed Future Land Use

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Housing Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. Engage in a Housing Study – regional and local picture. Understand the housing needs of our current population base and future needs. Study to be completed in 2021. (**PC, Housing**)
2. In 2020, after completion of the housing study, formally establish Housing Committee with full Council approval. Develop 5-year plan for implementing Comp. Plan and other City priorities. (**Housing, PC, ARB**)

CHAPTER VI: LAND USE



Introduction

Bayfield is Wisconsin's smallest city, occupying just one square mile; it does not anticipate growing beyond its current boundary. Most of the city is privately owned and developed with residential and commercial buildings. Several public entities own or occupy significant locations (National Park Service, US Coast Guard, and Wisconsin Department of Natural Resources). The City of Bayfield owns and controls important parcels downtown as well as all streets and rights-of-way, and provides sewer and water service to newly developing areas; extending these services is costly and creates an ongoing responsibility for maintenance, so it is in the city's interest to plan carefully for future land uses.

The city's natural setting overlooking Lake Superior is both spectacular and fragile. Since the summer of 1942, when a devastating rainstorm washed three feet of sand from the ravines into the downtown along with some caskets from the cemetery, the City has understood the potential for negative impacts from extreme weather events. More recently, 2016 flood damage at Saxon Harbor and 2018 washouts of key regional roadways were caused by extreme rain events. Bayfield recognized the reality of climate change in its 2001 Comprehensive Plan; since then, the community has become more proactive about planning for hazard mitigation and community resilience to bounce back from catastrophic events. (See also Utilities & Community Facilities Chapter.)

The community's need for additional housing, especially affordable and/or accessible housing, is explored in the Housing Chapter. There is still land available to develop additional housing in the northwest corner of the city, but it would not be as accessible as downtown and would require extension of City services. This area, located north of Washington Avenue and west of Sixth Street, has substantial areas of fragile soils and steep

slopes that may warrant guidelines on the type and intensity of development in order to protect the rest of the city downhill. Community input should be invited and provisions in the Zoning Code considered.

New development should recognize the City's commitment to sustainability goals reflected in both the DNR's Green Tier Legacy Communities Program (of which Bayfield is a charter member) and the City's own Sustainability goals and plan that include environmental stewardship, public health, and social equity as measures of appropriate policy actions. Incorporating a mix of uses in appropriate types of development should be considered in order to meet the City's healthy city goals and provide an example of how health and well-being can be incorporated into all types of municipal policies. (See also Issues & Opportunities Chapter.)

Concerns/Issues Expressed by the Public

- Preserve views to and from Lake Superior
- Find land for new affordable and accessible housing
- Need greener infrastructure and stormwater management strategies
- Need more accessible housing
- Make sure zoning matches the Comprehensive Plan
- Need new guidelines for development in sensitive areas, especially near ravines, on steep slopes, and in areas with fragile soil
- Consider traditional neighborhood development
- Encourage more community gardens
- Develop outdoor eating and artistic areas along the shoreline

Existing Conditions

- Current water wells may not serve development at higher elevations
- State support for municipalities is decreasing
- Streets and infrastructure do not extend very far north or west of Washington Avenue and North Sixth Street
- CRC survey indicated strong values placed on natural beauty and the environment, local food production, and the rural landscape. The survey also noted concerns about the impact of climate change on the waters of Lake Superior and potential degradation of the natural resources

Guiding Principles

Land use plays a major role in creating the "built environment" in which people live, work and play. From parks to buildings, decisions about the human-made space we inhabit have a significant impact on people's quality of life and the community. Equity and sustainability principles should remind policy-makers of their responsibility to the human community and to Bayfield's fragile natural environment when making land use decisions. Careful attention should be paid to development in fragile soil areas on steep slopes to minimize potential for flooding damage and enhance resilience when the community is challenged by extreme weather events.

Goals & Objectives

Goal 1: Bayfield establishes clear land use approval guidelines and processes that reflect community values and encourage sustainable development compatible with its distinctive character.

1. Define and educate the community about sustainable development.
2. Solicit and incorporate community input on land use issues and decisions.
3. Create a checklist for evaluating environmental and health equity aspects of proposed development projects.
4. Explore “traditional neighborhood” guidelines for new development.
5. Encourage “mixed-use” development.
6. Revise and update the Zoning Code by 2020.

Land Use and Value in the City of Bayfield, 2018

Use	Number of Parcels	Acres	Percent of City	Average Value	Aggregate Value
Single Family Residential	348	90.1	22.0%	\$163,929.02	\$57,047,300
Multi Family Residential	21	3.5	0.9%	\$151,914.29	\$3,190,200
Commercial	199	33.5	8.2%	\$176,719.60	\$35,167,200
Utilities and Community Facilities	77	36.8	9.0%	\$1,529.87	\$117,800
Institutional	22	12.3	3.0%	\$2,304.55	\$50,700
Open Space	250	111.2	27.2%	\$29,416.80	\$7,354,200
Parks & Recreation	8	121.6	29.7%	\$0	\$0
Total	925	409.1	100%	\$111,272.86	\$102,927,400

*168 parcels have no \$ value data. Both land information office and statewide parcel datasets do not have this info.



Source: Bayfield Land Information Office

Goal 2: Bayfield encourages infill and new development where appropriate to increase housing and mixed-use development opportunities in the community.

1. Identify areas that are currently underutilized.
2. Partner with private and non-governmental organizations.

Goal 3: Bayfield preserves its shoreline, steep slopes, and fragile soils to protect the community and Lake Superior waters.

1. Utilize conservancy or environmental protection for all ravines, streams, and run-off corridors in the city.
2. Incorporate steep slopes and sensitive soils information into zoning regulations and guidelines for development.
3. Consider overlay districts in Zoning Code to identify sensitive areas.

Relevant Maps

- Topography
- Fragile Soils, Ravines & Low-lying Areas
- Steep Slopes
- Existing Land Use
- Proposed Future Land Use

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Land Use Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. Review all harbor assets and develop long range planning guide that covers maintenance, improvements, and enhancements needed and sustainability goals/initiatives by 2021. **(Harbor)**
2. Immediately evaluate and respond to high Lake Superior water levels and develop plans; with safety being the most important action to implement. To support this action, conduct community lakeshore vulnerability assessment with the assistance of the Wisconsin Sea Grant program expertise. **(Harbor, PC, PWC)**
3. Implement recommendations from the 2019 Focus on Energy consultation as part of our shared sustainability values for the City of Bayfield (as funding allows). **(Library)**
4. By 2024, establish conservation easements on City Lands in the Big Ravine and other lands zoned as Conservancy (W-1) lands. **(P&R, PC)**
5. By April 2020, pass a Health in All Policies ordinance (based on Appleton's ordinance). **(PC)**
6. In conjunction with zoning ordinance review, evaluate Mixed Uses – Commercial District: Review Zoning Ordinance and revise allowed uses in the Commercial District. **(PC)**
7. In 2020, initiate process to conduct a zoning ordinance review and revision. **(PC)**
8. By April 2020, pass a Health in All Policies ordinance (based on Appleton's ordinance). **(PC, All)**
9. In 2020, establish a Green Infrastructure Ad Hoc Task Force and pursue funds to contract a green infrastructure survey/audit. This will provide a better understanding of where we are today, where are we doing a good job, and where are our deficiencies, etc. Includes Ravine/Run off areas and Corridors. **(PC, Harbor, Parking, P&R, PWC)**
10. By 2022, initiate a Parking Study to identify the parking problems and potential solutions. Information may help to revise Parking Ordinance in a more meaningful way. **(PC, Parking, PWC, Tourism)**

11. In 2023, review of all City owned properties and consider best uses and alternative. For example, should City Hall be kept in its current location or moved? **(PC)**
12. In conjunction with zoning ordinance review, evaluate Mixed Uses – Commercial District: Review Zoning Ordinance and revise allowed uses in the Commercial District.
13. In 2020, initiate process to conduct a zoning ordinance review and revision. **(PC)**
14. By 2022, review and manage the City's Stormwater Management Plan and assist the Plan Commission with developing ordinance/guidelines that assist with the management required. (Ravines, ditches, fragile soil areas - Increased storms, high lake levels, developmental impacts, etc.) Include Green Infrastructure concepts in the guideline development and implementation. **(PWC, PC)**

CHAPTER VII: INTERGOVERNMENTAL COOPERATION



Introduction

The City of Bayfield serves as a community center for the Bayfield Peninsula and Chequamegon Bay areas, but numerous municipalities and entities contribute to the area's regional identity and economy. Regional entities, many of which are shown on the Regional Units of Government map, include several townships, Bayfield County, the Bayfield School District, the Red Cliff and Bad River Bands of Lake Superior Chippewa, and the federal government (National Park Service, US Coast Guard, Natural Resource Conservation Service, and US Forest Service). Many other entities have overlapping interests and common concerns.

The 2018 Chequamegon Bay Climate Change Survey, that queried numerous residents in the region, clearly identified the importance of retaining the area's natural beauty and rural landscape, protecting its forests from fires, and Lake Superior's water from pollution. These are issues that require regional cooperation and compatible land use planning decisions. Priorities include protecting farmland, supporting local food production, planning for the negative impacts of climate change, and building community resilience in the face of challenges like catastrophic flooding.

The City and County of Bayfield are both charter members of the statewide Green Tier Legacy Communities group. Both have adopted eco-municipality resolutions affirming their commitment to sustainability goals that include regional issues such as environmental stewardship, public health, and social equity. Building and maintaining good working relationships with all Bayfield Peninsula and Chequamegon Bay governmental entities is essential to regional cooperation, especially in the face of challenges like climate change, decreasing population, economic development, and dwindling state support.

Concerns/Issues Expressed by the Public

- Coordinate to support the school, planning jointly whenever possible
- Need to attract workforce from neighboring communities
- Plan for disaster mitigation, especially flooding
- Need compatible land use guidelines and decisions in the area
- Area needs more and better infrastructure (e.g. broadband, cell coverage)
- Decreasing population and tax base mean less budget for infrastructure
- Decreasing state financial support for local governments
- Cuts to state education budget, especially schools

Existing Conditions

- Bayfield currently maintains agreements with the following entities:
 - County: mutual aid for emergency services, 14 participating communities
 - Town of Bayfield: fire department and emergency medical services
 - Towns of Bayfield and Russell: recycling program and site
 - Pikes Bay Sanitary District: Greater Bayfield Wastewater Treatment Plant
 - School District: baseball field
 - Chequamegon Bay Communities: Bay Area Rural Transit
 - Landmark Conservancy: 120-Acre and Gil Larsen Nature Trail management
 - National Park Service: lease of courthouse building for its headquarters
- City of Bayfield has no current conflicts with other governmental units
- Bayfield School District draws students from the City and Town of Bayfield, the Towns of Russell and Bayview, Madeline Island, and the Red Cliff Band of Lake Superior Chippewa
- Greater Bayfield Wastewater Treatment Plant serves the City of Bayfield and the Pike's Bay area to the south; has capacity for expansion
- Red Cliff manages a sanitary sewer system north of the City of Bayfield
- Some wireless/broadband services have been expanded in the area
- 2016 flood events and the federal disaster funding received in their wake, have focused attention on disaster response and the need to plan for both hazard mitigation and community resilience

Extraterritorial Jurisdiction & Plat Review

Cities have a strong interest in what happens around them, as Bayfield's many agreements with its neighbors demonstrate. According to state law, the City of Bayfield may exercise extraterritorial zoning power and plat review authority in the unincorporated areas located within 1.5 miles of its municipal limits. In doing so, the City hopes and expects the surrounding townships will be partners in development of the region and participate in joint planning wherever possible.

Guiding Principles

Community health and resilience extends across jurisdictional boundaries and, in an area with such a strong regional identity, it's especially important that municipal and other entities actively cooperate to support these values. Principles of sustainability and equity are clearly important to people living in the area and should be taken into account by all local governments when making decisions that have impacts beyond their boundaries. Area municipalities should work to ensure that basic services are accessible and affordable to communities in the region, collaborating to take advantage of economies of scale. Regional impacts of severe weather events underscore the importance of resilience planning to enable communities in the area to return to normal life after challenges like catastrophic flooding and power outages. Collaborative plans and agreements among regional units of government should be consistent with these guiding principles.

Goal & Objectives

Goal 1: Bayfield takes a proactive role in joint planning efforts to develop sustainable approaches to environmental, economic, cultural, and social issues important to communities in the Chequamegon Bay area.

1. Develop and maintain good working relationships with neighboring jurisdictions, governmental agencies, and non-governmental organizations to enable effective joint planning efforts throughout the region.
2. Plan cooperatively for development of drinking water, stormwater, sewer, and other infrastructure and services to provide cost efficiency and excellent service delivery.
3. Protect natural watercourses and ravines in the Lake Superior watershed and support efforts to reduce pollution and flooding.
4. Work proactively to protect and preserve farmland and cultural resources adjacent to the city.
5. Maintain a strong partnership with the School District of Bayfield and integrate it into long term planning for the City.

Relevant Maps

- Regional Units of Government

Actions to be Implemented 2020 -2025

The following is a list of Actions developed by City committees to implement the Intergovernmental Cooperation Chapter's Goals and Objectives during the years 2020-2025. Committees responsible for each action are shown in parentheses, lead committee first. The actions are listed in alphabetical order of the lead committee; a key to their abbreviations can be found on page 43.

1. Maintain and enrich the Northern Waters Library Service. Sustain and expand our ongoing relationship with Red Cliff and connections with other neighboring communities as in joint programming (poetry and art, for example, and the Community Read program in conjunction with Northland College). **(Library)**
2. Participate in ongoing working relationships with library networks in the area and throughout the state. **(Library)**
3. Strengthen and develop our existing partnership with the Bayfield School District through after-school and summer-time programming aimed at school-age users, continuing implementation of our student internship program, and engaging with school representatives on our board in meaningful dialogue as to specific concerns and potentials for cooperation that might exist between the Library and the school district. **(Library)**.
4. In 2020 – 2022: work cooperatively with the Landmark Conservancy and the Town of Bayfield to restore the Brownstone Trail: this would include supporting the pursuit of funding and other resources. **(P&R, PC)**
5. In 2020 – 2022: work cooperatively with the Landmark Conservancy and the Town of Bayfield to restore the Brownstone Trail: this would include supporting the pursuit of funding and other resources. **(P&R, PC)**
6. Seek grants and other financial assistance to fund the City's 2021-2022 Water Main Improvements Project. This project includes reconstruction of approximately 2,340 LF of aging and undersized water mains and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,050,000; which includes \$150,000 of engineering and construction-related services costs. **(PWC)**
7. Starting in 2019, review and revise the City of Bayfield Sign Ordinance – look for discrepancies and gray areas and revise where needed and develop a Wayfinding Sign Plan. **(PC, P&R, PWC, Tourism)**
8. Seek grants and other financial assistance to fund the City's 2020-2021 Sewer System Improvements Project which includes reconstruction of approximately 3,700 LF of aging and undersized sanitary sewer and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,000,000, which includes \$150,000 of engineering and construction-related services costs. **(PWC)**
9. By 2021 Conduct an Inflow/Infiltration study on the City's Sewer System and make plans for the needed improvements. Include Green Infrastructure concepts in the assessment and plans. **(PWC)**

10. By 2024, install sidewalks and curb and gutter in the Commercial District (Manypenny, So. Second Street, Third Street, Broad Street), consider Special Assessments for other deteriorating sidewalks/curb and gutter. Include application of Green Infrastructure concepts in project implementation. **(PWC, PC)**
11. By 2022, review and manage the City's Stormwater Management Plan and assist the Plan Commission with developing ordinance/guidelines that assist with the management required. (Ravines, ditches, fragile soil areas - Increased storms, high lake levels, developmental impacts, etc.) Include Green Infrastructure concepts in the guideline development and implementation. **(PWC, PC)**

CHAPTER VIII. IMPLEMENTATION

In preparation for this Comprehensive Plan revision, all 245 action items from the 2001 Comprehensive Plan were reviewed thoroughly by staff, the Plan Commission, and those boards and committees whose expertise were relevant. Incomplete, pending or ongoing actions were considered when setting goals and objectives, and developing official maps for substantive chapters of this 2019 Plan Update. In December 2018, the City of Bayfield's Common Council approved the Vision, Guiding Principles, Goals and Objectives, but the document lacked Actions for Implementation and did not yet fully comply with statutory requirements of Wisconsin's Smart Growth Law.

To build broad-based community support and ownership of the updated Comprehensive Plan, the Mayor tasked City Committees with developing Implementation Actions relevant to their areas of expertise during the summer of 2019. Two training sessions provided committees with templates, time frames, and guidance to accomplish this assignment. These materials are on file in the City Clerk's office if needed as reference. Emphasis was placed on developing actions that aligned closely with the Plan's guiding principles and the goal of addressing health in all policies. They were also asked to develop actions to meet "SMART" criteria: Specific, Measurable, Accepted, Realistic, Time-Sensitive. Committees were asked to focus on the first 5 – 10 years of plan implementation. In all, thirteen committees developed 53 actions that were added to the document in each relevant chapter and a Table of Actions in the Appendix.

The City of Bayfield's Common Council formally adopted the final, complete, Comprehensive Plan Update for 2019-2029 in December 2019.

Integration of the Plan and Consistency Between Elements

The implementation plan relies heavily on volunteer boards, committees and commissions to complete the work. These bodies should work in complementary ways, collaboratively and interactively to integrate elements of the Plan and ensure their consistency.

Meeting the Consistency Requirement:

In accordance with the state statute, if any of the following ordinances are enacted or amended, those changes must be consistent with the comprehensive plan:

- Official mapping ordinances
- Local subdivision ordinances
- Zoning ordinances
- Shoreland or wetlands ordinances

The Comprehensive Plan sets forth a goal of revising and updating the current Zoning Code to reflect the values, goals and objectives of this update.

It is anticipated that this process will begin in 2019. The City may consider a moratorium on certain types of development projects and/or in certain areas of the community while this process is being completed; this is an acceptable method of setting clear expectations and avoiding conflicts during the revision process.

Monitoring Progress

When boards and committees developed Actions, they provided appropriate metrics for measuring progress on those actions. The City Plan Commission will be responsible for monitoring progress in achieving the goals, objectives and actions of the Comprehensive Plan. While this can be done in a more or less continuous manner, Committees will be asked to review progress on an annual basis under the Plan Commission's guidance.

Comprehensive Plan Limitations

The Comprehensive Plan is intended to act as a guide for the future growth and development of the Village of Somerset. It should be noted that although the planning period is 20 years, there will be a need for reviews and revisions on a periodic basis to adjust for deviations from population and other growth forecasts and unforeseen variables.

Maps and drawings found within the Comprehensive Plan are a compilation and reproduction of various sources and data. The maps are intended to be used for general reference purposes only and should not be used as a substitute for an accurate site survey.

Schedule and Process for Updating Comprehensive Plan Action items identified during the Implementation process will be reviewed on an annual basis during the preparation of the budget. This monitoring and maintenance of actions will be documented using the "Plan Implementation Monitoring Form" included in the appendix. The City will update the complete Comprehensive Plan every 10 years to insure it remains both current and relevant.

GLOSSARY

Active Living

Active living is a way of life that integrates physical activity into your everyday routines aimed at the general public to encourage a healthier lifestyle; it also includes eating well and getting enough rest.

Built Environment

In social science, the term-built environment refers to the human-made surroundings that provide the setting for human activity, ranging from buildings to parks. It has been defined as "the human-made space in which people live, work, and play on a day-to-day basis."

Conservation Subdivision

Established by ordinance, this means a housing development in a rural setting that is characterized by compact lots and common open space, and where the natural features of the land are maintained to the greatest extent possible.

Equity

Equity is not the same as equality. Equity means that everyone has access to what they need to be successful; this may involve closing gaps that have developed between groups based on e.g. race and/or class, so that historically and/or institutionally disadvantaged groups are on equal footing.

Eco-municipality

An eco-municipality is a local unit of government that has adopted ecological and social justice values in its official documents. The purpose is to increase the overall sustainability of the community by recognizing that these issues are key to all decisions made by government. Bayfield adopted an eco-municipality resolution in 2006 and signed onto the statewide Green Tier Legacy Community charter in 2010.

Extractive Industries

The term describes any operations that remove metals, mineral, or aggregates from the earth. Examples include oil and gas extraction, mining, dredging, and quarrying.

Green Infrastructure

Green infrastructure is an approach to stormwater management that protects, restores, or mimics the natural water cycle, reducing and treating stormwater at its source. It is effective, economical, and enhances community safety and quality of life by incorporating both the natural environment and engineered systems to provide clean water, conserve ecosystem values and functions, and provide a wide array of benefits to people and wildlife. On the local level, green infrastructure practices include rain gardens, permeable pavements, green roofs, infiltration planters, trees and tree boxes, and rainwater harvesting systems.

Health

Health is vital for both people and their communities. For individuals, it includes physical, mental, and social well-being. Healthy communities are those in which all residents have access to a quality education, safe and healthy homes, adequate employment, transportation, physical activity, nutrition, and quality health care.

Healthy City

This term is used in public health and urban design to stress the impact of policy on human health. The World Health Organization defines it as a City “that is continually creating and improving those physical and social environments and expanding those community resources which enable people to mutually support each other in performing all the functions of life and in developing to their maximum potential.”

Infill Development

This is an urban planning term for the rededication of land in an urban environment to new construction. Infill can be an economical use of existing infrastructure and a remedy for urban sprawl.

Infrastructure

Infrastructure is the term for the basic physical systems of a city; transportation, communication, sewage, water and electric systems are all examples of infrastructure. These systems tend to be high-cost investments and are vital to an entity’s economic development and prosperity.

Mixed-Use Development

A type of urban development that blends residential, commercial, cultural, institutional, or entertainment uses, where those functions are physically and functionally integrated, and that provides pedestrian connections. Mixed-use development can take the form of a single building, a city block, or entire neighborhoods. The term may also be used more specifically to refer to a mixed-use real estate development project—a building, complex of buildings, or district of a town or city that is developed for mixed-use by a private developer, (quasi- and non-) governmental agency, or a combination thereof.

Quality of Life

Quality of life means individual or household needs are met in terms of livelihood, health, relationships, education and knowledge, social and cultural fulfillment.

Resilience

Community resilience is the sustained ability of a community to utilize available resources (energy, communication, transportation, food, etc.) to withstand, respond to, and return to normal life as smoothly and efficiently as possible after adverse situations. By developing and implementing a resilience plan, a community can reduce potential impacts and overcome disasters while rebuilding physically and economically.

Sustainability

In 2006, Bayfield adopted a resolution “declaring sustainability to be a goal of this City” and explaining further with the statement: “We wish to integrate our economy, environment, society, and governance in ways that foster vibrant social and economic conditions and a healthy ecosystem.” According to the Green Tier charter, which Bayfield signed in 2010, “the term sustainability means local governments addressing the needs of the present while not compromising the ability of future generations to address their needs. It encompasses a broad framework of interrelated issues that includes environmental stewardship, economic growth, public health, and social equity.”

Sustainable Development

Sustainable development has been defined in many ways, but the most frequently quoted definition is from *Our Common Future*, also known as the Brundtland Report, published by the United Nations in 1987: "Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs." Simply put, it is economic development that doesn't deplete natural resources.

Traditional Neighborhood Development

Means a compact, mixed-use neighborhood where residential, commercial, and civic buildings are within close proximity to each other. Municipalities with populations over 12,500 are required by the Smart Growth Law to pass an ordinance allowing this type of development.

Urban Agriculture

Urban agriculture involves the production of food for personal consumption, market sale, donation, or education, and includes associated physical structures, policies, and programs in cities and suburbs. Urban agriculture exists in multiple forms and for multiple purposes, including market farms, community gardens, school gardens, full-year vegetable production in greenhouses, orchards, rooftop gardens, and the raising of chickens, fish, and bees.

Committee Names and Abbreviations

Committees with Action Responsibilities	Other Committees
Ambulance/Fire	Cemetery
Architectural Review Board (ARB)	Citizen Participation
Courthouse	Finance
Harbor Commission (Harbor)	Greater Bayfield Sanitary District (GBSD)
Housing Committee (Housing)	Pavilion Committee (Pavilion)
Library Committee (Library)	Recycling
Parking Committee (Parking)	Tourism
Parks and Recreation Committee (P&R)	Waterfront (incorporated into P&R)
Plan Commission (PC)	Zoning Appeals
Public Health & Safety (PH&S)	Cemetery
Public Works Committee (PWC)	
Tree Board	

MAPS

Regional Units of Government

Topography

Steep Slopes

Fragile Soils, Ravines & Low-Lying Areas

Parks & Recreation Areas

Storm Sewer Infrastructure

Road Conditions

Transportation

Property Tax Classifications

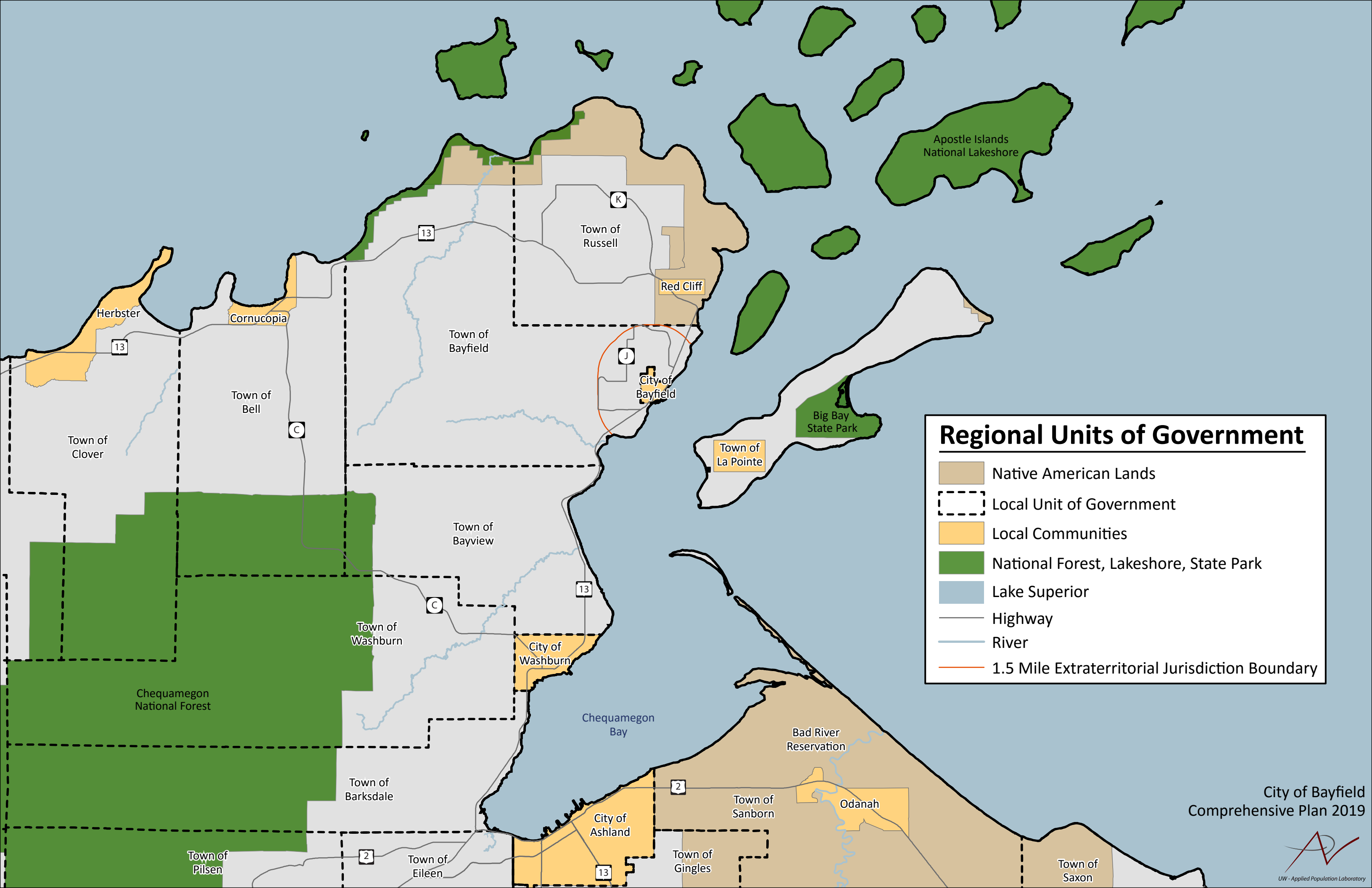
Assessed Property Values

Public Land Ownership

Housing

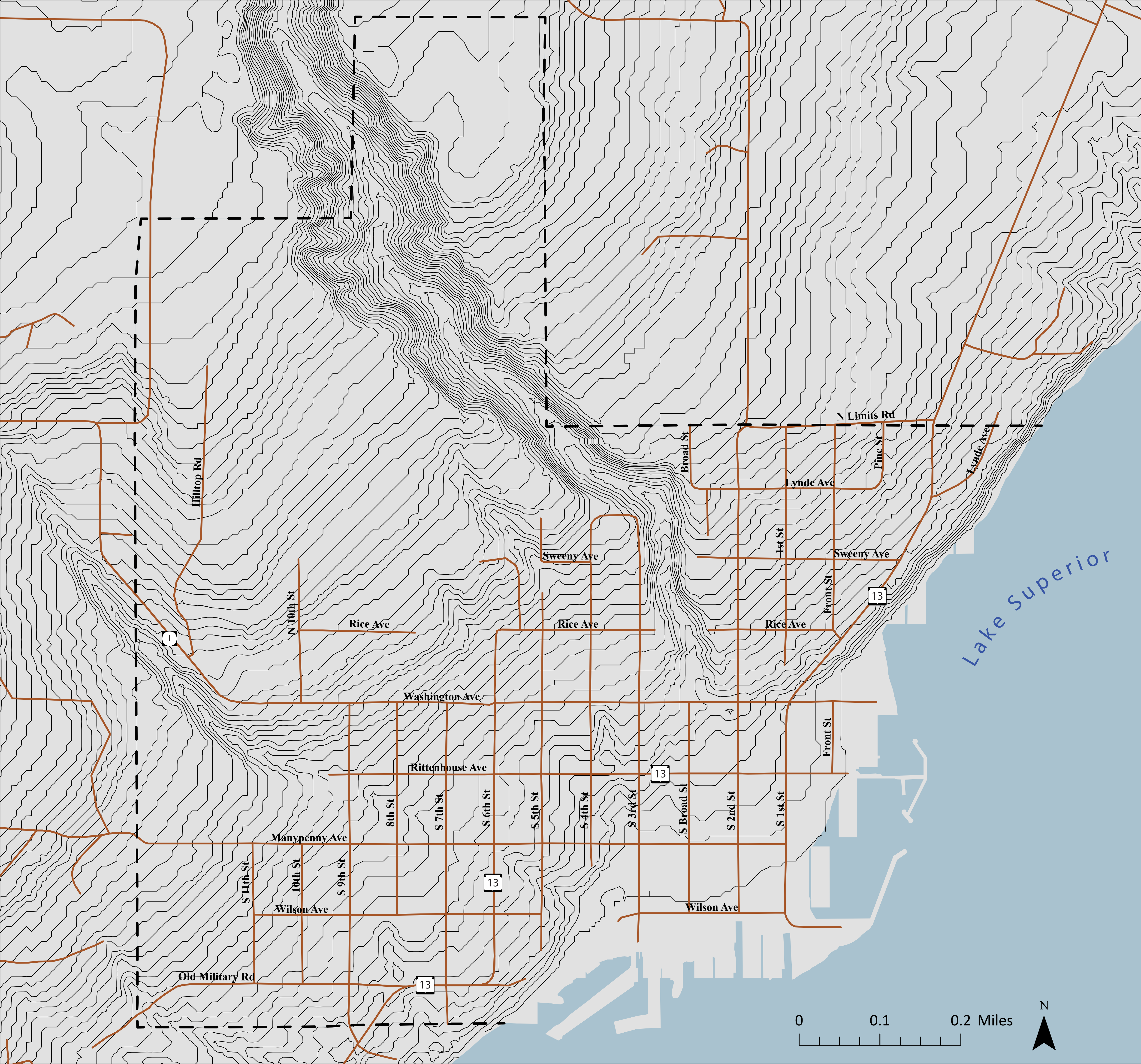
Existing Land Use

Proposed Future Land Use


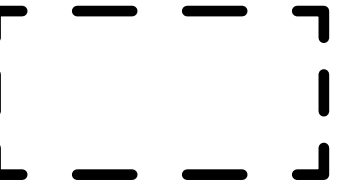



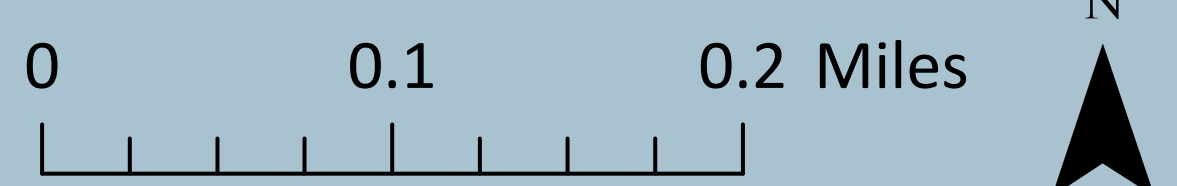
Regional Units of Government

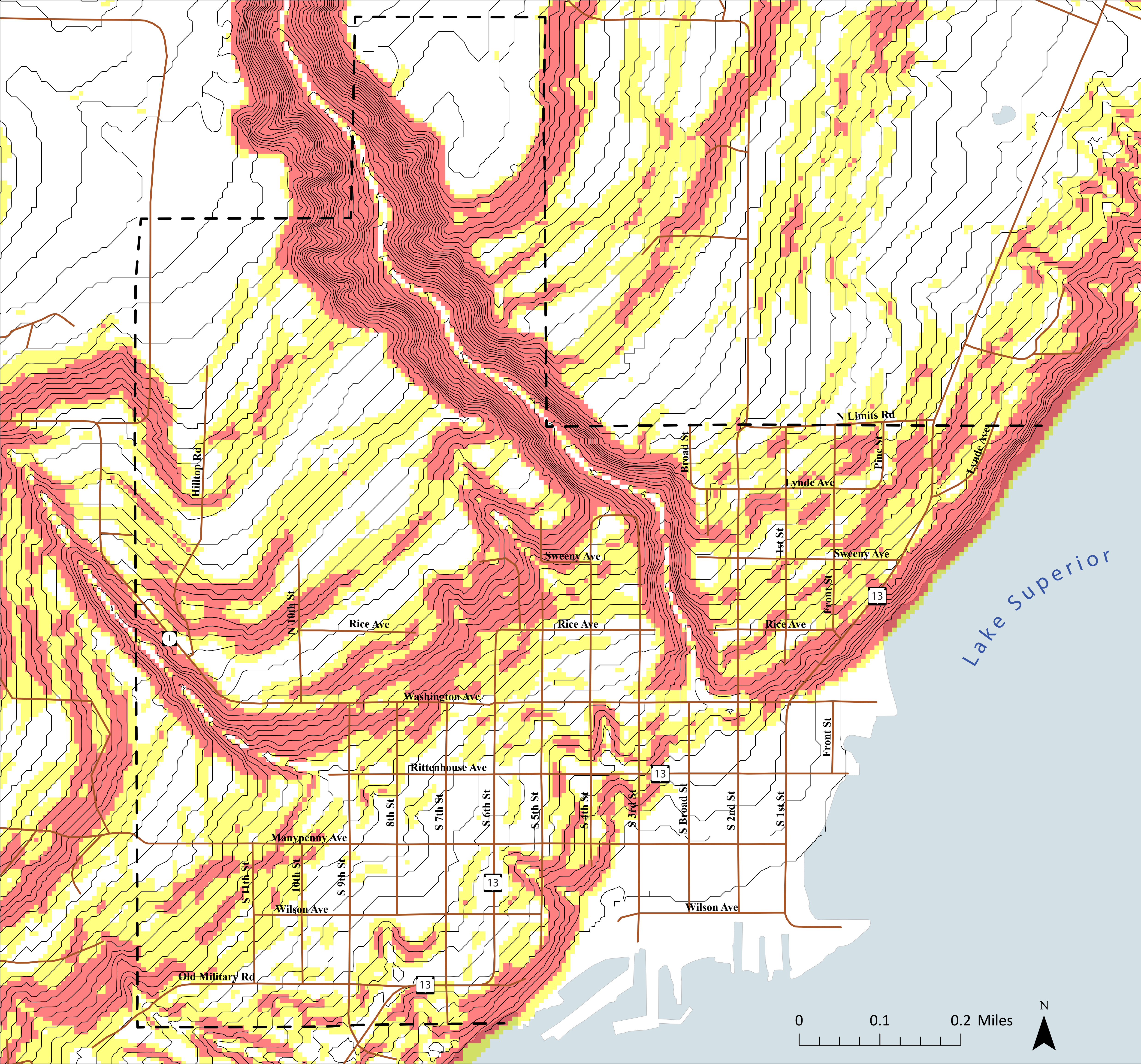
- Native American Lands
- Local Unit of Government
- Local Communities
- National Forest, Lakeshore, State Park
- Lake Superior
- Highway
- River
- 1.5 Mile Extraterritorial Jurisdiction Boundary



Topography

-  10 ft Contour
-  City of Bayfield
-  Built Streets

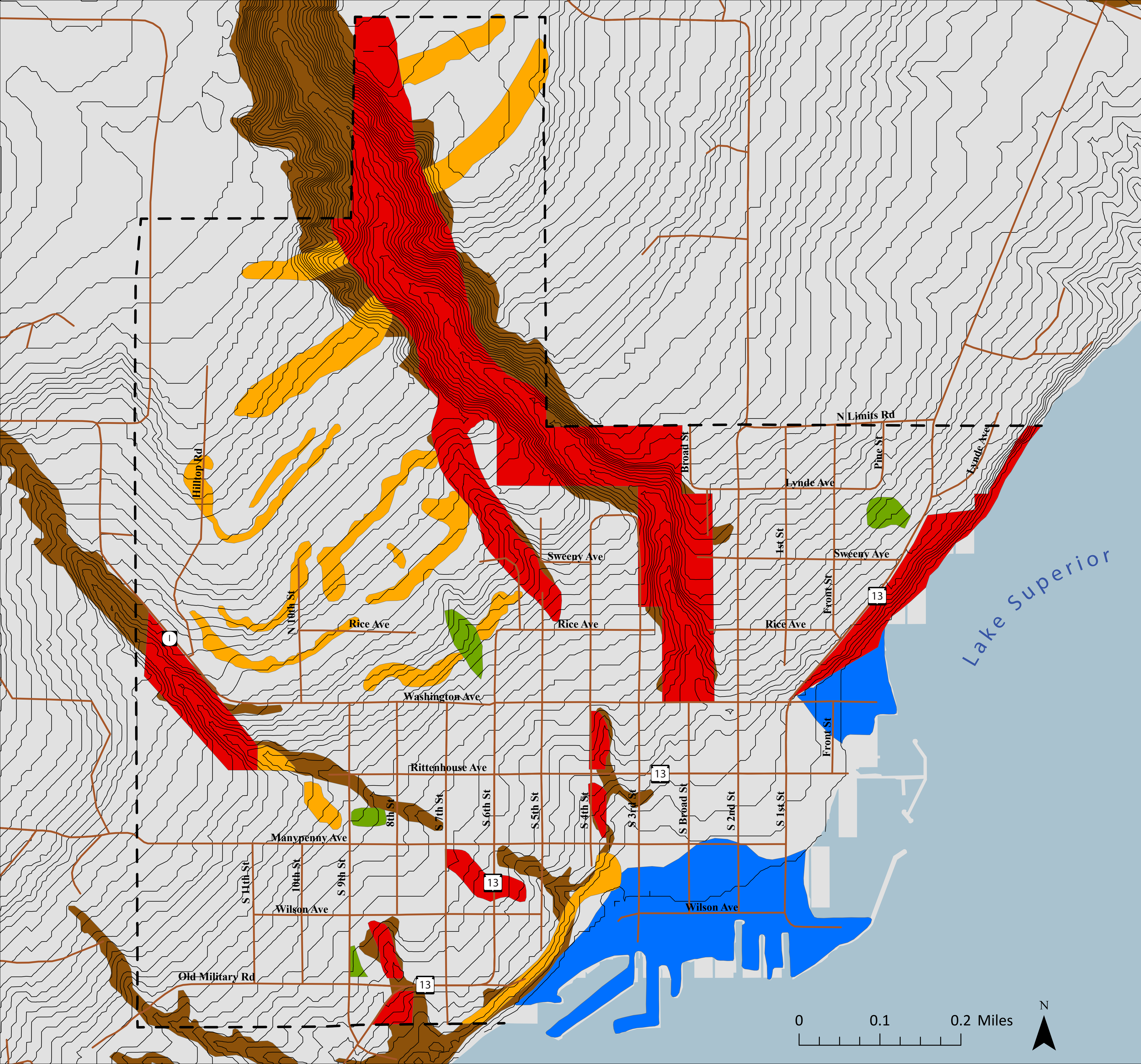




Steep Slopes

- 10% - 14%
- 15% and over
- 10 ft Contour
- City of Bayfield
- Built Streets

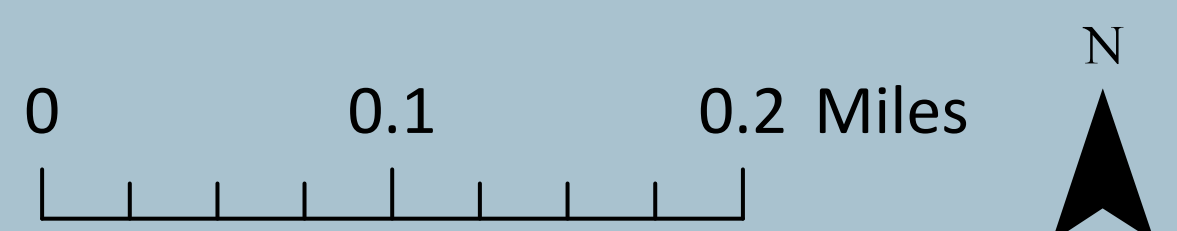


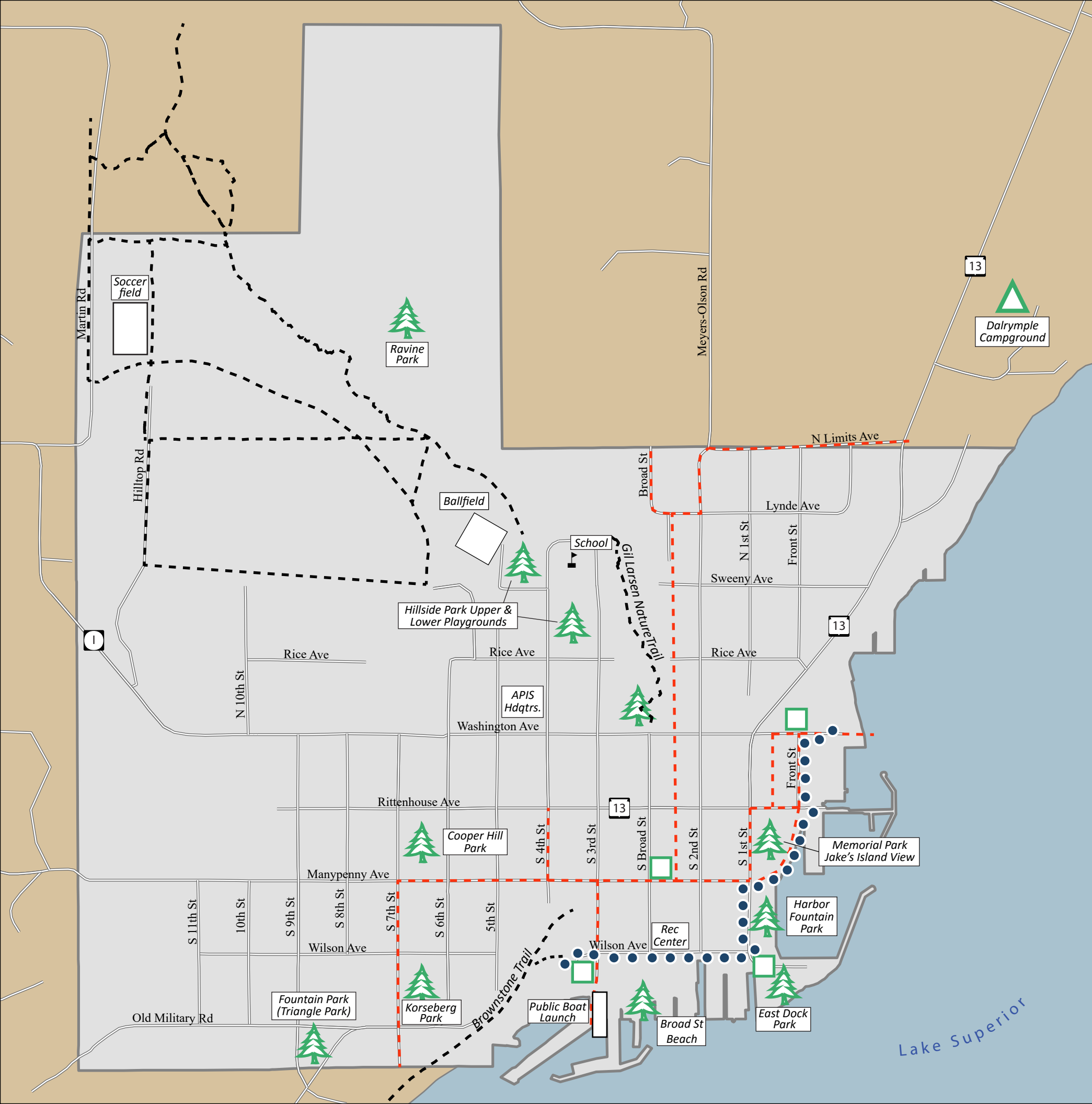


Fragile Soils, Ravines & Low-Lying Areas



- Moderately Fragile Area
- Fragile Area
- Highly Fragile Area
- Ravine
- Low-Lying Area
- City of Bayfield
- 10 ft Contour
- Built Streets

Sources: Bayfield County, District Soil Conservation Study, USDA, NRCS





Parks and Recreation Areas

-  Public Park Area
-  Campground
-  Public Restrooms
-  Nature Trail
-  Waterfront Walk
-  Snowmobile/ATV Trail (open Dec. 1 - April 1)
-  City of Bayfield

- Legend**
- Inlet
 - Manhole
 - ▲ Culvert End
 - ▲ Outfall
 - ➔ Storm Sewer



STORM SEWER SYSTEM MAP

**CITY OF BAYFIELD
BAYFIELD COUNTY, WISCONSIN**

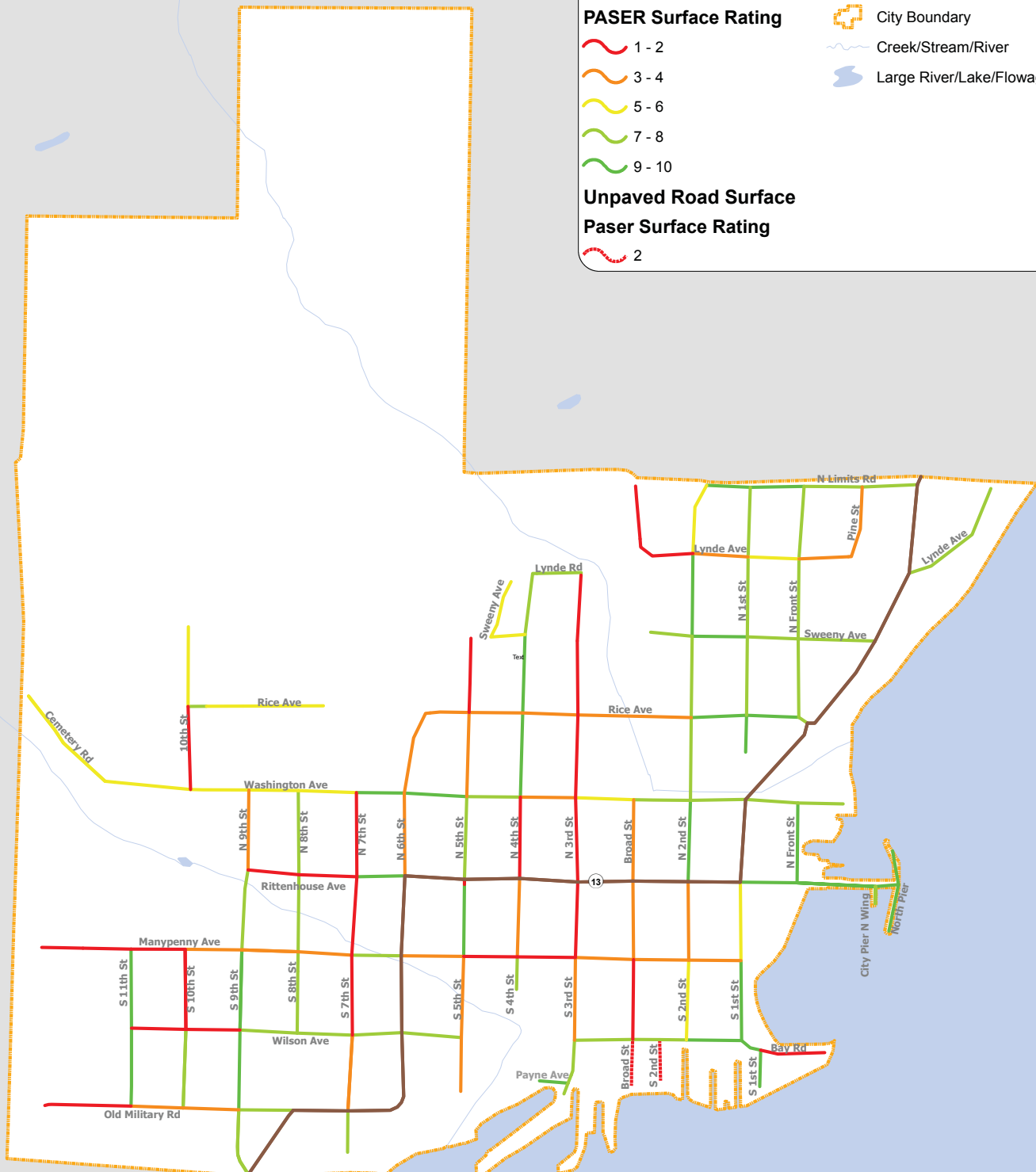
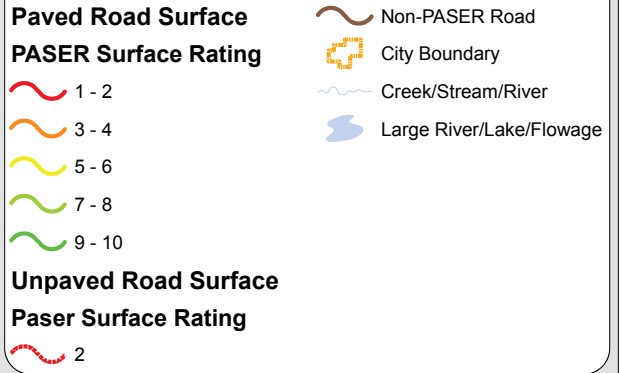
City of Bayfield
Comprehensive Plan 2019

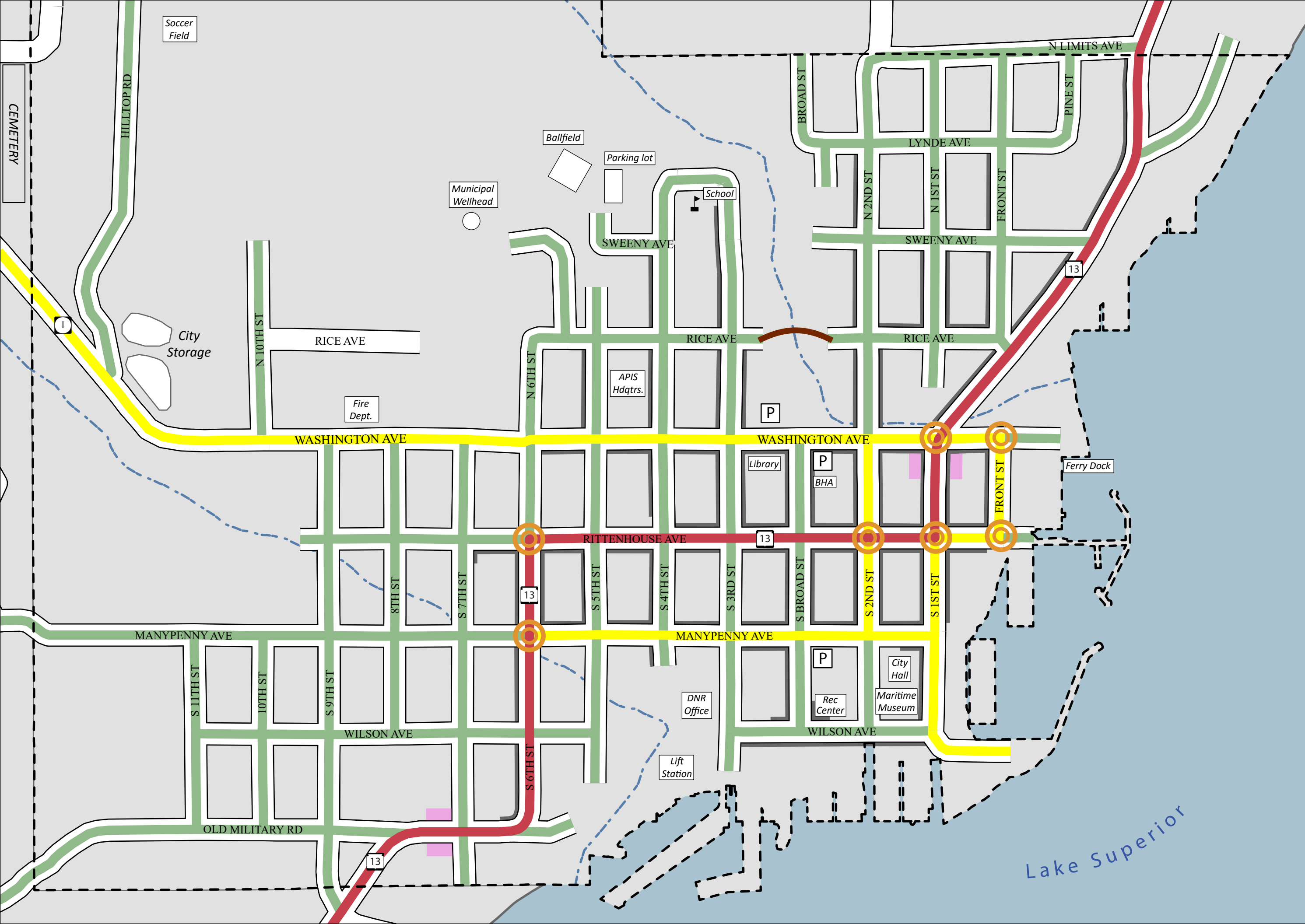


**FIGURE 1
1004.014**

City of Bayfield

PASER Rating 2017

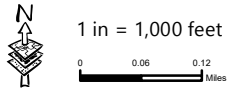




Transportation

- City of Bayfield
- Sidewalk
- Pedestrian Bridge
- Intermittent Stream
- Arterial Roadways
- Collector Roadways
- Local Roadways
- Bus Stop
- P Public Parking
- Primary Intersection

City of Bayfield – Property Tax Classifications



Legend

PUBLIC LAND	PROPERTY CLASSIFICATION
FEDERAL	N/A
STATE	RESIDENTIAL
COUNTY	COMMERCIAL
OTHER TAX EXEMPT PARCEL	COMMERCIAL & AGRICULTURAL
OWNED BY CITY OF BAYFIELD	

OTHER SYMBOLS

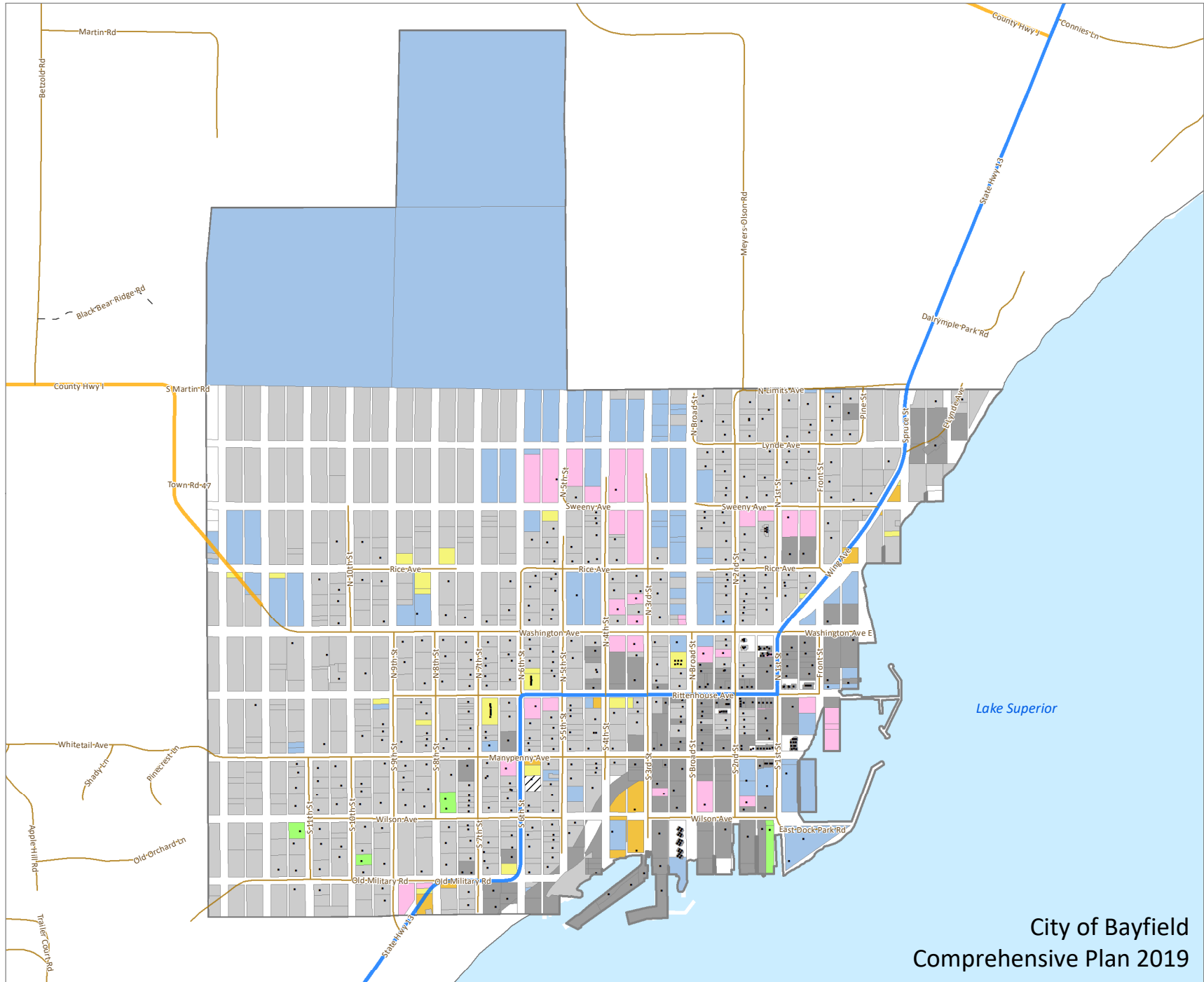
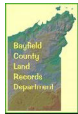
Improved Parcel	
City of Bayfield Boundary	
State Road	
County Road	
Town Road	
Private Road	

Map created
9/2017
Map updated
10/2018

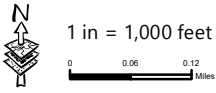


This map was prepared for those purposes outlined in Chapter 70.09 Wisconsin Statutes. Information contained on this map is advisory. Map accuracy is limited by the quality of the public documents from which it was prepared. This map is not intended as a substitute for an accurate field survey.

This map should be used for index purposes only. It does not define property boundaries. Parcel lines on the map have been checked and found to be up to 200 feet from the true location. These maps identify potential problems in a description. In many cases, a title search or field survey may be the only way to solve the discrepancy.

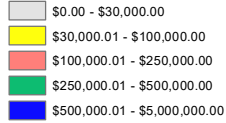


City of Bayfield – Assessed Property Values

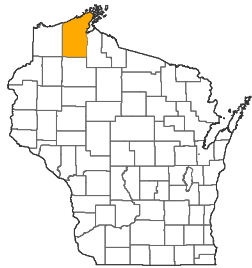


Legend

CURRENT ASSESSED VALUE (2017)

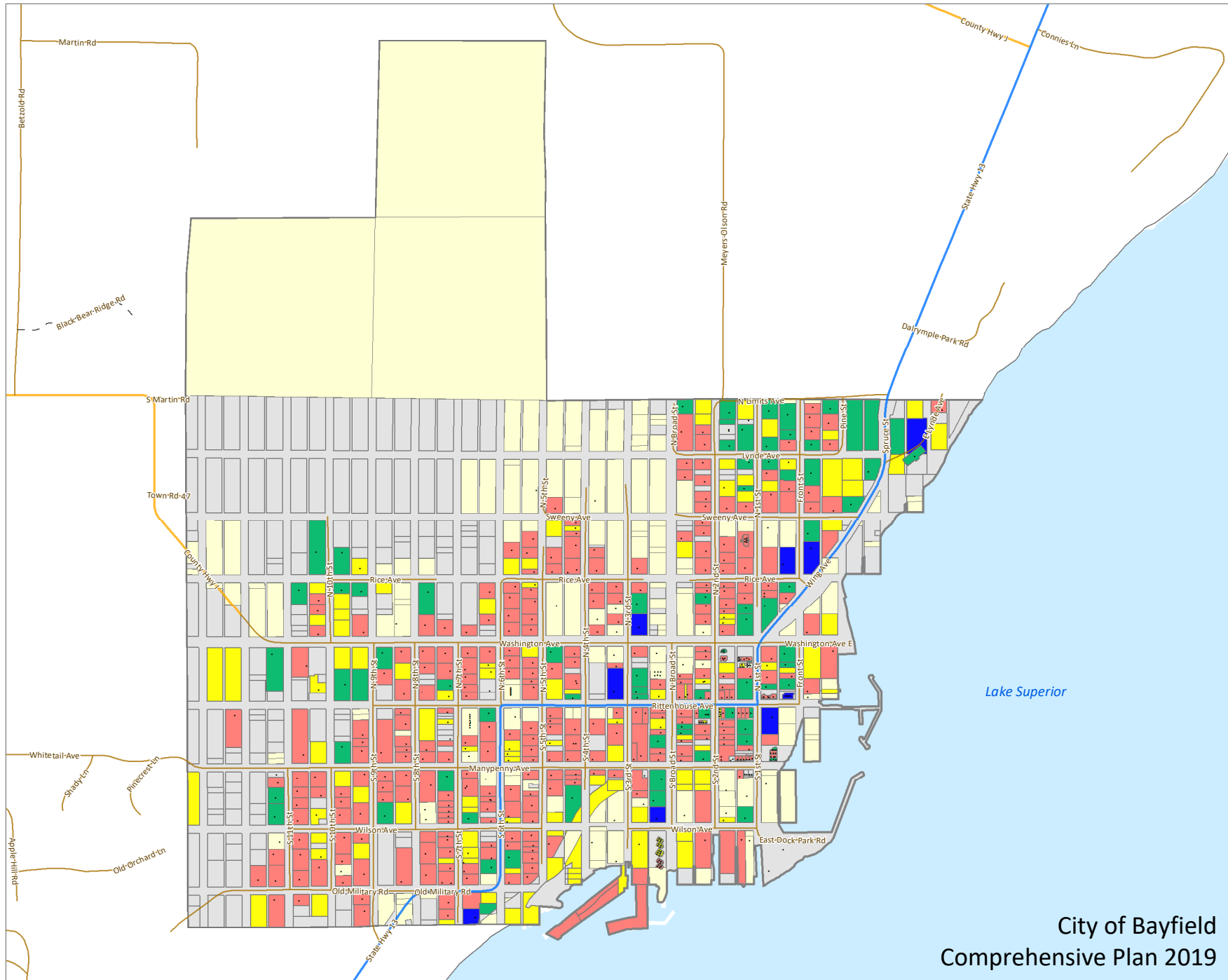


OTHER SYMBOLS

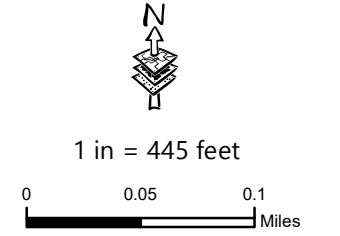


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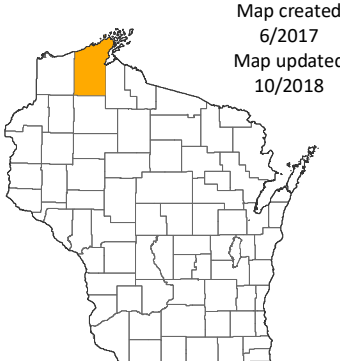
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City of Bayfield – Public Land Ownership

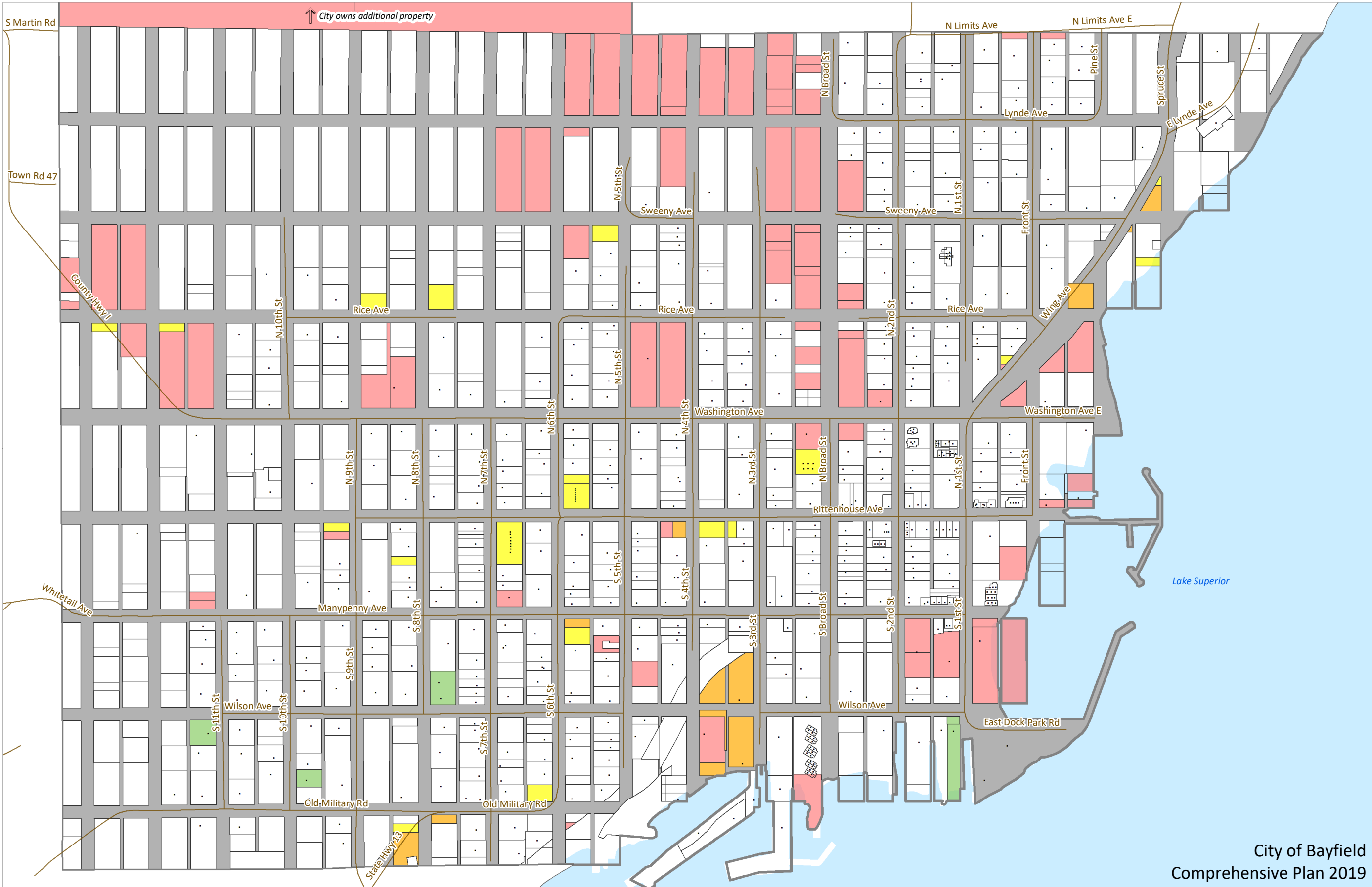


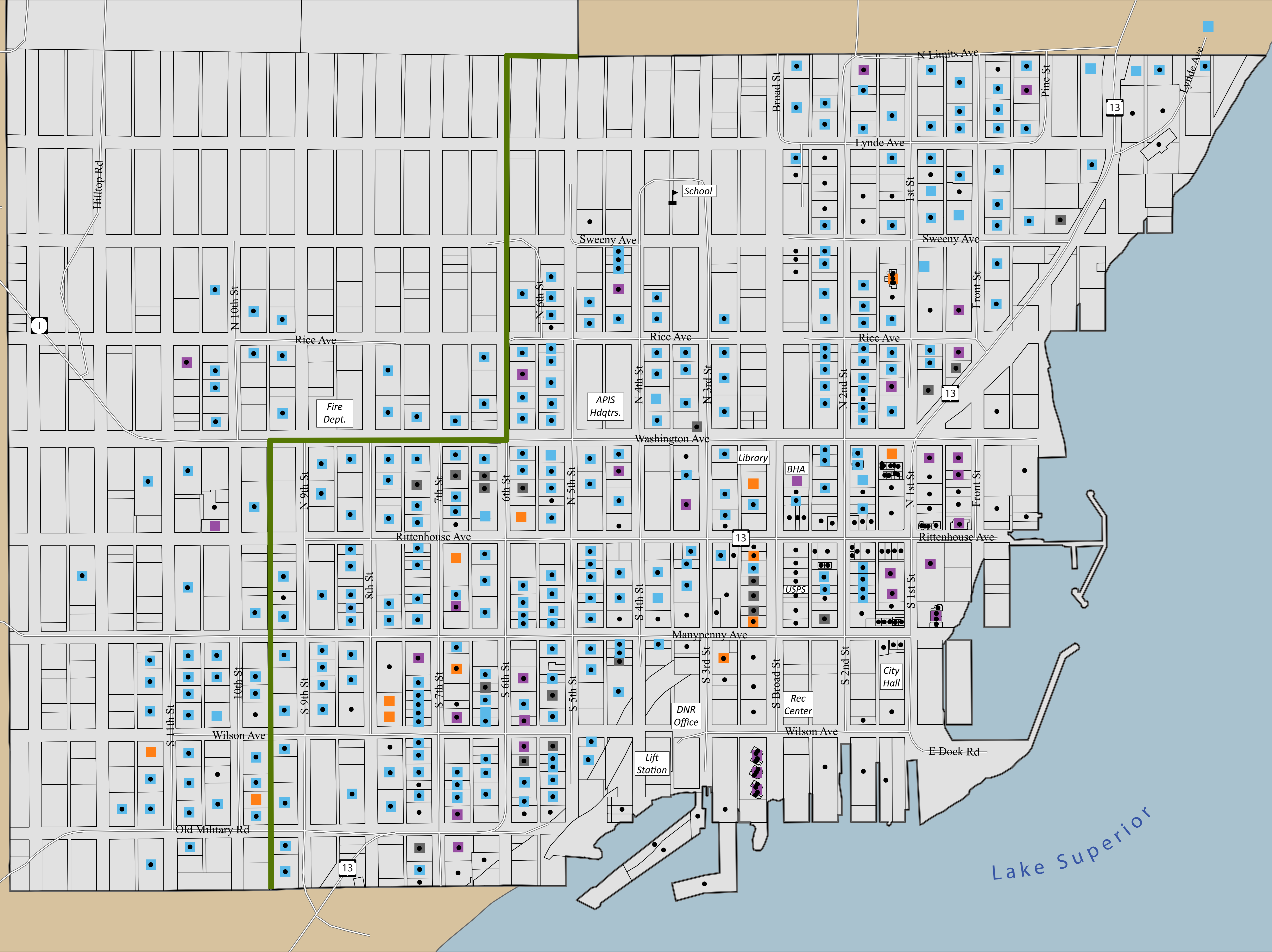
- Legend**
- Federally-Owned Properties
 - State-Owned Properties
 - County-Owned Properties
 - City-Owned Properties
 - Improved Parcel
 - Approx. Parcel Line
 - Roadway
 - Public Rights-of-Way



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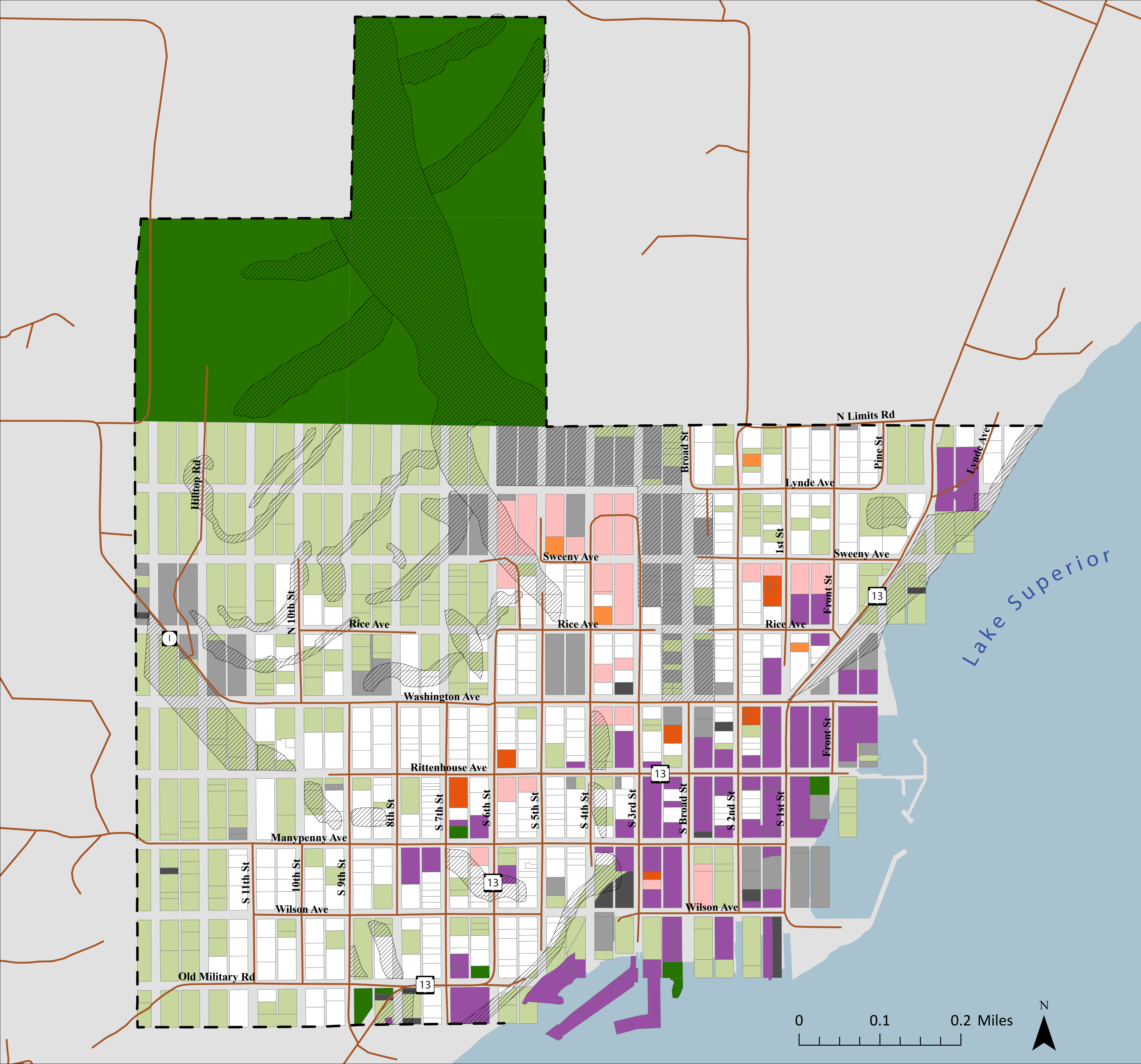
Housing

- Single Family
- Multi-Family/Rental*
- Bed & Breakfast/Lodging
- Other
- Improvements**
- Parcel

- Historic District
- City of Bayfield

*Commercial buildings may have housing units on upper floors.

**Improvement symbols are intended to note the presence of a building, not to depict its actual footprint.







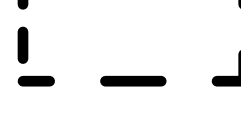


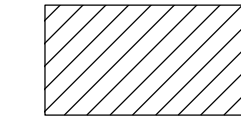


Existing Land Use*

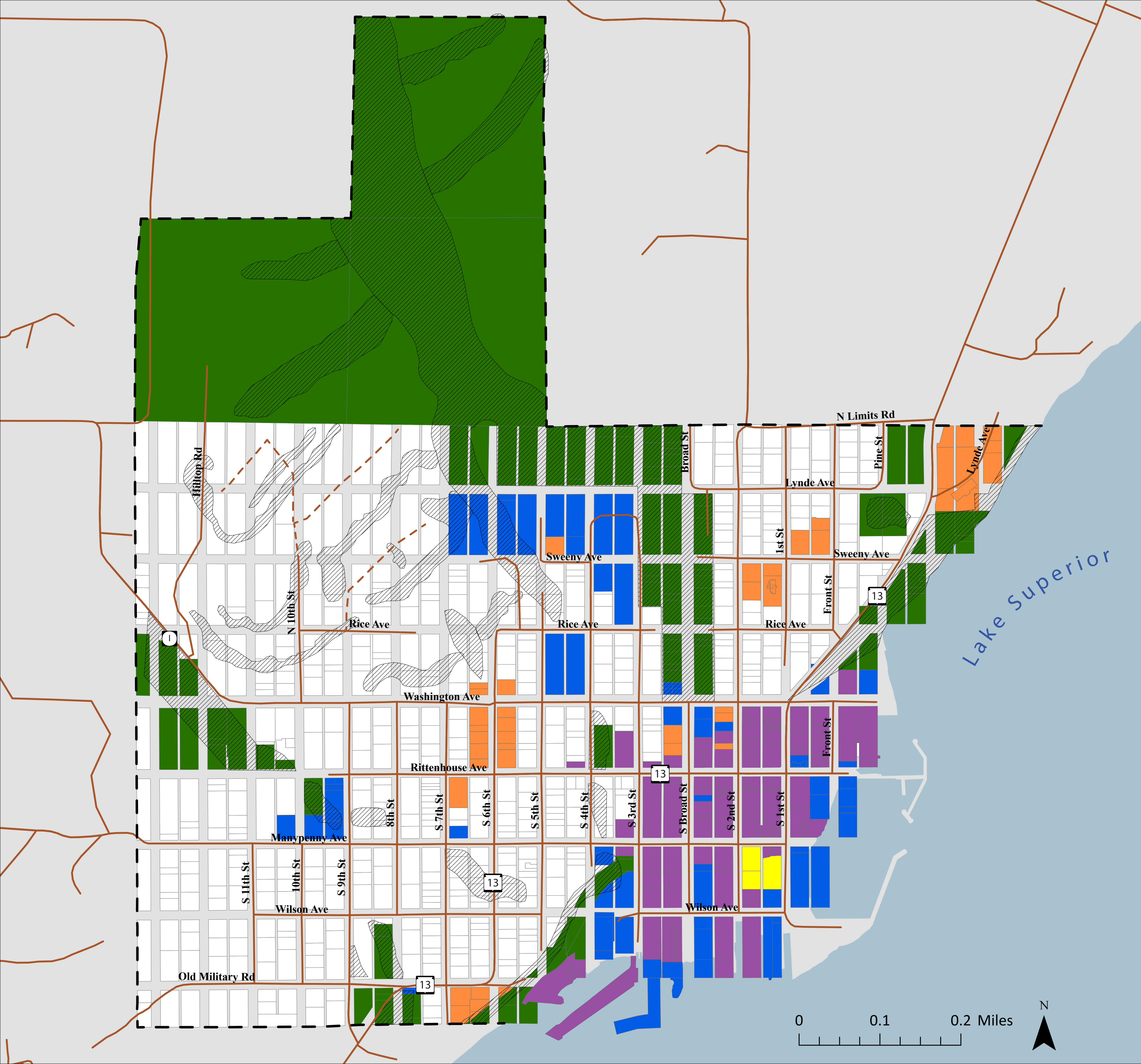
- Single Family Residential
- Duplex Residential
- Multi-Unit Residential (3 or more units)
- Commercial
- Institutional (Schools, Churches)
- Open Space
- Parks & Recreation
- Utilities & Community Facilities (Public)
- Utilities & Community Facilities (Private)
- City of Bayfield
- Streets
- Fragile Soil

*Please note, this is not a zoning map.

Proposed Future Land Use*

-  Single Family Residential
-  Multi Family Residential
-  Commercial
-  Protected Open Space
-  Public Facilities
-  Mixed Use Development
-  City of Bayfield
-  Built Streets
-  Potential New Streets
-  Fragile Soil

*Please note, this is not a zoning map.



APPENDIX

Public Participation Process

Information Provided

- Open Meetings and Work Sessions 2017-2018
- Progress Report mailed to residents Fall 2017
- Quarterly Utility bill messages 2017-2018
- City website updated to provide:
 - Meeting minutes and materials
 - Planning documents (past & current)
 - Announcements and Updates
- Chequamegon Bay Area Community Climate Change Study conducted by the Center for Rural Communities at Northland College in 2017-2018

Outreach

- Chamber of Commerce Board of Directors
- Community group meetings
- Church newsletters
- Flyers posted in community facilities
- All City board and committee meetings
- Day-long gathering 4/21/18

Publications

- Copies of announcements, flyers, and progress report letter are posted on the City's website.

COMPREHENSIVE PLAN IMPLEMENTATION ACTIONS TABLE (2020 – 2025)

This displays prioritized actions to be implemented by City committees in 2020-2025. Other relevant committees are listed to facilitate coordination. Chapters are identified by Roman numerals as follows: I. Agricultural, Cultural, and Natural Resources; II. Utilities and Community Facilities; III. Transportation; IV. Economic Development; V. Housing; VI. Land Use; VII. Intergovernmental Cooperation. Goals and Objectives link to those in the body of the Plan.

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
ARCHITECTURAL REVIEW BOARD (ARB) (3 Actions)					
	High (1)	I	2	1	In 2023, review and revise Historic District Guidelines that were last updated 3/23/18 (conduct review every 5 years).
	High (2)	I	2	2	By 2020, implement requirements for new construction to include an exterior lighting plan to protect night sky. Provide educational materials to existing residential/commercial structures about exterior lighting plans to protect night sky and seek funding opportunities to assist with the replacement of public and private lighting fixtures that do not meet our code requirements.
PC PWC P&R	High (3)	II	1	1	In 2020, assist members of the PC, PWC, PR, and Chamber of Commerce with way-finding system and signs to maintain consistency with ARB guidelines.
COURTHOUSE COMMITTEE (1 Action)					
PC PWC	High (1)	I II	2 1	1,2 2	By October 1, 2020, complete the new lease agreement for the Apostle Islands National Lakeshore Headquarters, via the GSA. Include the following: 1) Maintain the historic integrity of the building; 2) Maximize application of sustainable principals and materials; 3) Ensure all operating costs and improvements are covered by lease payments; 4) Ensure grounds are managed for storm water runoff and green infrastructure.
HARBOR COMMISSION (5 Actions)					
PC PWC	High (1)	I II VI	1 1 3	5 2 1	Immediately evaluate and respond to high Lake Superior water levels and develop plans; with safety being the most important action to implement. To support this action, conduct community lakeshore vulnerability assessment with the assistance of the Wisconsin Sea Grant program expertise.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
PC PWC	High (2)	II III IV VI	1 1 1 1	2,4 4 1,3 2	Review all harbor assets and develop long range planning guide that covers maintenance, improvements, and enhancements needed and sustainability goals/initiatives by 2021.
PC PWC Tourism	High (3)	I II III IV VI	1 1 1 1	1,3 2,5,6 2,4 1,2,3,5 1,2,3	Engage in a study on use of the Bayfield City Dock; is it now being used for the highest and best use and what improvements are needed. Declining long term leases, open spaces, high water, city management, etc.
PC	Med. (4)	I II III	2 1 1	1 1,2,5,6 4	Review marina needs and consider remodel/rebuild of Marina building by 2022.
PC	Med. (5)	IV	1	1,2,5	By mid-year 2022, with public input, begin future lease discussions for Apostle Islands Marina.
HEALTH & SAFETY; AMBULANCE; FIRE (1 Action)					
	High (1)	II	1	1,7	Support and maintain high quality emergency services for the greater community including police, ambulance, fire protection and public works.
HOUSING COMMITTEE (1 Action)					
ARB PC	Med. (1)	V	1	1-6	In 2020, after completion of the housing study, formally establish Housing Committee with full Council approval. Develop 5-year plan for implementing Comp. Plan and other City priorities.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
					LIBRARY COMMITTEE (11 Actions)
ARB	High (1)	I	2	1	Undertake “The Bayfield Carnegie Library Pillar and Restoration Project,” aligning with historical district guidelines (in collaboration with and advice from Wisconsin Historical Society), to restore and renovate library to promote long-term sustainability of the building. Goals are to complete fundraising drive by February 2020 and to complete structural work by 2025.
ARB	High (2)	II	1	6	Renovate the library building in collaboration and with the advice of the Wisconsin Historical Society (See no. 1, under CH 1, Goal 2)
ARB	High (3)	III	1	2	Restore the crumbling steps leading to the portico as part of Library Restoration Project (2025). See CH 1, Goal 2, no. 1.
	High (4)	I	1	6	Preserve current habitat for declining bird and mammal species as we begin restoration work on the Library chimney project (2025) (for example, chimney swifts and bats).
	Med. (5)	I	2	4	Further promote current and ongoing programs of intercultural and intergenerational sharing with the Red Cliff Community. Create and promote further access to the Bayfield Video Archive developed in cooperation with the Bayfield Heritage Association and consider expanding the archive.
	Med. (6)	II VII	1 1	1 1	Maintain and enrich the Northern Waters Library Service. Sustain and expand our ongoing relationship with Red Cliff and connections with other neighboring communities as in joint programming (poetry and art, for example, and the Community Read program in conjunction with Northland College).
PWC	Med. (7)	II	1	5,6	Maintain our current accessibility to seniors; collaborate with CORE Resources to expand access to the collection through outreach initiatives.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
P&R PC	Med. (8)	IV	1	1	Promote awareness of the location of the Library as a community focal point through physical signage and through Library presence on Bayfield community websites and maps. Include mention of the Library's amenity status through naming it as being among the top five in the state of WI in 2019.
PC PWC	Med. (9)	VI	1	1	Implement recommendations from the 2019 Focus on Energy consultation as part of our shared sustainability values for the City of Bayfield (as funding allows).
	Med. (10)	VII	1	1,2	Participate in ongoing working relationships with library networks in the area and throughout the state. Assist in furthering community discussions about cultural and social issues in the Chequamegon Bay area through programs and promoting appropriate materials as in All Community Read initiatives.
	Med. (11)	VII	1	5	Strengthen and develop our existing partnership with the Bayfield School District through after-school and summer-time programming aimed at school-age users, continuing implementation of our student internship program, and engaging with school representatives on our board in meaningful dialogue as to specific concerns and potentials for cooperation that might exist between the Library and the school district.
PARKS AND RECREATION COMMITTEE (P&R) (includes Waterfront Committee) (13 Actions)					
PWC Tree	High (1)	I I	4 1	1,2 1	Preserve, Maintain & Enhance Parks & Trails: By the end of 2021, complete implementation of Big Ravine Preserve improvements as described in the Wisconsin Coastal Management grants, including: 1) Trailhead enhancements at the Gil Larsen Trailhead and Meyers – Olsen Rd.; 2) Design and construction of trails network and stairway to connect the bottom of the Ravine with the school as well as east and west sides.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
ARB Parking PC PWC Tourism Water.	High (2)	III II	1 1	1,2 5,6	In conjunction with the Wisconsin Coastal Management Grant, by July 2020, implement a wayfinding system to facilitate public information and access to parks, trails (trailheads), and the lake. This would serve as the foundation for implementing a more comprehensive wayfinding system identified in the Comp. Plan. This would include a style manual for signs and maps, as well as location of a few select sign locations. Also, include getting parks, trails, trailheads, and lake access on google maps so anyone can find and navigate to these features. Develop the style manual with the involvement of the re-vitalized sign sub-committee of the Plan Commission & the BCVB.
PC PWC Tree Water.	High (3)	I	4	1,2	Preserve, Maintain and Enhance Parks: By the end of 2021, using grant funds matched by City funds, implement repairs and improvements to Halvor Reiten Park : 1) large rip rap along Dock L; 2) install boardwalk on top of land spit out to the dock at the end; 3) implement low-maintenance plantings to enhance aesthetics and resilience; 4) implement green infrastructure, as appropriate.
PWC	High (4)	I	4	2	Continue to implement improvements & maintenance of Dalrymple Park : 1) By 2024 complete electrical upgrades/underground installation; 2) by 2029 improve existing road (accumulate carryover funds to cover \$40K cost); 3) monitor shoreline and seek resources to address stabilization where needed.
Harbor PC PWC Tree Water.	High (5)	I II IV	4 1 1	1,2 1,5,6 1,3	Enhance Parks & Trails: By 2022, after the adoption of the full Comprehensive Plan, review and revise the City Recreation Plan , with public participation. Include potential additions or improvements to parks and trails. Include information for green infrastructure audit, as well as actions and guidelines for protection of watershed, and consideration of flood events. Include enhanced accessibility for senior citizens as well as people with mobility limitations. Also include recreation-related economic opportunities. The plan should incorporate an annual work plan process which would: 1) evaluate park conditions/maintenance needs; 2) develop work plan; 3) assign work to volunteers, partners, PWD; 4) allocate budgets. Include an implementation schedule and funding needs as an appendix.
Harbor PWC Water	High (6)	I	4	1,2	Implement Waterfront Plan : By 2022 renovate and resurface walkway in Memorial Park; including redesign of north approach near gazebo.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
PC PWC	High (7)	I	1	3,6	Based upon the completion of a green infrastructure audit, on an annual basis, assess Parks and Trails for protection of slopes, fragile soils, wooded areas, and changing climate conditions. Address issues as needed.
PC Tourism	High (8)	I VII II	4 1 1	1 1,3 1	In 2020 – 2022: work cooperatively with the Landmark Conservancy and the Town of Bayfield to restore the Brownstone Trail : this would include supporting the pursuit of funding and other resources.
Harbor PWC Water	Med. (9)	I	4	1,2	Implement Waterfront Plan: By 2023, establish walkway on the north half of Front Street between Rittenhouse and Washington; adjoining the ferry parking lot. This could possibly be accomplished by moving parking to the west side of Front St. and establishing a sidewalk along the east side. The first step would be to design the re-route by 2022. Second step would be construction by end of 2023.
PC	Med. (10)	I II III IV	4 1 1 1	1,2 1,6 1,4 1	Preserve, maintain, and enhance trails: Continue participation in the Bayfield Area Trails System (BATS) Committee to develop and implement a unified trails system among the City, Town, County, and Red Cliff. This would include identifying and prioritizing linkages between existing trails networks (e.g. Big Ravine to orchards and Fire Tower Hill), providing public information and access, and developing capacity to maintain trails. Place an emphasis on trails along the waterfront, notably a trail from the City to Dalrymple Park.
PWC	Med. (11)	1	4	1,2	Maintain parks & trails: By 2022 explore the potential to establish a seasonal staff and/or internship position(s) for parks and trails maintenance. Possibly fund this position through grants and/or fees in cooperation with BATS partners. By 2025, have at least one sustainably funded seasonal staff/intern position in place for parks and trails maintenance.
PC	Med. (12)	VI	3	1	By 2024, establish conservation easements on City Lands in the Big Ravine and other lands zoned as Conservancy (W-1) lands.
Harbor PWC Water.	Low (13)	I I	4	1,2 1	Implement Waterfront Plan: By 2026, construct overlooks with interpretive signs at Jake's Park and 2nd Street overlooks.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
					PLAN COMMISSION (PC) (9 Actions)
All	High (1)				Starting in 2021, review and update all committees' progress related to their individual action items annually in April.
All	High (2)	II IV V VI	1 1 1 1	5 1 1-5 3	By April 2020, pass a Health in All Policies ordinance (based on Appleton's ordinance).
Housing	High (3)	IV V	1 1	1 1-6	Engage in a Housing Study – regional and local picture. Understand the housing needs of our current population base and future needs. Study to be completed in 2021.
Harbor Parking P&R PWC	High (4)	I II VI VI	1 1 1 3	1-6 2,3,4 1,2,6 1,2,3	In 2020, establish a Green Infrastructure Ad Hoc Task Force and pursue funds to contract a green infrastructure survey/audit. This will provide a better understanding of where we are today, where are we doing a good job, and where are our deficiencies, etc. Includes Ravine/Run off areas and Corridors.
P&R PWC Tourism	High (5)	I II III VII	2 1 1 1	1,3,4 5,6 1,2,3 1	Starting in 2019, review and revise the City of Bayfield Sign Ordinance – look for discrepancies and gray areas and revise where needed and develop a Wayfinding Sign Plan.
Parking PWC Tourism	High (6)	III VI	2 1	1 2,3	By 2022, initiate a Parking Study to identify the parking problems and potential solutions. Information may help to revise Parking Ordinance in a more meaningful way.

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
	Med. (7)	VI	1 2	2 1	In 2023, review of all City owned properties and consider best uses and alternative. For example, should City Hall be kept in its current location or moved?
	Med. (8)	VI	1	2,4,5,6	In conjunction with zoning ordinance review, evaluate Mixed Uses – Commercial District: Review Zoning Ordinance and revise allowed uses in the Commercial District.
	High (9)	VI	1	6	In 2020, initiate process to conduct a zoning ordinance review and revision.
					PUBLIC WORKS COMMITTEE (PWC) (6 Actions)
	High (1)	II VII	1 1	1,2,3 2	Seek grants and other financial assistance to fund the City’s 2020-2021 Sewer System Improvements Project which includes reconstruction of approximately 3,700 LF of aging and undersized sanitary sewer and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,000,000, which includes \$150,000 of engineering and construction-related services costs.
	High (2)	I VII	1 1	1,2,3 1,2	Seek grants and other financial assistance to fund the City’s 2021-2022 Water Main Improvements Project . This project includes reconstruction of approximately 2,340 LF of aging and undersized water mains and appurtenances. See attached location map for the project. The cost of the project is approximately \$1,050,000; which includes \$150,000 of engineering and construction-related services costs.
PC	High (3)	I II VII	1 1 1	1,2,3,5 1,2,3 2	By 2021 Conduct an Inflow/Infiltration study on the City's Sewer System and make plans for the needed improvements. Include Green Infrastructure concepts in the assessment and plans.
PC	Med. (4)	I II VI VII	1 1 3 1	1,2,3 1,2,3 1,2,3 2,3	By 2022, review and manage the City's Stormwater Management Plan and assist the Plan Commission with developing ordinance/guidelines that assist with the management required. (Ravines, ditches, fragile soil areas - Increased storms, high lake levels, developmental impacts, etc.) Include Green Infrastructure concepts in the guideline development and implementation.
ARB	Med. (5)	II	1	4	By 2022, Inventory and evaluate all City Owned properties for building maintenance and possibilities for green infrastructure or energy saving methods .

City of Bayfield Comprehensive Plan 2019

OTHER COMMS.	PRIORITY	CHAPTER	GOAL	OBJECT.	ACTION
P&R Parking PC	Low (6)	II VII	1 1	1,2,3 2,3	By 2024, install sidewalks and curb and gutter in the Commercial District (Manypenny, So. Second Street, Third Street, Broad Street), consider Special Assessments for other deteriorating sidewalks/curb and gutter. Include application of Green Infrastructure concepts in project implementation.
TREE BOARD (4 Actions)					
P&R PWC	High (1)	I	4	1,2	By the end of 2020, complete needed trimming, removal, and stump grinding of trees. Continue, as needed, on an annual basis.
P&R PWC	High (2)	I I	1 4	1,2,6 1,2	By the end of 2021, revise and begin to implement the 5- year plan for tree planting (replacement and new) with an emphasis on watershed protection and green infrastructure. Subsequently pursue grant funding for implementation.
P&R PWC	High (3)	I I	1 4	1,2,6 1,2	Remove invasive species from private and public property in 2020-2025. Advertise activities to increase community awareness about invasive species.
	High	I I	1 4	1,2,6 1,2	On an annual basis, keep Bayfield a Tree City by meeting the “Tree City, USA” standards.

Comprehensive Plan Implementation Monitoring Form

This form is to be used for annual reviews conducted by committees in accordance with the Plan. Please submit one worksheet for each action. Reference Implementation Actions Table Appendix.

Date:

Committee:

Committee Chair:

Action:

Committee Priority:

Proposed Completion Date:

Status (circle one): Complete Ongoing Not started

Does this action need revision? If yes, please provide revised language, time frame, priority (to be inserted into table):

Summarize status and outlook for action (progress, challenges, next steps):

Budget Implications:

Use back of form for additional notes:

COMPREHENSIVE PLAN CROSSWALK WITH GOALS, OBJECTIVES & COMMITTEES

GOALS & OBJECTIVES	Ambulance	ARB	Common Council	Cemetery	Cit. Part.	Courthouse	Finance	Fire	GBSD	Harbor	Housing	Library	Parking	Parks & Rec.	Pavilion	Plan Comm.	Health & Safety	Pub Works	Recycling	Tourism	Tree Board	Waterfront (P&R)	Zoning Appeals	
VISION: Bayfield considers health, equity and sustainability in government decision-making processes, policies, and programs to create a vibrant, engaged, and welcoming community for all residents and visitors.																								
AGRICULTURAL, CULTURAL & NATURAL RESOURCES CHAPTER																								
Goal 1: Bayfield’s unique and fragile natural environment is preserved and protected for future generations.										x		x		x		x		x				x		
1. Protect ravines and stabilize run-off corridors to prevent hillside erosion and community destruction by stormwater.										x				x		x		x				x		
2. Develop and maintain buffers, swales and rain gardens to increase infiltration of rain and melting snow.																x		x				x		
3. Restrict development on steep slopes, fragile soils and heavily wooded areas.										x				x		x		x						
4. Develop a land protection strategy and development guidelines for sensitive areas																x								
5. Preserve and protect surface, ground and drinking water as well as the waters and shorelines of Lake Superior										x						x		x						
6. Preserve, protect, and enhance native plants, trees and wildlife in the city.												x		x		x						x		
Goal 2: Bayfield preserves and protects its historical and cultural character, buildings and resources.		x				x				x		x				x								

City of Bayfield Comprehensive Plan 2019

1. Maintain the city's historic district guidelines and architectural quality.		x				x				x																				
2. Enforce the city's "dark sky" ordinance to reduce light pollution.		x				x																								
3. Prioritize the region's fishing and agricultural heritage, and its artistic community in economic development and planning.																														
4. Encourage inter-generational and intercultural sharing of the community's rich history.																														
Goal 3: Bayfield supports the continued agricultural use of lands in the surrounding area to maintain and expand the local economy.																														
1. Work with Bayfield's neighboring jurisdictions to preserve and protect farmland for locally grown fresh food and value-added products.																														
2. Discourage non-agricultural uses and extractive industries on lands suitable for agriculture.																														
3. Explore opportunities for urban agriculture within the city limits.																														
Goal 4: Bayfield provides quality park facilities and a variety of recreation opportunities and experiences to meet the needs of the community's residents and visitors.																														
1. Preserve, maintain and enhance trails, especially along the waterfront.																														
2. Preserve, maintain and enhance the city's park system.																														
UTILITIES & COMMUNITY FACILITIES CHAPTER																														
Goal: Bayfield invests in modern, affordable, efficient and reliable public utilities that support the wellbeing of all residents and a balanced year-round economy.		x																												
1. Work cooperatively with neighboring communities to provide infrastructure and services that enhance the health, safety, security and quality of life for area residents and visitors.																														
2. Plan for increased likelihood of stormwater flooding events.																														

City of Bayfield Comprehensive Plan 2019

3. Maintain the abundance, quality and safety of the city’s drinking water resources.														x		x						
4. Work with utility providers to ensure that appropriate infrastructure and a wide range of high-quality communication and energy services that utilize renewable sources are installed underground whenever possible.									x						x							
5. Explore ways to make community services and resources more accessible to seniors.									x		x		x		x							
6. Maintain excellent and accessible public spaces including Parks, Library, School, Recreation Center, Pavilion and Iron Bridge.						x			x		x		x		x							
7. Support and maintain high quality emergency services for the greater community including police, ambulance, fire protection and public works.	x									x							x					
TRANSPORTATION CHAPTER																						
Goal 1: Bayfield supports a full range of safe and efficient public and private transportation options, motorized and non-motorized, marine and pedestrian in the City and the Chequamegon Bay region.			x																			
1. Develop, implement and maintain a local way-finding system that is informative and compatible with the aesthetics and character of the community.			x																			
2. Work to ensure that pedestrian destinations (e.g. school, library, recreation center, downtown, waterfront, residential areas) are safely connected to encourage foot travel.																						
3. Ensure that the existing local and regional transportation systems meet the needs of all users, especially youth, seniors and those with limited incomes.																						
4. Maintain adequate marine access to and from the City.																						
5. Provide appropriate routes for winter access by off-road vehicles.																						
Goal 2: Bayfield utilizes innovative parking strategies consistent with its hometown character to accommodate seasonal demands.																						

City of Bayfield Comprehensive Plan 2019

1. Expand and encourage additional off-street parking options to preserve downtown parking spaces for customers of local businesses.																				
ECONOMIC DEVELOPMENT CHAPTER																				
Goal: Bayfield supports a resilient and inclusive year-round economy with a range of businesses and opportunities that balance its hometown atmosphere with its tourism appeal.																				
1. Promote Bayfield as a desirable place for a diverse population to live, work, and play throughout the year.										x		x		x		x				
2. Proactively create, support and retain locally owned businesses that meet the needs of community residents as well as visitors.										x										
3. Promote economic development that appreciates and preserves Bayfield’s natural environment without detrimental impact.										x				x						
4. Encourage the Chamber & Visitor Bureau to promote best practices among local businesses to support Bayfield’s sustainability goals.																				
5. Seek regional and area wide opportunities to promote new business opportunities.										x										
HOUSING CHAPTER																				
Goal: Bayfield provides housing opportunities for a range of income levels and accessibility to support the well-being of a diverse year-round population that includes families, seniors and employees in local businesses.		x	x																	x
1. Increase the supply of housing that is affordable to low, moderate, and middle-income households.																				x
2. Facilitate the development of accessible and assisted-living housing with easy access of parks, services, and community amenities.			x																	x
3. Develop innovative strategies for housing seasonal and year-round employees of local businesses.																				x
4. Address visitors’ housing needs in ways that do not diminish the quality of life for residents.		x	x																	x

City of Bayfield Comprehensive Plan 2019

5. Ensure that City zoning regulations support a range of housing choices.		x																				
6. Consider community land trust and land-banking strategies.		x														x						
LAND USE CHAPTER																						
Goal 1: Bayfield establishes clear land use approval guidelines and processes that reflect community values and encourage sustainable development compatible with its distinctive character.																						
1. Define and educate the community about sustainable development.																					x	
2. Solicit and incorporate community input on land use issues and decisions.																						x
3. Create a checklist for evaluating environmental and health equity aspects of proposed development projects.																						x
4. Explore "traditional neighborhood" guidelines for new development.																						x
5. Encourage "mixed-use" development.																						x
6. Revise and update the Zoning Code by 2020.																						x
Goal 2: Bayfield encourages infill and new development where appropriate to increase housing and mixed-use opportunities in the community.																						
1. Identify areas that are currently underutilized.																						x
2. Partner with private and non-governmental organizations.																						x
Goal 3: Bayfield preserves its shoreline, steep slopes and fragile soils to protect the community and Lake Superior waters.																						
1. Utilize conservancy or environmental protection for all ravines, streams and run-off corridors in the city.																						
2. Incorporate steep slopes and sensitive soils information into zoning regulations and guidelines for development.																						

References

American Community Survey (annual data)

https://factfinder.census.gov/faces/nav/jsf/pages/community_facts.xhtml?src=bkmk

American Planning Association

https://planning-org-uploaded-media.s3.amazonaws.com/publication/download_pdf/Healthy-Planning.pdf

ArtSpace Preliminary Feasibility Study for Bayfield (2015)

<http://nebula.wsimg.com/35a68036c3d619da11166e8424b83e93?AccessKeyId=DE783AC3E13ADAD1570C&disposition=0&alloworigin=1>

Bayfield Architectural Review Board Historic District Guidelines

<http://www.cityofbayfield.com/historic-preservation.html>

Bayfield Comprehensive Plan 2001-2021 Action Items -- Annotated 2018

See City website "[Comp Plans Past & Present](#)"

Bayfield Comprehensive Plan 2018 Resolution and Ordinance

[Resolution 541 adopted by Plan Commission 10/23/18](#)

[Ordinance 396 adopted by Common Council 12/10/18](#)

Bayfield Sustainability Resolution

http://www.cityofbayfield.com/uploads/1/1/1/5/11158030/bayfield_sustainability.pdf

Center On Wisconsin Strategy (COWS) Legacy Community Alliance for Health

<http://greentiercommunities.org/legacy-community-alliance-for-health/>

Chequamegon Bay Area Survey (Northland)

<https://www.northland.edu/sustainability/crc/>

Northwest Regional Planning Commission (2018 updates)

<https://nwrpc.com/DocumentCenter/View/1131>

<http://www.nwrpc.com/CivicAlerts.aspx?AID=178>

NW Wisconsin Infrastructure Capacity Analysis (2017)

Document <http://www.nwrpc.com/DocumentCenter/View/1333>

GIS Map Server <http://www.nwrpc.com/index.aspx?NID=971>

Census (data collected every 10 years)

<https://www.census.gov/quickfacts/fact/table/bayfieldcountywisconsin/PST045217>
https://factfinder.census.gov/faces/nav/jsf/pages/community_facts.xhtml?src=bkmk

Wisconsin County Health Rankings

<http://www.countyhealthrankings.org/explore-health-rankings/reports/state-reports/2018/wisconsin>

Wisconsin Department of Administration

https://doa.wi.gov/Pages/LocalGovtsGrants/Population_Projections.aspx
https://doa.wi.gov/DIR/FinalProjs2040_Publication.pdf

Wisconsin Initiative on Climate Change Impacts

<https://www.wicci.wisc.edu/publications.php>

Wisconsin School District information

<https://dpi.wi.gov/wisedash>

Wisconsin Smart Growth Law

Act 9 (1999) <https://docs.legis.wisconsin.gov/statutes/statutes/66/X/1001>